



## Welcome to the Commissioner's weekly horizon scanning brief:

1. **Legislation** (Legislation, Home Office, APCC, press comments, reports and campaigns relating to strategy, policy and programmes)
2. **Strategic policing and crime news** (relevant crime and criminal justice information and partners' policy/reports/campaigns)
3. **Developments and reports** (covering research across political, economic, social, technological, environmental and organisations)
4. **Consultations** (police and crime bulletins, research, consultations and press releases)
5. **Reviews and Inspections** (covering various reviews, inspections and audits across policing)

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## 1. Legislation

### **Criminal Justice and Courts Bill**

This is a Bill to make provision about how offenders are dealt with before and after conviction; to amend the offence of possession of extreme pornographic images; to make provision about the proceedings and powers of courts and tribunals; to make provision about judicial review; and for connected purposes.

### [Anti-Social Behaviour, Crime and Policing Act 2014](#)

New tools and powers, with the exception of Civil Injunction, come into effect.

### [Dangerous dogs: tough new law to prevent attacks](#)

Police and local authorities are to be given new legal powers to tackle irresponsible dog ownership.

### [Home Office](#)

Serious Crime Bill overview.

### [Home Office](#)

Statutory instruments plan.

### [Consumers given new weapon in fight against rogue traders](#)

Consumers will have greater powers to challenge unscrupulous rogue traders and get their money back under new rights.

### [Fraud, bribery and money laundering offences guideline comes into effect](#)

Following a period of training and implementation the definitive guideline on fraud, bribery and money laundering offences came into effect from 1st October 2014.

### [The Modern Slavery Bill](#)

This Bill has now been committed to a Public Bill Committee. The Public Bill Committee is expected to report to the House by 14 October 2014.

## **Social Action, Responsibility and Heroism Bill**

The Public Bill Committee is expected to report to the House by **14 October 2014**.

## **[Upcoming secondary legislation published](#)**

### **SI 2014/2816 Immigration (Removal of Family Members) Regulations 2014**

In force on 14 November 2014, these Regulations make provision under section 10(10)(b) of the Immigration and Asylum Act 1999 ('the 1999 Act'), as amended by section 1 of the Immigration Act 2014, in respect of the service of notice to family members of a person who is liable to be or has been removed under section 10(1) of the 1999 Act, as amended, prior to the removal of those family members.

### **SI 2014/2771 Immigration Act 2014 (Commencement No 3, Transitional and Saving Provisions) Order 2014**

This Order is the third commencement order made under the Immigration Act 2014 ('the Act'). Article 2 lists the provisions of the Act which came into force on 20 October 2014, subject to saving provision in articles 9, 10 and 11.

### **SI 2014/2704 Offender Management Act 2007 (Dissolution of Probation Trusts) Order 2014**

In force on 31 October 2014, this Order dissolves all 35 existing probation trusts across England and Wales.

### **SI 2014/2676 Road Vehicles (Registration and Licensing) (Amendment) (No 2) Regulations 2014**

These regulations, other than regulation 4, come into force on 31 October 2014. Regulation 4 comes into force on 9 December 2014.

### **SI 2014/2634 Borders, Citizenship and Immigration Act 2009 (Commencement No 3) Order 2014**

In force 27 October 2014, this Order brings into force section 41(5) of the Act to the extent that it specifies the procedure for regulations made under section 41(1)(bza) of the British Nationality Act 1981.

### **SI 2014/2559 Equality Act 2010 (Equal Pay Audits) Regulations 2014**

In force 1 October 2014, these Regulations are made under section 139A and 207(1) and (4) of the Equality Act 2010 ('the Act').

### **SI 2014/2523 Safety of Sports Grounds (Designation) Order 2014**

In force 10 October 2014 this Order designates the City Football Academy Arena, occupied by Manchester City Football Club Limited, as a sports ground requiring a safety certificate under the Safety of Sports Grounds Act 1975.

### **SI 2014/2485 National Minimum Wage (Amendment) (No 2) Regulations 2014**

In force 1 October 2014, these Regulations make amendment to the national minimum wage.

## 2. Strategic policing and crime news

### [May to consult with victims before appointing new child abuse inquiry chair](#)

The home secretary is to consult victims before appointing a new chair of the troubled child abuse inquiry after Fiona Woolf, the second person appointed to the post, resigned amid speculation about her links to Lord Leon Brittan.

### [HMIC: West Mids has six weeks to address child protection](#)

Her Majesty's Inspectorate of Constabulary has imposed a strict time limit for West Midlands Police to develop a child protection action plan, following a recent inspection. The ultimatum comes after inspectors found a number of causes for concern including what it deemed to be an unsatisfactory response to difficult cases, alongside a 'lack of understanding' about the extent of child sexual exploitation across the force area.

### [New PCC elected for South Yorkshire](#)

Alan Billings has been elected as South Yorkshire's new Police and Crime Commissioner following a by-election held last week. Billings, the Labour candidate and a retired Anglican priest, won with over half of the vote, beating UKIP representative Jack Clarkson (32%) into second place. As with many previous PCC elections, the turn-out on the day was disappointingly low, with less than 15 per cent casting their vote.

### [Greater Manchester to get a mayor in return for devolution package](#)

Greater Manchester is set to receive a multi-billion pound package of devolution from the government, in return for agreeing to institute a directly elected mayor for the region. The mayor will have powers over transport, housing, planning and policing. The deal offered by the government includes a £350m Metrolink tram extension to Trafford Park, control of the region's £500m skills budget, £300m in house building funding, power to combine health and social care funds together and a pledge to make Manchester a science capital.

### [101 public awareness campaign](#)

The Home Office has launched a UK wide campaign to increase public awareness of the 101 non emergency police number.

### [Restorative justice provision](#)

The Restorative Justice Council commissioned researchers at Sheffield Hallam University to undertake a national restorative justice mapping project.

### [Transforming Rehabilitation](#)

The Ministry of Justice has announced the preferred bidders for the new rehabilitation contracts.

## 3. Developments and reports

### [Nottinghamshire and West Mercia Police to pilot stop and search data mapping](#)

The Home Secretary first announced a number of measures in August 2014 to improve the way police use stop and search powers and to make the use more transparent. One of the measures was to present stop and search information for all forces via maps on the police.uk website.

## [Council becomes first to use new anti-social powers](#)

Oldham has become the first to use [new anti-social behaviour powers](#) to evict tenants from a property. The council, Greater Manchester Police and First Choice Homes Oldham have used the new measures to close a property in Roundthorn for three months following complaints it was used as a drugs den.

## [Crime news: final checks on police station representatives' data](#)

The police station representative validation exercise which began on 27 May 2014 has been completed and the Legal Aid Agency have requested help making final checks on their spreadsheet. Providers should double check that any representative being used for police station advice is listed on the register of probationary and accredited representatives. The register can be viewed on the standard crime contract 2010 page on GOV.UK.

## [Coffey Report into child sexual exploitation in Greater Manchester](#)

The report highlights real improvements that have been made by public services in Greater Manchester since the terrible Rochdale grooming case in 2012. But it also makes challenging reading for anyone who takes an interest in safeguarding our young people. The journey is far from complete, but we are going in the right direction.

## [Ministry of Justice](#)

Multi-agency public protection arrangements (MAPPA) annual report 2013-14.

## [Ministry of Justice](#)

Proven reoffending statistics bulletin: January 2012 - December 2012.

## [Public Health England](#)

Alcohol treatment activity in England 2013-14.

## [Home Office](#)

Drugs: international comparators.

## [Home Office](#)

Guidance on restricting the supply of nitrous oxide for recreational use.

## [Home Office](#)

A new report has been published by an expert panel appointed to undertake a 6-month review of available evidence on the UK's and other countries' approaches to the threat posed by new psychoactive substances, and to advise the government on ways to enhance the UK's response. It examines the effectiveness of the UK's current legislative and operational response to drugs and the ongoing challenges.

## [Home Office report finds no link between punitive drug laws and levels of use](#)

A controversial new Home Office report has found that there is "no obvious link" between tough drug laws and the number of people who use them. Examining drug laws from 11 different countries, the groundbreaking document contradicts 40 years of almost unbroken official political rhetoric that only harsher penalties can tackle the problem caused by the likes of heroin, cocaine or cannabis.

## [CHILDREN AND THE POLICE](#)

The All Party Parliamentary Group for Children (APPGC) has published the final report of its inquiry to examine children and young people's relationships with the police. The report outlines a range of recommendations to provide a clear framework for strengthening police practice in relation to children and young people. Key issues examined include the use of stop-and-search on under-18, the detention of children and young people in police custody, police engagement in the local community, and addressing the needs of vulnerable children.

### **Third annual strategic assessment on Nature and Scale of Human Trafficking is published**

The National Crime Agency (NCA) has published the third annual Strategic Assessment of the Nature and Scale of Human Trafficking in 2013.

### **Reducing mobile phone theft and improving security**

The Home Office has published a paper providing information about mobile phone theft, what the police and industry have been doing to reduce such theft, and what individuals can do to avoid becoming a victim.

### **Pol Fed: austerity may wreck cautions reform**

The Police Federation has warned that cuts in force funding could undermine recently-revealed government plans to scrap police cautions. Speaking following the announcement of an initial pilot scheme by Justice Secretary Christopher Grayling, Pol Fed spokesman Paul Ford said: "Lack of sufficient training in this area may pose a threat to [the initiative's] potential success."

### **Festive campaign targets domestic abusers**

Police Scotland has launched its Christmas campaign targeting those across the region suspected of committing crimes of domestic abuse. The launch comes at the end of the first year of the force's existence, which - according to Police Scotland - saw an 81 per cent increase in reports of domestic rape, alongside a national increase by more than half of the reporting of domestic stalking offences.

### **Ministry of Justice**

Prisoners' experience of prison and outcomes on release.

### **Ministry of Justice**

The needs and characteristics of older prisoners: results from the SPCR survey.

### **Prison Reform Trust**

Elderly, sick and disabled - the changing face of imprisonment.

### **Figures show over 2,000 care homes have no manager**

Over 2,000 care homes are operating without a manager despite looking after vulnerable people, according to new figures.

### **Met help create first mental health crisis standards for capital**

NHS London has pledged to provide a round-the-clock telephone mental health helpline and 24-hour liaison psychiatric services in Accident & Emergency Departments as part of the first-ever mental health crisis standards for the capital. Experts from 22 organisations including Mind, the Metropolitan Police, NHS, social care, housing and local councils will now

meet to discuss how best to implement the new standards, which were developed after a review of the latest research and current mental health crisis services across the capital.

### **Equality and Human Rights Commission to investigate discrimination in Metropolitan Police Service**

The Equality and Human Rights Commission (EHRC) is to carry out an investigation into unlawful discrimination, harassment and victimisation of employees by the Metropolitan Police Service (MPS).

### **90,000 children in UK will be homeless this Christmas – Shelter**

The housing charity released the research while launching [an emergency appeal](#) in response to the figures. The number of families living in B&Bs has almost doubled in three years, which Shelter said was particularly alarming following the results of its [investigation into living conditions in B&Bs](#).

### **New set of standards to be developed for children's social work**

A new set of professional standards is to be introduced for children's social work in England to help restore confidence in the service, the education secretary has announced.

### **NHS has a responsibility to help councils cope financially – health secretary**

The NHS has a responsibility to help councils cope with a "tough financial settlement" in working together to deliver services to vulnerable people, the health secretary has said.

### **Cambridgeshire leaders pledge mental health help**

Community and emergency services leaders in Cambridgeshire have signed a joint declaration laying out their strategy to help those with mental health issues in the county.

### **Pol Fed Chair: killer's release a 'slap in the face'**

The Police Federation of England and Wales has criticised the decision to allow the release from prison of killer of three police officers Harry Roberts.

### **Police release results of body worn video trial**

The College of Policing along with Essex Police have published the findings of the first body worn video (BWV) trial of domestic abuse incidents anywhere in the world.

### **Director of Public Prosecutions publishes final casework quality standards**

The Director of Public Prosecutions (DPP) has published the final version of the new standards for all Crown Prosecution Service (CPS) prosecutors.

### **Commission on Sex in Prison publish third briefing paper on coercive sex in prison**

The Howard League for Penal Reform established the independent Commission on Sex in Prison ('the Commission'), which comprises of academics, former prison governors and health experts and is focused on three broad themes:

- consensual sex in prisons
- coercive sex in prisons
- healthy sexual development among young people in prison.

### **UK Government welcomes final approval on Wrexham Prison in north Wales**



This development, through its construction, running and maintenance, will bring a huge number of jobs to Wrexham and the surrounding region and give a great economic boost to north Wales' economy.

## **Updated surveillance guidance fit for challenges of 2014 and beyond**

Surveillance cameras must only be used as a necessary and proportionate response to a real and pressing problem. That was the warning issued by the ICO as it published its updated [CCTV guidance](#) last month.

## **Global agreement reached on international enforcement**

A key agreement has been reached to improve international enforcement cooperation when regulators investigate data breaches. The [agreement sets out a framework for how regulators can better work together](#) following an international data breach.

## **New e-training course to help SME's stop cybercrime**

A new e-training course has been developed to help small and medium sized enterprises (SMEs) keep their IT systems secure and protect themselves against fraud and cybercrime.

## **Care.data trials to begin the new year**

In the new year, NHS England will begin its trial of the GP patient information sharing programme known as care.data. The trials will be run by six Clinical Commissioning Groups in four geographic areas across England.

## **GOOD PRACTICE GUIDE FOR CIVIL EMERGENCIES**

The Department for Communities and Local Government (DCLG) and Solace have jointly published a good practice guide for local authorities' preparedness for civil emergencies. The guide sets out the types of issues chief executives of local authorities should consider in order to be fully prepared to respond to a civil emergency in their local area. The publication explores the lessons learned from the experiences of last winter and what good practice can be shared, and outlines other sources of information, including the duties set out in the Civil Contingencies Act 2004, good practice examples and sources of further training.

## **Sir Hugh to step down as ACPO head**

Sir Hugh Orde has announced that he is going to relinquish his position as ACPO president at the end of the year, ahead of the establishment of a new coordinating body for British policing.

## **Guidance issued to police forces on Ebola and use of personal protective equipment**

Public Health England (PHE) have issued guidance to police forces on the use of personal protective equipment (PPE) in light of the ongoing Ebola outbreak.

## **Service promises greater intake of BME officers**

The College of Policing has announced the development of a national programme to improve the 'recruitment, progression and retention' of black and minority ethnic staff and officers. The statement was made by Assistant Chief Constable Richard Bennett at the National Black Police Association's AGM, which took place in London this week.

## **Met: community initiative helps reach 'gloriously diverse population'**

Metropolitan Police officers have taken part in nearly 1,000 community activities across the capital in a week long initiative to bring the force closer to the public it serves. The activities

– which have seen the participation of around 3,200 officers and PCSOs - included hosting football matches, attending faith groups, and visiting schools and skate parks. Also involved were around 200 partner organisations alongside nearly 400 police cadets.

## **Better Care Fund boosted to £5.3bn to deploy 18,000 community workers**

The Better Care Fund is to be boosted to £5.3bn a year to help join up health and social care services, the government announced last night. The extra £1.5bn, on top of the original £3.8bn, is reportedly to come from more pooling of local budgets – it is not new money.

## **Hospital anti-gang scheme wins government approval**

Crime Prevention Minister Norman Baker has praised a pioneering project that tackles gang violence by placing youth workers in hospital A&Es. The scheme, which is steered by [youth-work charity Redthread](#), offers support to teenage victims of violence with the aim of helping them withdraw from the gang lifestyle.

## **Officer commended following sword attack**

An officer who disarmed a man who was trying to slash him with a samurai sword has won this year's Police Federation national bravery award. The Met's Sgt Stephen Brown tackled his aggressor using only his CS spray and baton, after the man continually ignored orders to put the weapon down on Christmas Eve 2012.

## **Home Office**

Seizures of drugs in England and Wales: financial year ending 2014.

## **'A COLLABORATIVE FUTURE FOR COUNTIES AND DISTRICTS'**

New Local Government Network (NLGN) have called on all political parties to rule out the possibility of local government reorganisation for the next parliament in their new report, which indicates that the spectre of unitary status is still holding back the potential for local collaboration. In some local places partners continue to focus on the potential for nationally imposed reorganisation instead of focusing on the challenging business of working together. Furthermore, NLGN argue that counties and districts should be encouraged to form combined authorities with a new duty to integrate their services to improve outcomes and reduce costs. The research argues that, while unitary status can save substantial sums of money, the process of reorganisation can be long-winded, expensive and often harms performance in the short term.

## **NEW RESEARCH ON COMMUNITIES' NEIGHBOURHOOD PLANNING PUBLISHED**

A new report entitled 'User Experience of Neighbourhood Planning in England Research', the first primary research of its kind into neighbourhood planning has been published by Locality and conducted by the University of Reading. It suggests that communities have largely been able to access the skills, knowledge and support they need for neighbourhood planning. The aim of the research was to inform future approaches towards neighbourhood planning, including how to improve it and increase its effectiveness, as well as the shape of future support offered to neighbourhoods.

## **FUTURE PUBLIC SERVICES EXAMINED**

The CBI have published a new report on the future public services spending, arguing that the government should establish a new fiscal rule once the deficit has been eliminated ensuring that public spending never outstrips revenue receipts. The report argues that public services require fundamental re-shaping to better meet public needs, rather than simply cutting



budgets. Following the NHS Five Year Forward View, the report says that integrating social care and health services by combining budgets and commissioning systems would save money and improve clinical outcomes by moving care from hospitals into homes and communities.

### **REFORMING THE UK BORDER AND IMMIGRATION SYSTEM**

The House of Commons Public Accounts Committee has published its twentieth report entitled 'Reforming the UK border and immigration system' which examines the abolishing of the UK Border Agency in March 2013 and the following transfer of responsibilities and functions to the Home Office.

### **PUBLIC MENTAL HEALTH SPENDING EXAMINED**

The mental health charity Mind has published a report that examines the spending on public mental health in England.

### **'MAKING AN IMPACT THROUGH GOOD GOVERNANCE' GUIDE PUBLISHED**

The Local Government Association (LGA) have published a practical guide as a follow-up to an earlier guide published in 2013, when health and wellbeing boards (HWBs) were being set up.

### **Department for Communities and Local Government**

Troubled Families Programme: progress information and families turned around.

### **Local government managers concerned over ethics**

Almost half of local government managers feel their authority has mediocre or poor standards of ethical behaviour, according to a new report.

### **Spending watchdog slams school inspection regime**

The regime for inspecting standards in English schools has come under fire in a report from the National Audit Office.

### **Department for Education**

Tackling homophobic, biphobic and transphobic bullying among school-age children and young people: findings from a mixed methods study of teachers, other providers and pupils.

### **Department for Education**

Evidence review: what works in tackling homophobic, biphobic and transphobic (HBT) bullying among school-age children and young people?

### **Commission calls for 'urgent' overhaul of local government finance**

Local government in England could be funded largely by locally raised money if the finance system was reformed, according to a new report out today.

### **'Unlawful' ruling could impact future consultations warn lawyers**

Lawyers are warning that local authorities must ensure local people are properly consulted when making cuts or service changes, following a Supreme Court ruling. A Supreme Court has ruled that Haringey Council's consultation on its proposed council tax scheme was 'misleading' as it implied the council had no alternative but to make the poorest residents pay council tax for the first time.

## **NAO DEPARTMENTAL OVERVIEW: DWP**

The National Audit Office (NAO) have published a new report from their series of departmental overviews on the performance of the Department for Work and Pensions (DWP) during 2013-2014.

## **Review calls for tri-boroughs to have own chief executives**

The tri-borough should scrap its shared chief executive in order to deliver improvements to the joint working arrangements, an independent review has recommended.

## **Surrey wins best council website award**

Surrey County Council has won website of the year in the 2014 Socitm Awards. The judges of the award gave the council's website a four star rating, saying it contained 'excellent' information and the mobile site was 'very good'.

## **Ex-council worker jailed for fraud and theft**

A former employee of Chelmsford City Council has been jailed for fraud and theft totalling over £200,000.

## **WEALTH OF THE NATION EXAMINED**

The Smith Institute have published their new report that analyses policies for wealth distribution in the UK. The publication explores the implications for public policy from the new Office of National Statistics (ONS) data source on wealth distribution in Britain and future trends in savings, longevity, property prices and inheritance. The authors highlight implications for the public policy debate focussing primarily on intergenerational transfers including inheritance, as well as issues relating to housing and consumer debt.

## **4. Consultations**

### **Consultation on the Government's policy on importation of oxycodone**

The Home Office has launched a public consultation on proposed amendments on licensing imports of oxycodone in the UK. The consultation runs until 20 November 2014 and is the second consultation on the Government's policy on the import of oxycodone to the UK.

### **Planning and travellers: proposed changes to planning policy and guidance**

Proposed changes to planning policy and guidance, ensuring fairness in the planning system, and strengthening protection of the green belt and countryside. Closes 23 November.

### **Open consultation on local policing accountability, leadership and ethics**

The Committee on Standards in Public Life (the Committee) has commenced an open consultation on local policing – accountability, leadership and ethics. Closes 30 November 2014.

### **Robbery guideline consultation**

The Sentencing Council has launched a consultation on the draft guideline on robbery. The consultation closes 23rd January 2015.

## **Consultation on Victim Charter May 2014**

Open date: 14/10/2014

Close date: 14/12/2014

## **Plans for Secure College rules consultation**

The purpose of the rules will be to set out the core parameters within which Secure Colleges will be required to operate to ensure that young people are detained safely and securely, and that their educational and rehabilitative needs are addressed. Consultation closes on 27 November 2014.

## **Proposed merger of the local justice areas in North Yorkshire**

This consultation was published on 1 October and closes on 31 December. Yorkshire.

## **Local policing – accountability, leadership and ethics**

The independent Committee on Standards in Public Life has launched an inquiry into the accountability structures of the police. Consultation closes 30 November 2014.

## **Ketamine rescheduling consultation**

The Home Office is seeking views on the Advisory Council on the Misuse of Drugs (ACMD) recommendation to reschedule ketamine to Schedule 2 of the Misuse of Drugs Regulation (as amended) (the 2001 Regulations). The consultation runs until 3rd November 2014.

## **Disclosure review: revision of the Criminal Procedure and Investigations Act 1996 Code of Practice**

Open date: 10/10/2014

Close date: 07/11/2014

## **Adult social work: knowledge and skills**

Open date: 10/10/2014

Close date: 12/12/2014

## **5. Reviews and Inspections**

### **IPCC investigates force that gave killer back his guns**

The Independent Police Complaints Commission is investigating Surrey Police's decision to return confiscated licensed guns to a man who went on to kill two women.

### **West Midlands Police inspected on child protection**

HM Inspectorate of Constabulary (HMIC) has today published an inspection report into the child protection work carried out by West Midlands Police, following an inspection in June 2014. This is part of a rolling programme of child protection inspections of all police forces in England and Wales.

### **2014 Value for money profiles**

HMIC has published the latest value for money profiles which provide comparative data on a wide range of policing activities.

### **HMIC Website**

Published the first 2014 PEEL update.