

Nottinghamshire Police and Crime Commissioner

Notice of Decision



Nottinghamshire
POLICE & CRIME COMMISSIONER

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For Decision or Information	Decision
Date received*:	16.02.18
Ref*:	2018.013

*to be inserted by Office of PCC

TITLE: Night time levy

EXECUTIVE SUMMARY:

The Late Night Levy is a discretionary power available to licensing authorities in England and Wales under the Police Reform and Social Responsibility Act 2011, to charge a levy to persons who are licensed to sell alcohol late at night in the authority's area, as a means of raising a contribution towards the costs of policing the late-night economy. Nottingham City Council has implemented this and £284,000 has been raised for use in 2017/18 and 2018/19. Of this, £12,000 has been allocated to the Street Pastor Scheme. £8,000 is also set aside for the FERIA Urbanism research project into the evening and night time economy.

This decision form sets out proposed expenditure of the Night Time Levy monies in support of the core aims of Round 2 of the Local Alcohol Action Area Plan (LAAA2) for Nottinghamshire: a safer, healthier and more prosperous evening and night time economy.

INFORMATION IN SUPPORT OF DECISION: (e.g report or business case)

Please see also a separate business case.


Activity:	2017/18 (£)
Establishment of additional safe spaces	8,800
Tactical resources (knife arches & wands)	2,908
Drinkaware Crew training, vulnerability training for taxi marshalls and BID street ambassadors, E-learning licenses, and Stay with your pack campaign.	50,619
Intelligence Officer support	2,250
Banners to deter student ASB and street drinking.	6,792
Additional CCTV coverage of the Lace Market	20,000
ASB Patrols to tackle student ASB related to the night time economy	8,000
Street Pastor Scheme	12,000
Feria Urbanism Research	8,000
Total for 2017/18	119,369

Proposed activities for 2018/19 will be subject to consultation with partners.

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FINANCIAL INFORMATION (please include if it is capital or revenue or both. What the split is and the totals being requested. Is this a virement/ something already budgeted for or something that requires additional funding. Are there any savings that can be offered up/or achieved)

This relates to revenue expenditure. Please refer to separate Business Case.

Signature: 
Chief Finance Officer

Date: 26th February 2018

Is any of the supporting information classified as non public or confidential information**?	Yes		No	<input checked="" type="checkbox"/>
If yes, please state under which category number from the guidance**				

DECISION:

That the PCC agrees the expenditure set out in this decision form and business case in support of the LAAA2.

OFFICER APPROVAL

I have been consulted about the proposal and confirm that the appropriate advice has been taken into account in the preparation of this report. I am satisfied that this is an appropriate request to be submitted to the Police and Crime Commissioner.

Signature:
Chief Executive



Date:

1/3/18

DECLARATION:

I confirm that I do not have any disclosable pecuniary interests in this decision and I take the decision in compliance with the Code of Conduct for the Nottinghamshire Office of the Police and Crime Commissioner. Any interests are indicated below:

The above request has my approval.

Signature:
Nottinghamshire Police and Crime Commissioner



Date:

2/3/18

** See guidance on non public information



Nottinghamshire Office of the Police and Crime Commissioner

Business Case for Investment: public sector

Name of initiative:	Night Time Levy
Timescale:	April 2017 – March 2019
Investment requested:	£284,000
Lead organisation:	Nottinghamshire Police
Name of contact for business case:	CI Mark Stanley / Helen Kane
Contact details (email and telephone number):	Mark.stanley@nottinghamshire.pnn.police.uk 101 Ext 3102147
Date submitted:	31.01.18

Document control: pre-approval revision

Date	Author	Summary of changes

1. Purpose

To seek approval for spending of Night Time Levy monies in support of a safer, healthier and more prosperous evening and night time economy.

2. Strategic Context

The expenditure proposed in this Business Case will support the core aims of Round 2 of the Local Alcohol Action Area Plan (LAAA2) for Nottinghamshire, namely: preventing alcohol-related crime and disorder; reducing alcohol related harms; and generating economic growth by creating a vibrant and diverse night time economy.

It will help to deliver the following objectives in the Police and Crime Plan:

1. Protect, support and respond to victims, witnesses and vulnerable people.

Specifically, work with partners in relation to safeguarding vulnerable people within the night time economy – prevention activities, ensuring safe movement of young people and vulnerable adults and expanding the use of safe spaces. There is also a link to increasing awareness and understanding of child sexual exploitation, missing children and hidden harm.

4. Reduce the impact of drugs and alcohol on levels of crime and anti-social behaviour.

In particular, continuing to implement a multi-faceted partnership problem-solving plan for the Nottingham night time economy.

The initiative will also impact upon anti-social behaviour (Strategic Theme 3) and prevention, early intervention and reducing reoffending (Strategic Theme 6), in relation to activities to prevent knife crime.

3. Case for Change

3.1 Business needs

The Late Night Levy is a discretionary power available to licensing authorities in England and Wales under the Police Reform and Social Responsibility Act 2011. This enables licensing authorities to charge a levy to persons who are licensed to sell alcohol late at night in the authority's area, as a means of raising a contribution towards the costs of policing the late-night economy. Nottingham City Council has implemented this and £284,000 has been raised for use in 2017/18 and 2018/19. Of this, £12,000 has been allocated to the Street Pastor Scheme. £8,000 is also set aside for the Feria Urbanism project.

The Multi-Agency LAAA2 Governance Group has been involved in shaping the proposed activities in 2017/18. CI Stanley has liaised with venues, industry organisations, local authorities, universities and community sector organisations around the proposals. More formal consultation will be put in place to consider proposals for 2018/19.

In brief, it is proposed that the levy funding be used for the following, in support of the LAAA2 agreed with partners:

Need identified:		Activity:	Amount 2017/18 (£):
1a.	<i>Theme 1: Safe Spaces</i> Street Pastors currently operate a safe space at the Malt Cross public house, St James' Street. This was established under LAAA1. This safe space can only operate until midnight (when door staff / security finish). Expansion of safe spaces is required in terms of later hours and geographical scope, to include a venue in the Lace Market.	Establishment of a safe space in Propaganda and 'pop up' safe space in McDonalds, with a small footprint in Rock City.	8,800
1b.	<i>Theme 1: Safe Spaces</i> Tactical resources to detect possession of weapons in the evening and night time economy to act as a deterrent for knife crime and help people to feel safer.	Knife arches and knife wands, blue tooth ear pieces.	2,908
1c.	<i>Theme 2: Engaging ENTE staff</i> Vulnerability training and communications still needed. This includes: training for door staff, hotel staff and others; and communications around behaviour changing messages to support a safer night time economy.	5 Drinkaware Crew training sessions Drinkaware Crew type training (around spotting vulnerability for Taxi Marshalls and BID Street Ambassadors). Purchase of 1000 online Drinkaware training licenses. 'Stay with your pack' marketing campaign (includes washroom posters; Facebook and Instagram campaign).	50,619
1d.	<i>Theme 4: Sharing Intelligence</i> Intelligence Officer support for ENTE activity in the City Centre: identification of gaps, identification of trends, hotspots, etc.	Secondment of Local Intelligence Officer	2,250 (based on £27k pro rata'd Mar 18)

Need identified:		Activity:	Amount 2017/18 (£):
1e.	<i>Theme 5: Design out crime</i> Anti-social behaviour by students from both universities continues to be an issue. Students 'pre-loading' prior to visiting venues in the City and returning home after a night out in the City. To prevent ASB and demand from criminal behaviour in the City centre.	Banners on Derby Road and Lenton Boulevard to raise awareness of the issue with new and returning students. Introduction of a PSPO.	6,792
1f.	<i>Theme 5: Design out crime</i> CCTV coverage of the Lace Market.	Installation of 2 x static public space cameras in the Lace Market. One-off payment. This will subsequently be mainstreamed to Nottingham City Council CCTV stock, with no on-going costs.	20,000
1g.	<i>Theme 5: Design out crime</i> ASB patrols in the Lenton and Radford areas. There have been significant issues relating to the anti-social behaviour of some students who have 'pre-loaded' prior to visiting venues in the City or are returning home after a night out in the City. To prevent ASB and demand from criminal behaviour in the City centre.	Dedicated police resources to tackle ASB in the Lenton triangle area of the City.	8,000
Other Projects (e.g. Street Pastors, Feria Urbanism.)			20,000
Total			119,369

This leaves £164,631 for 2018-19. The following expenditure is proposed for 2018-19, but will be subject to consultation with partners as set out in 8) Management Arrangements. Items in blue text indicate areas from the LAAA2 Delivery Plan, which may need addressing with the £39,631 which is unallocated.

Need identified:		Activity:	Amount 2018/19 (£):
2a.	<i>Theme 1: Safe Spaces</i> Support for the on-going maintenance of the Street Pastors and safe spaces at the Malt Cross public house, Propaganda, McDonalds and Rock City.	Review of current position, on-going requirements and needs. £3,300 is agreed for maintenance of safe spaces in Propaganda, McDonalds and Rock City up to 31.10.18.	15,000
2b.	<i>Theme 1: Safe Spaces</i> With the cessation of 'Good to Great' funding for Operation Promote, there was a risk that this activity would no longer be financially possible. Operation Promote includes deployment of a passive drugs dog in the ENTE to identify persons in possession of drugs and knives in the evening and night time economy.	It is proposed that the Night Time Levy fund Operation Promote in 2018-19 over 12 weekends where greater risk of alcohol related crime and ASB have been identified.	30,000
2c.	<i>Theme 1: Safe Spaces</i> Tactical resources to detect possession of weapons in the evening and night time economy to act as a deterrent for knife crime and help people to feel safer.	Knife arches and knife wands, blue tooth ear pieces.	5,000
2d.	<i>Theme 1: Safe Spaces</i> On-going vulnerability and behaviour changing messages needed to support a safer night time economy.	Need to specify what is required and what the expected benefits will be.	26,000
2e.	<i>Theme 1: Safe Spaces</i> • Co-location with paramedics.		
2f.	<i>Theme 2: Engaging ENTE staff</i> Further Drinkaware Crew training.	Need to specify what the further requirements will be.	10,000

Need identified:		Activity:	Amount 2018/19 (£):
2g.	<i>Theme 2: Engaging ENTE staff</i> <ul style="list-style-type: none"> Vulnerability training for university halls and campus staff. Virtual Doorwatch. Further work around taxi safety. 		
2h.	<i>Theme 4: Sharing Intelligence</i> Intelligence Officer support for ENTE activity in the City Centre: identification of gaps, identification of trends, hotspots, etc.	Secondment of Local Intelligence Officer.	27,000
2i.	<i>Theme 4: Sharing Intelligence</i> <ul style="list-style-type: none"> Extend use of civil tools and powers for ENTE offenders. Use of Health data. 		
2j.	<i>Evaluation</i> To identify whether activities as part of LAAA2 and funded by the night time levy have been effective and offered value for money. To advise on outcome measures. To support stakeholder engagement around future use of the levy.	Evaluation of the effectiveness of LAAA2.	12,000
Total			125,000

3.2 Benefits

Quantitative:

- Additional police presence on identified weekends which pose an increased risk of alcohol related crime and anti-social behaviour. This will provide additional officer hours at times of greatest risk and need.
- Increased intelligence and analytical resource to target support.
- Expanded safe space provision (in terms of hours and geographical coverage).
- Greater number of venues engaged with vulnerability training and more people working in the evening and night time economy vulnerability trained. The number of venues engaged under LAAA1 is not known, but we anticipate up to 30 venues to be engaged with us as part of LAAA2.

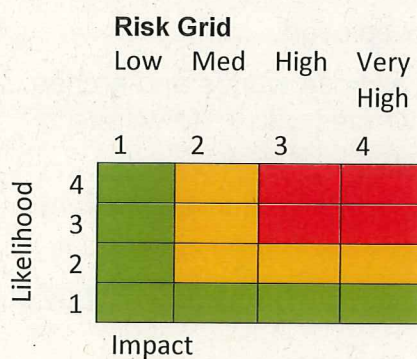
- Increased deployment of Club Crews (including in university Student Union venues). Under LAAA1 there was 1 Club Crew deployed.
- Increased availability of tactical resources such as knife wands and arches. Under LAAA2 we will have 1 knife arch and 25 venues with knife wands to deter offenders from entering the evening and night time economy.
- Reduction in the most serious violence offences in the night time economy.
- Reduction in alcohol related admissions to A&E.
- Increased awareness amongst the student population of anti-social behaviour and how they can be considerate neighbours.
- Reductions in anti-social behaviour reports within town centre and in communities which have a relatively high number of student residents.

Qualitative:

- Improved perceptions of evening and night time economy measured as part of the annual citizen survey and via the Independent Advisory Group / LAAA2 evaluation.

3.3 Risks

Ref	Risk (cause, effect, event)	Control	Score
1.	Non-recurrent funding over relatively short period, leads to underspend of the levy. The effect of which is inefficient use of resources, which undermines confidence in the levy with stakeholders.	Monitoring of progress to ensure the funding is spent appropriately and reported to the Alcohol Governance Board and LAAA2 Meeting.	Likelihood – 3 Impact - 3
2.	Funding does not have intended impact.	Monitoring of the impact of the spending reported to the Alcohol Governance Board and LAAA2 Board Build in evaluation.	Likelihood – 2 Impact – 2
3.	Despite the success of LAAA2, the public perceive the evening and night time economy to be less safe, as a result of wider media and reporting.	Communications to raise awareness of initiatives and celebrate successes.	Likelihood – 2 Impact - 2



4. Options appraisal

Please see below a brief summary of the options considered:

Option	Benefits	Risks
1. Spend the funding in line with the LAAA2 plans agreed by partners.	As identified in 3.2.	As identified in 3.3.
2. Do nothing	None	<ul style="list-style-type: none"> • Reputational impact with levy payers. • LAAA2 objectives not achieved.

5. Preferred Option

The preferred option is Option 1.

6. Funding and Financial Implications

Please find attached a separate budget spreadsheet.

We would like to arrange for 3.1 (1d & 2h) – Secondment of Intelligence Officer to be on a recurrent basis from March 2018 – March 2019.

7. Project activity

Please find attached a separate delivery plan for the project.

The overarching aims and objectives of the project are set out in sections 2 and 3 above. The Project Delivery Plan is sub-divided into 5 further objectives:

1. Creation of Safe Spaces
2. Engaging the whole of the Evening and Night time economy partnership staff
3. Prevent selling to drunken persons

4. Sharing Intelligence
5. Designing out Crime

The Project Delivery Plan identifies the project approach, leads, timescales and measures for each activity within these objectives.

8. Management Arrangements

Activities undertaken as part of the Delivery Plan will be overseen and reviewed by a multi-agency LAAA2 Steering Group. A report with performance management by exception will be presented to the Alcohol Governance Board on a quarterly basis.

Proposed expenditure for 2018-19 will be consulted upon with partners in early 2018, with a view to agreeing expenditure by April 2018. Partners include:

- Multi-Agency LAAA2 Steering Group
- Nottingham Leisure Group (which represents night time levy payers)
- Nottingham BID
- Nottingham City Councillors
- Licensing
- Nottingham Trent University (including the Students Union)
- University of Nottingham (including the Students Union)
- LGBT Information and Advisory Group
- BME Information and Advisory Group
- Sexual Violence Action Network

There will be an opportunity for stakeholders and partners to make further proposals which meet the needs of the LAAA2 Delivery Plan. These will be evaluated by a Panel consisting of 3 members of the LAAA2 Board (without conflicts of interest), who will make a recommendation to the Alcohol Strategy Governance Group chaired by the PCC.