

**Nottinghamshire Police and Crime Commissioner**  
**Notice of Decision**



Nottinghamshire

**POLICE & CRIME COMMISSIONER**

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<b>For Decision or Information</b>	Decision
<b>Date received*:</b>	26.06.15
<b>Ref*:</b>	2015.045

\*to be inserted by Office of PCC

**TITLE: Procurement strategy and action plan for commissioning of domestic abuse support services 2015-9**

**EXECUTIVE SUMMARY:**

Currently the commissioning of DV services in the city and county is fragmented, with disparate services funded through grants and contracts with the city and county councils and PCC. The PCC funded projects are funded through direct grants as well as grants given via the Crime and Drugs Partnership and the Safer Nottinghamshire Board. All the PCC funded projects are based on historical grant arrangements.

The PCC's domestic abuse support services procurement strategy is a) to ensure that current frontline support services are maintained until the new commissioned services are in place; and b) to align the timescales and management of all PCC funded domestic violence projects. To achieve this strategy Nottinghamshire Office of the Police and Crime Commissioner will:

1. Work with Nottinghamshire County Council, under the umbrella of an agreed Inter Authority Agreement (IAA) to co-commission a new integrated domestic abuse support service from October 2015 to September 2018. The PCC's contribution will be up to £491,328 per annum, subject to the amount of the Commissioner's grant from Government confirmed annually, to be funded from MoJ Victims' Services Grant. The commissioned service will enable domestic abuse survivors to achieve outcomes to cope and recover from crime.
2. Agree that 5% of the PCC's contribution to the new integrated domestic abuse support service above will be held by Nottinghamshire County as a contract management fee.
3. Work with Nottingham City Council, under the umbrella of a Memorandum of Understanding (MOU), to co-commission a new integrated domestic abuse support service from April 2016 to March 2019. The PCC's financial contribution will be up to £336,260 per annum, subject to the amount of the Commissioner's grant from Government confirmed annually, £326,260 to be funded from MoJ Victims' Services Grant and £10,000 to be funded from Community Safety Grant. The commissioned service will enable domestic abuse survivors to achieve outcomes to cope and recover from crime.
4. Ensure that the city and county co-commissioned specifications include but are not limited to the following frontline support functions:
  - Standard risk support
  - Medium risk support including medium risk support for women with complex needs
  - Court IDVA
  - Frontline teen support
  - MARAC

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- Domestic abuse helpline (women only)

Support will be provided for both men and women in line with the City and County Equality Impact Assessments for both sets of services.

5. Extend the 2014-5 grant funded projects which provide the above support functions in the county for the period 1 April to 30 September 2015. Projects will be extended at the same level of funding to ensure there is no loss of service to domestic abuse survivors until the new services are in place. The projects which will be extended in the county are:

Organisation	Service	Value £
NIDAS	Court IDVA Ashfield & Mansfield	18,608
	Teen frontline support incl males	6,046
Nottinghamshire County Council	MARAC	22,500
	DV helpline	15,647
Nottinghamshire Women's Aid	Court IDVA Bassetlaw	17,556
	Teen frontline support north	12,500
WAIS	Court IDVA south	8,532
	Teen frontline support south	12,500
<b>TOTAL</b>		<b>113,889</b>

6. Terminate the PCC's grant agreements with Nottinghamshire Women's Aid and WAIS to provide medium risk plus support in the north and south, to bring the timing of the grant agreements in line with other commissioned domestic abuse support services in the county. The terminations of grant take effect from midnight on 30 September 2015. The medium risk plus support function and funding will be included in the county co-commissioned tender.
7. Extend the 2014-5 grant funded projects which provide the support functions outlined in no 3 above in the city until 30 September 2015. Projects will be extended at the same level of funding to ensure there is no loss of service to domestic abuse survivors until the new services are in place.
8. Extend the Equation "Know More" project in the city, as schools based healthy relationship work may be included with the city's co-commissioned tender.
9. Provide an additional £65,628 of grant funding for the CDP to fund and manage the city based PCC grant funded DV projects for the period 1 October 2015 to 31 March 2016, under the umbrella of the CDP 2015-6 Community Safety Grant Agreement. The CDP will have a role in performance managing the grant from 1 July 2015.
10. Terminate the PCC's grant agreements with WAIS to provide medium risk plus support in the city, to take effect from midnight on 30 September 2015. The medium risk plus support function and funding will be included in the CDP grant agreement from 1 October 2015 (see below).

The projects which will be extended in the city are:

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Organisation	Service	PCC funded period 1 April – 30 Sept 2015  £	CDP funded period 1 Oct – 31 March 2016  £
Equation	Know More	5,000	5,000
WAIS	DV helpline	3,560	3,560
	Court IDVA city	23,068	23,068
	Teen frontline support city	12,500	12,500
	Medium risk plus	21,500	21,500
<b>TOTAL</b>		<b>65,628</b>	<b>65,628</b>

**INFORMATION IN SUPPORT OF DECISION: (e.g report or business case)**

**Co-commissioned approach with the City and County Councils (nos 1 and 3 above)**

The historic funding arrangements have resulted in fragmented services that do not always offer a joined up support pathway to domestic abuse survivors and are difficult and time consuming for commissioners and providers to manage. A longer term co-commissioned approach will enable commissioners to pool their domestic abuse budgets to tender for services which achieve a common set of outcomes, offering a more integrated service to domestic abuse survivors. It will also give the commissioned providers more flexibility to innovate and exploit synergies in service delivery. The PCC's funding split between city and county will be based on recorded crime, as outlined in Decision Reference 2015.013.

Co-commissioning will take place under the umbrella of legal agreements with the City and County Council. Funding for contracts is subject to annual confirmation of the Commissioner's grant from Government.

**Contract management fee for the County Council (no 2 above)**

The County Council is acting as the lead commissioner for the new contract/s and will lead the procurement process. A 5% fee of the PCC's contribution helps to fund the County's cost of managing the contract/s.

**Support functions (no 4 and 8 above)**

The commissioned services will be outcomes focussed. The county specification will also include (but is not limited to) the following support functions:

- Standard risk support
- Medium risk support including medium risk support for women with complex needs
- Court IDVA
- Frontline teen support
- MARAC
- Domestic abuse helpline (women only)

These support functions are in line with the support the PCC is currently funding, and together provide a good range of essential domestic abuse frontline support services. An equalities impact

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assessment was been undertaken on the county tender in September 2014. The county specification was identified as having a positive impact on age and gender and a neutral impact on all other protected characteristics.

The city's specification is still to be decided but is likely to include the above support functions. It is also likely to include schools based prevention work. An equalities impact assessment will be undertaken later in 2015.

Some domestic violence support has previously been delivered by Victim Support through their MoJ and then PCC grant. Once the new commissioned services are in place in the city and county, Victim Support will no longer support domestic abuse survivors, except those who are receiving support from Victim Support for another crime and who specifically want to receive domestic abuse support from Victim Support rather than a specialist domestic abuse commissioned service.

Services will be commissioned to achieve a common outcomes framework which will be tailored for the city and county but which is based on the national Aya/Imkaan/Women's Aid On Track outcomes framework.

Support for perpetrators is out of scope because this will be provided by the Reducing Reoffending Partnership.

**Grant extensions (nos 5, 7 and 8 above)**

The grant extensions are proposed for the city and county services because the PCC wishes to ensure that essential support is not lost in the city and county's respective transition periods.

The grants may be extended as direct awards to the stated organisations as they have been specifically commissioned to deliver cope and recover outcomes. The work has been assessed against the Police and Crime Plan priorities. There is provision for the PCC to do this under his Standing Orders for Grants.

**Early termination of medium risk plus projects (no 6 and 10 above)**

The PCC's grant agreements with Nottinghamshire Women's Aid and WAIS will be terminated at midnight on 30 September to ensure that the medium risk plus service is included in the city and county tenders. The University of Leicester's interim evaluation report early in 2015 into the service has identified learning. The University has confirmed that they will have captured all required information for the full evaluation from the current providers by 30 September.

East Midlands Legal Services has advised that the PCC's grant agreements with WAIS and Nottinghamshire Women's Aid to deliver the medium risk plus projects include a termination clause. The PCC may legally terminate the grant agreement, provided 3 months' notice is given to providers. The notice period will be observed.

**Handover management of the city's domestic violence projects to CDP (no 9 above)**

The funding for and management of the city's PCC funded domestic abuse support services is being handed over to the CDP to facilitate better understanding of the full range of city based DV support projects.

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The funding arrangement will operate under the PCC's community safety grant agreement with the CDP.

**FINANCIAL INFORMATION** (please include if it is capital or revenue or both. What the split is and the totals being requested. Is this a virement/ something already budgeted for or something that requires additional funding. Are there any savings that can be offered up/or achieved)

The funding is revenue. The total amount of grant requested is based on 2014-5 level of investment. It is included in the 2015-6 budget. As the new services are commissioned Nottinghamshire Office of the Police and Crime Commissioner is identifying ways of ensuring greater efficiencies in service delivery.

Signature:   
 Chief Finance Officer

Date: 27<sup>th</sup> July 2015

<b>Is any of the supporting information classified as non public or confidential information**?</b>	Yes	<input type="checkbox"/>	No	<input checked="" type="checkbox"/>
If yes, please state under which category number from the guidance**				

**DECISION:**

To approve the following recommendations:

1. To co-commission outcomes-focussed domestic abuse support services in the county with the County Council for the period 1 October 2015 to 30 September 2018.
2. To fund domestic abuse support services in the county up to the value of up to £491,328 pa from 1 October 2015 to 30 September 2018, subject to confirmation of the Commissioner's grant from Government. This to be funded from MoJ Victims' Services Grant.
3. To agree that Nottinghamshire County Council will be paid up to 5% of the £491,328 funding in no 2 above as a contract management fee.
4. To co-commission outcomes-focussed domestic abuse support services in the city with Nottingham City Council for the period 1 January 2016 to 31 March 2019.
5. To fund domestic abuse support services in the city up to the value of £336,260 pa for the period 1 April 2016 to 31 March 2019, subject to confirmation of the Commissioner's grant from Government. This to be funded with £326,260 pa from MoJ Victims' Services Grant and £10,000 pa from Community Safety Grant.
6. To incorporate the findings of the city and county Equality Impact Assessments and to include the following support functions in the city and county tenders: standard, medium risk, court IDVA, frontline teen, helpline and MARAC support.
7. To extend the grant funding of the following projects for the period 1 April 2015 – 31 September 2015:

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Organisation	Service	City/ county	£
NIDAS	Court IDVA Mansfield and Ashfield	County	18,608
	Frontline teen support including males	County	6,046
Nottinghamshire County Council	MARAC	County	22,500
	DV helpline	County	15,647
Nottinghamshire Women's Aid	Court IDVA Bassetlaw	County	17,556
	Frontline teen support north	County	12,500
WAIS	Court IDVA south	County	8,532
	Frontline teen support	County	25,000
Equation	Know More	City	5,000
WAIS	DV helpline	City	3,560
	Court IDVA city	City	23,068
	Frontline teen support city	City	12,500
<b>TOTAL</b>			<b>170,517</b>

This to be funded by £165,517 of MoJ Victims' Services Grant and £5,000 of Community Safety Grant (for Know More).

8. To terminate the PCC's grant agreement with WAIS and Nottinghamshire Women's Aid for delivery of the medium risk plus service in the north, south and city, with effect from midnight on 30 September 2015.
9. To fund Nottingham City Council with £65,628 to fund and manage the following services for the period 1 October 2015 to 31 March 2016:

Organisation	Service	£
Equation	Know More	5,000
WAIS	DV helpline	3,560
	Court IDVA city	23,068
	Frontline teen support city	12,500
	Medium risk plus	21,500
<b>Total</b>		<b>65,628</b>

This to be funded by £60,628 of MoJ Victims' Services Grant and £5,000 Community Safety Grant (for Know More).

**OFFICER APPROVAL**

I have been consulted about the proposal and confirm that the appropriate advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be

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submitted to the Police and Crime Commissioner.

Signature:  
**Chief Executive**



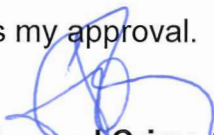
Date: 30.7.15

**DECLARATION:**

I confirm that I do not have any disclosable pecuniary interests in this decision and I take the decision in compliance with the Code of Conduct for the Nottinghamshire Office of the Police and Crime Commissioner. Any interests are indicated below:

The above request has my approval.

Signature:  
**Nottinghamshire Police and Crime Commissioner**



Date: 31/7/15

\*\* See guidance on non public information