



## Welcome to the Commissioner's weekly horizon scanning brief:

1. **Legislation** (Legislation, Home Office, APCC, press comments, reports and campaigns relating to strategy, policy and programmes)
2. **Policing and crime key developments** (relevant crime and criminal justice information and partners' policy/reports/campaigns)
3. **Reviews and Inspections** (covering various reviews, inspections and audits across policing)
4. **Reports** (covering research across political, economic, social, technological, environmental and organisations)
5. **Consultations** (police and crime bulletins, research, consultations and press releases)

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## 1. Legislation

**[SI 2013 No. 2319 The Police Reform and Social Responsibility Act 2011 \(Transitional Provision\) Order 2013](#)** - This is the transitional order regarding the financial arrangements of chief constables. It enables chief constables and the Commissioner of Police of the Metropolis to be treated as though they were subject to local government enactments on accounting practices, particularly the charging of expenditure to a revenue account.

### **[Anti-social Behaviour, Crime and Policing Bill](#)**

**[The Rehabilitation of Offenders Act 1974](#)** - The Rehabilitation of Offenders Act 1974 aims to give those with convictions or cautions the chance – in certain circumstances – to wipe the slate clean and start afresh.

**[Retention of fingerprints and DNA data](#)** - Sets out the current law in England and Wales on the retention of fingerprints and DNA data by the police under the regime introduced by the Protection of Freedoms Act 2012. It also outlines the background to the changes made by the Act.

**[Home Office publishes guidance on using conditional cautions with sobriety requirements](#)** - The Home Office has published guidance explaining how to use sobriety conditions to deal with low-level crime. It is based on experiences with the sobriety pilot scheme.

**[Proscribed terror groups or organisations](#)** - This document lists the terrorist groups or organisations banned under UK law, and provides the criteria that are considered when deciding whether or not to proscribe a group or organisation.

**[Age of Criminal Responsibility Bill 2013](#)** - A Bill to raise the age of criminal responsibility, and for connected purposes.

[The Government response to the annual report on the operation of the Terrorism Acts in 2012.](#)

[The Protection of Freedoms Act 2012 \(Destruction, Retention and Use of Biometric Data\) \(Transitional, Transitory and Saving Provisions\) \(Amendment\) \(No. 2\) Order 2013](#) - Arrest. Convictions. Criminal charges. Data retention. DNA profiling. Fingerprints. Police.

[The Regulation of Investigatory Powers \(Covert Human Intelligence Sources: Relevant Sources\) Order 2013](#) - Authorisations. Covert human intelligence sources. Police powers and duties.

[Sarjantson v Chief Constable of Humberside Police \[2013\] EWCA Civ 1252](#) the Court of Appeal found that the police owed a duty under Article 2 to take reasonable steps to respond to a 999 call reporting that a group of youths were attacking someone, regardless of whether the victim was identified or identifiable to the police.

## 2. Policing and crime key developments

[Damian Green's speech to the Association of PCCs](#) - Speech given by Policing Minister Damian Green on Thursday 14 November 2013 to the Association of Police and Crime Commissioners (PCCs).

[Policy Exchange](#) - The Pioneers: Police and Crime Commissioners, one year on.

[Police Innovation Fund: £20 million pre-cursor money announced for this financial year](#) - At an event to mark the first year of PCCs, Damian Green, Policing Minister, announced that £20 million will shortly be made available as a “precursor” fund to the Police Innovation Fund. PCCs will be able to bid for money to pay for proposals with the potential to improve policing and make it more efficient. He will be writing out with further details on the bidding process and criteria shortly. In his speech, he also spoke about the police reforms more generally and the achievements of PCCs. The event was put together by the Association of Police and Crime Commissioners.

[Police and Crime Commissioners: first anniversary](#) - A year in to a new system of police accountability, PCCs and chiefs are developing productive, professional relationships.

[BBC Survey: one in three unaware of PCCs](#) - Showing that more than a third of adults were unaware whether they have a PCC or not, what fresh policies or innovative ideas have made an impact.

**Bob Jones, Police and Crime Commissioner (PCC) for the West Midlands, has said that the creation of police and crime commissioners has been a £100 million waste of taxpayers' money.** Bob Jones gave PCCs just three out of ten for cutting crime, two out of ten for increasing public confidence in forces and four out of ten for reducing red tape ([Times](#); [Mail](#); [BBC Online](#)).

**Chiefs 'must work smarter to tackle cuts'** - Rise in "austerity crimes" and fewer options to address budget cuts means forces must be more innovative, says HMI.

**Crime rate rising in UK due to welfare cuts: Police** - Alan Charles, the Derbyshire Police and Crime Commissioner, has warned that the level of crime in the United Kingdom is going up due to recent government spending cuts.

**Independent Review: Report by General Sir Nick Parker, commissioned by the ACPO Review Working Group**. An independent review has called for an overhaul of the Association of Chief Police Officers. ACPO currently operates as a limited company, but a report by General Sir Nick Parker says this is "inconsistent with public accountability". ACPO currently costs £4.2m a year - £1.2m for running the organisation and £3m for "national policing units" such as the National Police Co-ordination Centre.

### **ACPO comment on Out of Court Disposals review**

Speaking on the publication of new Ministry of Justice guidance on the use of cautions and the launch of the MoJ review of out-of-court disposals, National policing lead on out-of-court-disposals, Chief Constable Lynne Owens.

### **Update on the Home Affairs Select Committee inquiry on PCCs**

The Clerk to the Home Affairs Select Committee (HASC) has released a detailed statement on their PCC inquiry which is attached.

**Seizures of drugs in England and Wales, financial year ending 2013** - Contains the number of drug seizures made and quantity of drugs seized.

### **Forces 'should continue' investigating themselves**

Chair of College of Policing says forces conducting their own complaints' probes is vital for organisational development and learning.

### **Consolidated Advisory Services for Asylum Seekers**

Following a competitive procurement exercise, the Home Office has awarded grant funding to the following organisations for the provision of advice and guidance to asylum seekers:

- The British Refugee Council has been awarded a grant to operate a Children's Panel (in England) to provide advice and support to unaccompanied asylum seeking children.
- Migrant Helpline Ltd has been awarded a grant to provide independent Advice and Guidance Services about the asylum process to adult asylum seekers and their dependants throughout the UK.

The new grants will take effect from 1 April 2014.

### **Improved Police.uk launched**

The revamped website will give the public more access to information about crime problems in their area.

### **New Chief Inspector of Probation announced**

Paul McDowell has been announced as the new Chief Inspector of Probation.

### **New project to reduce reoffending**

The Youth Justice Board has embarked upon a three year project to reduce reoffending.

## [Home Office](#)

Independent review of the Riot (Damages) Act 1886.

## [Home Office](#)

Proscribed terror groups and organisations.

[Calls for reform of the criminal law on child neglect](#) - The current criminal offence of child neglect is set out in section 1 of the Children and Young Persons Act 1933. The charity Action for Children has launched a campaign calling for reform of the law, arguing that the legislation needs to "catch up" with modern society's understanding of neglect. However, the Government has said it has no plans to change the law in this area as the courts and children's services already interpret the 1933 Act "in a contemporary way". In October 2013 Damian Green stated that he had asked officials to undertake a targeted consultation.

## [Tackling anti-social behaviour requires a balance between tolerance and respect](#) -

Launching a national campaign focussing on the blight of anti-social behaviour in communities, Deputy Chief Constable Simon Edens, National Policing Lead for anti-social behaviour, said police need to better define what constitutes ASB so that public can feel more confident about reporting it.

[Standards for police training moved to a single website](#) - Training standards for officers dealing with incidents ranging from neighbourhood justice to counter terrorism have been consolidated to create a single online National Policing Curriculum (NPC).

[School 'best place' to learn about sexual exploitation](#) - Nearly three quarters of secondary education teachers say school lessons are the most important way to teach children about sexual exploitation, according to a report being released later this month.

## [Back to the Future: the power of the police going mobile](#)

Extensive police reform is pushing them to deliver better, more efficient and more locally visible services, but at the same time police funding is set to be cut by millions of pounds over the coming years. Arquiva's Paul Helling looks at how technology can help services achieve this dual goal.

## [JESIP's Steve Wheaton Interview](#)

The Joint Emergency Services Interoperability Programme was established at last year's Emergency Services Show. In an exclusive interview from ESS2013, Project Manager Steve Wheaton, assesses the progress made so far, which will include the role out of 18,000 individuals being trained over 105 blue light services.

## [DPP plans new era for victims of crime](#)

New Director of Public Prosecutions Alison Saunders has announced the establishment of specialist contact teams to improve the way the Crown Prosecution Service interacts with victims of crime.

## [Alcohol Justice](#)

Alcohol Advertising on Public Transit

## [Alcohol Research UK](#)

Cycles of harm: Problematic alcohol use amongst women involved in prostitution

## [Home Office](#)

Alcohol Strategy Consultation: individual responses

## [Ministry of Justice](#)

Rapid evidence assessments on intermediate outcomes and reoffending

[Owners of dogs who kill could face 14 years imprisonment](#) - Punishments will reflect the devastating effect dog attacks can have.

## [A MAJOR IT project is almost a year late and £800,000 over budget.](#)

It is one of a number of areas where Essex Police is struggling with its finances. Essex Police signed up to the £32million project which would allow forces to share information better. Six forces agreed to take part and split the costs with the project originally due to be completed by January 2013.

## [Speech given by Damian Green to the College of Policing's digital pathfinders](#)

conference 30, have signed up to be digital pathfinders and today's event provided the first of many opportunities to get together to highlight some of the transformational work that is going on within forces.

[Unlucky thirteen sought by Operation Captura](#) - The NCA and Crimestoppers, the independent UK crime-fighting charity, are once again on the hunt for Britain's most wanted. Details of the 'unlucky thirteen' wanted individuals thought to be evading capture in Spain have been released as the latest appeal under Operation Captura.

## 3. Reviews and Inspections

### [HMIC: Value for Money Profiles](#)

Profiles for forces and local policing bodies to assist in making budget decisions.

[HMIC Published: Working Together](#). A review of the arrangements for collaboration between the five East Midlands police forces, commissioned by the police and crime commissioners in the region.

[Her Majesty's Inspector of Probation](#): Published Victim Contact: An inspection of the Victim Contact Arrangements in Probation Trusts.

[HMIC published findings from an inspection of South Yorkshire Police's response to child sexual exploitation](#). This inspection was commissioned by the PCC for South Yorkshire.

### [Her Majesty's Inspectorate of Constabulary's \(HMIC\) approach to monitoring forces – An overview for the public, forces and local policing bodies](#)

Her Majesty's Inspectors of Constabulary (HMIs) routinely monitor the performance of all police forces to identify apparent issues for closer scrutiny, ensure emerging problems with

efficiency and effectiveness are spotted quickly, and problems are resolved quickly with Chief Constables and local policing bodies.

**HMIC: Domestic Violence:** On 9 September, the Home Secretary commissioned HMIC to look at the effectiveness of the police response to cases of domestic violence and abuse. Started for Nottinghamshire on the 4 November. This is a Home Secretary commissioned Thematic due to be completed by April 2014.

**CJJI: Child Protection Arrangements.** In June 2013, the HMIC Board agreed a series of child sexual exploitation related inspections to be conducted over the next three years.

**HMIC: National Thematic Review – Automatic Number Plate Recognition (ANPR).** The scope of the inspection is subject to further development but the focus is in the prevention of crime.

**CJJI: National, Thematic Review: Road Traffic Offences Involving Fatalities**

In the light of continuing concern about traffic offences involving fatalities, despite the introduction of new offences in 2008, the review will analyse and assess the quality of police/CPS investigation and prosecution of such cases, and the progress made by the CPS following HMCPSP's 2008 review, establish good practice and make recommendations for positive change. Inspection in 2013/14.

**CJJI Inspection: Integrated Offender Management (IOM)**

IOM provides an overarching framework for agencies to prioritise interventions with offenders of greatest concern in their locality. This inspection is intended to assist in assessing the impact of IOM and disseminating good practice.

**HMCPSP Inspection: Statutory Charging**

The previous joint report in 2008 highlighted a number of concerns over the efficiency of the operation of the statutory charging scheme (whereby the CPS took over the responsibility from the police for determining whether an alleged offender should be charged in the more serious or contested cases, by virtue of the Criminal Justice Act 2003). With changes in the landscape implemented in 2010–11 and 2012–13, this follow-up was postponed to 2013-14.

**HMIC: Crime Data Integrity.** This inspection will examine the effectiveness of the police in dealing with reports of crime by members of the public. The scope is subject to development but is likely to build on the findings of HMIC's previous inspections in this area. Scoping work will include consultation with the Crime Statistics Advisory Committee.

**Update regarding the assessment of documents relating to Orgreave Coking Plant -**

The IPCC has asked all police forces in England and Wales to conduct searches of their archives to identify and provide any documentation they have relating to events at the Orgreave Coking Plant in 1984. The search for additional information forms part of the IPCC's ongoing scoping exercise to assist in identifying matters arising from the events at Orgreave which remain capable of investigation.

**Update on matters concerning a number of forces and Jimmy Savile.**



[IPCC independently investigating death in custody in Luton.](#)

[Update on IPCC investigation into death in custody in Luton.](#)

[Eight Thames Valley Police Officers served with notices in connection with fatal road traffic collision.](#)

[IPCC redetermines investigation into conduct of Police Federation representatives after a meeting with Andrew Mitchell MP.](#)

## 4. Reports

[Plan to publish historical police records announced](#) - Working group to be set up by Home Office to consider how police records can be made more accessible and transparent.

[NSA has no direct access to customers' data, IT firms tell MEPs](#)

Microsoft, Google and Facebook managers denied giving the NSA or any government in the world direct or unfettered access to their servers, at the ninth NSA inquiry hearing on the mass surveillance of EU citizens held at the European Parliament today.

[Cafcass transfer to Ministry of Justice](#)

From April 2014 Cafcass (the Children and Family Court Advisory and Support Service) will transfer to the Ministry of Justice.

[Access and use of DNA samples, profiles and associated data](#) - The National DNA Database Strategy Board has produced a new issue of the policy and summary of the authorisation procedures for the access and use of DNA samples, profiles and associated data.

['Chaotic summer' on immigration – Home Affairs Committee](#)

The UK Border Agency (UKBA) is still failing to get to grips with a backlog of cases, a report from the Home Affairs Committee has found.

[£3.5m funding to tackle homelessness](#)

Grants from the Homeless Transition Fund will help break the cycle of rough sleeping in 30 projects areas, housing minister Kris Hopkins has announced.

[Councils find £178m in frauds against local government but detection rates are patchy says Audit Commission](#)

The Audit Commission's annual report *Protecting the public purse 2013: fighting fraud against local government* highlights that £178 million of fraud was detected by local government in the last year. Just over three quarters of that total was detected by one quarter of councils.

[Deputy Prime Minister announces multimillion pound boost for youth jobs](#)

The Deputy Prime Minister Nick Clegg and Cities Minister Greg Clark will today announce investment from a pot of government cash given to England's major cities to invest over the next 3 years, with the aim of helping more than 25,000 young people into jobs that last.

## [The Prime Minister, David Cameron has warned that social mobility remains a significant problem in Britain today.](#)

Mr Cameron said that he wanted to see a Britain where "no matter where you come from, what god you worship, the colour of your skin, what community you belong to", people should be able to "get to the top" in the media, judiciary, armed services and politics ([Guardian](#); [Independent](#); [Mail](#); [BBC Online](#)).

**Alan Milburn, Chair of the Social Mobility and Child Poverty Commission, has criticised the "deep-rooted inequality and flatlining mobility" in the UK.** Mr Milburn urged the Government to spend more on childcare than tax credits, to prioritise vocational education, and warned that white collar workers are at risk of becoming increasingly poor as their work is replaced by computers ([Telegraph](#); [Guardian](#); [Independent](#)).

## [Statistics on Race and the Criminal Justice System 2012](#)

This report provides information about how members of all ethnic groups, including those from Black, Asian and Minority Ethnic (BAME) groups, were represented in the Criminal Justice System (CJS) in England and Wales in the most recent years for which data were available, and, wherever possible, in the preceding four years.

## [Plan for two-tier A&E as part of radical shake-up](#)

A two-tier A&E system in England should be created as part of an overhaul of services, NHS chiefs say. The review by NHS England suggested the biggest 40 to 70 units - specialising in heart attacks, strokes and trauma - be called major emergency centres.

## [Department for Communities and Local Government](#)

Live tables for dwelling stock.

### [Live tables on net supply of housing](#)

### [Net supply of housing in England 2012](#)

## [Department for Transport](#)

Reported road casualties Great Britain: provisional estimates Q2 2013.

## [Public Health England](#)

Drug Treatment in England 2012-13.

## [European Commission](#)

Quality of life in European cities.

## [Joseph Rowntree Foundation](#)

Loneliness Resource Pack.

## [National Housing Federation/Hot House](#)

The Politics of Housing.

## [Policy Exchange](#)

Taxing Issues? Reducing housing demand or increasing housing supply.

## [Vision 2020: UK Roadmap to Zero Food Waste to Landfill](#)



Food waste campaign to cut landfill by 2020. Local government and industry must work together more collaboratively to stop food waste going to landfill in the UK by 2020, a new report urges.

## [Unemployment falls by 48,000](#)

The employment rate for those aged from 16 to 64 for July to September 2013 was 71.8%, up 0.3 percentage points from April to June 2013. There were 29.95 million people in employment aged 16 and over, up 177,000 from April to June 2013.

## [Red tape cut to ease parish councils' progress](#)

The government is removing the unnecessary and burdensome financial restrictions on parish councils to improve their productivity and stop them being fined, Brandon Lewis announced today.

## [Work experience provides employment opportunities](#)

Young people in the UK are being encouraged to participate in work experience schemes in order to boost their chances of employment.

## **Universal Credit failures mean 2014 target will be missed**

Management of Universal Credit has been "alarmingly weak", the [Public Accounts Committee](#) has warned, adding that much of the money spent on IT development will have to be written off.

## **Whitehall call charges 'hit the poorest hardest' – MPs**

A third of Whitehall numbers used by the public last year were higher-rate call, with over 100 million calls made costing an estimated £56m, a new [report](#) suggests. The Commons Public Accounts Committee (PAC) investigated charges for customer telephone lines and warned that high charges hit the poorest hardest, as they were most likely to be using mobile phones. The phone lines included victim support and benefit and tax enquiries.

## [Employers breaching minimum wage laws face £5,000 fine](#)

Companies could face on-the-spot fines for failing to pay the national minimum wage, HMRC has warned. It is sending letters to 22 businesses who have recently placed adverts for unpaid internships, pointing out that they could be publicly named and shamed, and be liable for a £5,000 fine if they are in breach of minimum wage laws.

## **Monitor has warned that the closure of nearly a quarter of NHS walk-in centres over the past three years risks "increasing health inequalities".**

The centres are particularly popular among young adults, women, poorer people and patients who find it difficult to see their GP, for example those who feel they cannot take time off during the week ([Telegraph](#); [Times](#); [Guardian](#); [Independent](#); [BBC Online](#)).

**Reform have published new research arguing that new ambition is needed to reach the £1 trillion Government export target.** *Delivering the UK export ambition* is available at [www.reform.co.uk](http://www.reform.co.uk). The report was debated at a Reform conference in London, being addressed by Lord Green, Minister of State for Trade and Investment.

**Customer service power shift: The social media revolution. 20m shoppers to pay via mobile devices by 2020 – study.** According to a new report from the [Centre for Economic and Business Research \(Cebr\)](#), commissioned by [Zapp](#), the value of mobile payments will

triple from current figures to reach £14.2bn in 2018 – with the figure rising to £18.1bn when all mobile transactions, such as bank to bank transfers, are included.

**Under new guidelines from the Ministry of Justice, repeat offenders should no longer receive a second caution if they commit the same or a similar offence within a two-year period.** The Minister for Policing and Justice, Damian Green MP, has also outlined plans to introduce a new police complaints process, in a bid to improve police accountability ([Telegraph](#); [Times](#); [Guardian](#); [Independent](#); [BBC Online](#)).

## 5. Consultations

### [Registration of providers of social work services](#)

In January and February of this year, the department consulted on proposals to commence part 1 of the Children and Young Persons Act 2008 (CYPA).

### [Data sharing between public bodies](#)

The Law Commission has published a consultation paper on the subject of data sharing between public bodies. The consultation will run until 16th December 2013.

### [Environment Agency Charges Consultation for 2014](#)

This consultation sets out our charging proposals for our Environmental Permitting, Abstraction and EU Emissions Trading Schemes. The consultation will run until 20 December 2013.

### [Rents for social housing from 2015 to 2016](#)

The Government has launched a consultation into proposed changes to rent policy for social housing, to apply from April 2015 onwards. The consultation will run until 24th December 2013.

### [Competition and Markets Authority: vision, values and strategy](#)

This consultation sets out the Competition and Market Authority (CMA's) proposed: Vision, strategy and values. This was opened on the 1 October and is due to take full effect by 1 April 2014

### [College of Policing statement on integrity in policing](#)

The consultation on the draft code has been launched by the College of Policing, and runs for five weeks until November 29. The final code is expected to be published next spring. The Code of Ethics will set out the standards of behaviour expected of everyone in policing. It will apply to the more than 220,000 police officers and staff across England and Wales. It emphasises the importance of personal integrity, honesty and fairness.

### [Legislative Reform Order: Changes to entertainment licensing](#)

This consultation is about implementing reforms to entertainment licensing via a Legislative Reform Order. It sets out proposals to amend the [Licensing Act 2003](#) so that certain entertainment activities in defined circumstances no longer require a licence before they can take place. The consultation closes on 17 December 2013.

**Government ministers will today announce a public consultation to decide on pension scheme charges, expected to cap management fees charged by pension providers at**

around 0.75 per cent.

The Financial Secretary to the Treasury, Sajid Javid MP, said the plans would ensure “someone’s saving will deliver the biggest possible returns and not be eaten away at by a variety of charges and fees” ([F.T.](#); [Telegraph](#); [Times](#); [Mail](#); [Mirror](#); [BBC Online](#); [City A.M.](#)).

## [Ministry of Justice Consultation on Transforming Management of Young Offenders](#)

The Ministry of Justice (MoJ) has today launched a consultation into proposals on changes to the way young adult offenders are managed in custody and access support and services to reduce their reoffending. Consultation closes 13 December.

[Transforming management of young adults in custody](#) - The Government believes that the context in which young adults are managed in custody has changed and therefore is proposing a new approach to managing young adults that takes into account the challenges of this age group as well as ensuring they benefit from wider reforms. The consultation closes on 19th December.

## [24th December 2013 - Rents for social housing](#)

[New statutory powers for the Forensic Science Regulator](#) - The Government has launched a consultation seeking views on whether new powers should be given to the Forensic Science Regulator. The consultation runs until 3rd January 2014.

## [Review of UK and EU balance of competences: call for evidence on social and employment policy](#)

The government is carrying out a review of the balance of competences between the UK and the EU. The review will provide an analysis of what the EU does and how it affects the UK. The [Review of the balance of competencies detailed guide](#) provides full details of the review programme. Consultation closes 17 January 2014.

**The Home Office have outlined plans to allow holidaymakers and business travellers to pay to skip passport queues when entering the UK.** The proposal is part of a consultation paper which aims to cover the costs of the UK Border Force, using the income from passengers to help fund the UK’s immigration system ([Telegraph](#); [Mail](#)).

## **Local Consultations**

### [City Adult Draft Mental Health Strategy Consultation](#)