



Commissioner's horizon scanning briefing

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1. Policy and Practice

[Local commissioning, local solutions: devolving offender management](#) – 23rd May 2016

Reform think tank publication which makes the case for offender management services being delivered and commissioned locally by PCCs. It argues that PCCs 'should take responsibility from NOMS for commissioning all prison and probation services [and] should also take responsibility for commissioning drug and mental health services for offenders to enable genuinely joined-up solutions to be configured at a local level'. It also argues that the current National Probation Service should be disbanded and responsibilities transferred to CRCs.

[Contracting out of probation services: 2013-2016](#) – 6th June 2016

Commons briefing paper charts the impact of reforms to the probation service and largely privately-led CRCs

[Sir Thomas Winsor's speech to the Police Federation annual conference 2016](#) – 24th May 2016

Sir Thomas talks about the importance of HMIC's PEEL assessments and introduces the project to design force management statements, inviting the Police Federation of England and Wales to play a full part

[Surveillance Camera Commissioner's speech to CCTV User Group](#) – 24th May 2016

Commissioner comments on the decline in CCTV spending, new opportunities for surveillance and partnership working and the development of a National Surveillance Camera Strategy

[Prisoners' Release on Temporary Licence: recent controversies and reform proposals](#) – 3rd June 2016

Commons briefing paper considers schemes giving governors more discretion over the use of ROTL

[Sentences of Imprisonment for Public Protection \(IPP\)](#) – 7th June 2016

Commons briefing paper considers prisoners were still serving sentences for the now abolished IPPs

[Should Fire and Rescue Services have a statutory duty to deal with flooding?](#) – 1st June 2016

Commons briefing paper prompted by the Fire Brigades Union campaign for a statutory duty

[New government funding for voluntary sector sexual abuse support services](#) - 8th June 2016

Home Office launches £600k fund for voluntary organisations supporting survivors of sexual abuse

[Home Office: Crime, policing and fire news update: May 2016](#) – 8th June 2016

2. Research, Development and Statistics

[Knife possession sentencing quarterly brief: January to March 2016](#) - published 9th June 2016

4,663 knife possession offences were formally dealt with by the criminal justice system in England and Wales between January and March 2016 – which marks a 13% increase on the same quarter last year. The proportion of adults (79%) and juveniles (13%) receiving an immediate custodial sentence for these offences has been increasing since 2008. The average custodial sentence length for offenders sentenced to immediate custody was 8.3 months - the highest in eight years.

[Female Genital Mutilation – January to March 2016 \(Experimental Statistics\)](#) – published 7th June 2016

FGM cases recorded via the central repository for healthcare providers (acute hospitals, mental health and GP practices) in England. Experimental statistics indicate that there were 1,242 newly recorded cases of FGM reported during the quarter, with 2,223 total attendances where FGM was identified or a procedure was undertaken. More than half of all cases relate to women and girls from London NHS Commissioning Region.

[Road accident statistics](#) – 10th June 2016

Commons Library Briefing providing a range of data relating to reported road accidents including by severity; road type; road user type; time of accident; and, age. Also includes breath-testing data, international comparisons of road fatality statistics and considers issues about the reliability regarding reported casualty data

[Terrorism in Great Britain: the statistics](#) – 9th June 2016

Commons Library Briefing examining statistics on terrorism since 2001 including; deaths due to terrorism; use of stop and search legislation; terrorism arrests; pre-charge detention periods; prosecutions and convictions for terrorism; terrorist prisoners, use of Control Orders and TPIMs and numbers of foreign fighters fighting in Syria

[Police and Church Partnership Working](#) – 26th May 2016

Cinnamon Faith Action research assessing the effectiveness of police and church partnerships in Sussex to found evidence that locations where the Chichester City Angels are on patrol saw marked reductions in anti-social behaviour, violent crime and violent crime leading to injury during peak periods.

[Crime and income comparison study](#) – 5th June 2016

Analysis of crime reduction and income levels commissioned by Spectator magazine

Upcoming [Crime Reduction Systematic Review](#) publications:

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|---|-------------|
| • Mediation, mentoring and peer support to reduce youth violence | June 2016 |
| • Criminal justice interventions in domestic violence | June 2016 |
| • Motivational approaches for domestic violence perpetrator programmes | June 2016 |
| • Domestic violence perpetrator programmes: A review of reviews | June 2016 |
| • Police responses to people with mental health problems | July 2016 |
| • The impact of police pre-arrest diversion | July 2016 |
| • Speed cameras to reduce speeding traffic and road traffic injuries | July 2016 |
| • Effectiveness of asset-focussed interventions against organised crime | July 2016 |
| • Tagging as a method to reduce theft in retail environments | August 2016 |

3. Inspections

Serious Fraud Office Governance Arrangements – 24th May 2016

HM Crown Prosecution Service Inspectorate found that there has been a positive transformational change to the direction and purpose of the SFO which has significantly improved the reputation of the organisation externally and provided much needed inclusiveness and direction internally. The report identifies a number of remaining challenges which include weaknesses in board and committee structures and business plans and opportunities to better understand value for money

HMIC Inspection Programme

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|---|-------------------------|
| • PEEL: Efficiency, Legitimacy and Leadership | Fieldwork has commenced |
| • JTAI Missing and absent children & child sexual exploitation (thematic) | Summer 2016 |
| • PEEL: Effectiveness - prevention, investigation, vulnerability, SPR, ROCU | Fieldwork Autumn 2016 |
| • HMIC Thematic Inspections: crime recording, counter-terrorism | Unannounced visits |
| • Joint Inspections of Stalking and Harassment (HMIC-led) | TBC |
| • Joint targeted Child Protection Inspection (Ofsted-led) | Rolling programme |
| • Joint inspection of Police Custody Arrangements (HMI Prisons-led) | Rolling programme |

4. Reviews and Inquiries

[Cities and Local Government Devolution Bill inquiry](#) [Government response](#) 27th May 2016

Government issues response to the recommendations set out in the CLG Committee [report](#) from 29th January 2016 which called for more clarity, longer-term objectives and greater consultation on devolution

[Reform of the Police Funding Formula inquiry](#) [Report published](#) 11th December 2015

Commons Home Affairs Committee report recommendations awaiting government response

[Police Diversity inquiry](#) [Report published](#) 21st May 2016

Home Affairs Committee report recommendations awaiting government response

[Efficiency in the Criminal Justice System](#) [Report published](#) 27th May 2016

Public Accounts Committee report recommendations awaiting government response

- [Sexual Violence in Schools inquiry](#) – Latest evidence - [Expert evidence session](#) 7th June 2016
Women and Equalities Committee inquiry concerns over the scale and impact of the issue
 - [Restorative justice inquiry](#) Latest evidence 24th May 2016
Justice Committee Inquiry into use of restorative justice in criminal justice system
 - [Proceeds of crime inquiry](#) Latest evidence 24th May 2016
Home Affairs Committee inquiry into the effectiveness of the Proceeds of Crime Act 2002
 - [The College of Policing inquiry](#) Latest evidence 24th May 2016
Home Affairs Committee follow up to 2015 [report](#) will consider policing education and qualifications
 - [Prostitution inquiry](#) Latest evidence 10th May 2016
Home Affairs Committee inquiry into the way prostitution is treated in legislation
 - [Role of the magistracy inquiry](#) Latest evidence 10th May 2016
Justice Committee Inquiry into the current and future role of the magistracy
 - [Support for ex-offenders inquiry](#) Latest evidence 4th May 2016
Work and Pensions Committee Inquiry into benefits and support available to offenders leaving prison
 - [Treatment of young adult offenders inquiry](#) Final evidence session 26th April 2016
Justice Committee considering the Harris Review and evidence on treatment of young adults within CJS
 - [Lammy Review of BAME representation in the CJS](#) Accepting [evidence](#) until 30th June 2016
Review into the over-representation of BAME groups at most stages of the criminal justice system
 - [Child Sexual Abuse Inquiry \(Goddard\)](#) Ongoing
Inquiry comprising 13 investigations into institutional failures in protecting children against sexual abuse
19th May 2016: Commencement of the Inquiry's '[Truth Project](#)' in the north west of England
July 2016: Further preliminary hearings for [Lord Janner](#), [Anglican Church, Rochdale](#) and [Lambeth Council](#)
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- [Sharia Law](#) - Announced 26th May 2016
Independent review to understand whether and the extent to which Sharia is being misused or applied in way that is incompatible with the law. Review will also examine the ways in which Sharia may be being misused, or exploited, in a way that may discriminate against certain groups or cause social harms
 - [The rise of anti-Semitism inquiry](#) Announced 12th April 2016
Home Affairs Committee to explore prejudice against the Jewish community dangers arising from terrorism

5. Legislation

[Investigatory Powers Bill](#) - Lords 1st reading – TBC [Passed 3rd reading in Commons on 7th June](#)

Make provision about the interception, acquisition and retention of communications data and other bulk data for analysis and the use of equipment interference. Establish the Investigatory Powers Commissioner and other Commissioners and make provision about oversight arrangements; make further provision about investigatory powers and national security; amend s3 and s5 of Intelligence Services Act 1994. Due to be enacted in 2016 See [Commons Briefing Paper](#) (2nd June) and [Joint Select Committee recommendations](#) for further information

[Policing and Crime Bill](#) - Commons Report Stage - 13th June 2016

Make provision for Emergency Services Collaboration; Police complaints, discipline and inspection reform; changes affecting the police workforce, ranks and representative institutions; police powers, use of modern technology and PCCs; Firearms and alcohol licensing; system for pre-charge bail, combatting the sexual exploitation of children and other miscellaneous provisions. [Supporting documents](#) [Commons analysis paper](#)

[On-line Safety Bill](#) – Introduced 6th June 2016 – Lords 2nd reading - TBC

Private Members' Bill to require internet service providers (ISPs) to provide an internet service that excludes adult-only content; require information to be provided about online safety; make provision for parents to be educated about online safety; make provision for the regulation of harmful material through on-demand programme services; to introduce licensing of pornographic services

[Rehabilitation of Offenders \(Amendment\) Bill](#) - Introduced 26th May 2016 – Lords 2nd reading - TBC

Private Members' Bill to make provision about rehabilitation periods for particular sentences - amending Rehabilitation of Offenders Act 1974

New legislation announced as part of the Queens Speech – 18th May 2016:

[Prison and Courts Reform Bill](#)

Make provision for new 'reform prisons'; transformation of the prison education system; new performance metrics / League Tables; new prison-based counter extremism programme; 'secure alternative academies' for young offenders; [problem-solving courts](#); expanded use of tags / satellite tracking and new arrangements for [women offenders with children](#). Reform Courts and Tribunals to ensure delivery of faster and fairer justice for users by making better use of technology and modernising working practices.

Counter-Extremism and Safeguarding Bill

Prevent radicalisation, tackle extremism in all its forms, and promote community integration. Provide stronger powers to disrupt extremists and protect the public, ensure better mental health provision for individuals in the criminal justice system. Introduce a new civil order regime to restrict extremist activity, safeguard children from extremist adults through powers to intervene in intensive unregulated education settings which teach hate and drive communities apart, stronger powers for the Disclosure and Barring Service; close loopholes so that Ofcom can continue to protect consumers who watch internet-streamed television content from outside the EU on Freeview; consultation on powers to enable government to intervene where councils fail to tackle extremism. The Government will consider the need for further legislative measures following Louise Casey's review

Criminal Finances Bill

Tackle corruption, money laundering and tax evasion. Allow the Government to recoup more criminal assets by reforming the law on proceeds of crime, including provisions to strengthen our enforcement powers and protect the public. Introduction of a criminal offence for corporations who fail to stop their staff facilitating tax evasion; Improve the operation of the Suspicious Activity Reports (SARs) regime to encourage better use of public and private sector resources against the highest threats; to target entities that carry out money laundering instead of individual transactions; and to provide the National Crime Agency (NCA) with new powers; Improve the ability of law enforcement agencies and courts to recover criminal assets more effectively, particularly in cases such as those linked to grand corruption.

Bill of Rights

Measures to reform and modernise the UK human rights framework - based on those set out in the European Convention on Human Rights, but taking into account the UK's common law tradition

Local Growth and Jobs Bill

Allow Local Authorities to retain 100% of the business rates collected in their area, estimated to involve the transfer of up to £13 billion from central to local government and therefore have more freedom to invest in local communities

Modern Transport Bill

Provisions relating to new forms of transport including autonomous and electric vehicles and new regulations to achieve safe commercial and personal drone flights

Neighbourhood Planning and Infrastructure Bill

Reform planning and give local communities more power and control to shape their own area

Children and Social Work Bill

Better protect children by ensuring lessons are learned from serious child safeguarding cases; and support innovation in children's social care by allowing Local Authorities to pilot new, innovative approaches.

6. Consultations

Definition of missing

College of Policing follow up to 2015 consultation on Authorised Professional Practice (APP) on missing persons. Consultation on proposals to reposition the absent category within the spectrum of risk, with the new guidance being much clearer about when this category can be used.

Open date: 26/05/2016

Close date: 16/06/2016

BAME representation in the Criminal Justice System

Call for evidence from victims, witnesses, offenders, Black, Asian and Minority Ethnic (BAME) communities, staff and other stakeholders on their views, experience and insights into BAME representation in the CJS. Evidence will be used to inform the Lammy Review into the over-representation of BAME groups at most stages of the criminal justice system, considering issues arising from the CPS involvement onwards - including the court system, in prisons and rehabilitation in the wider community. Consultation is also inviting more informal contributions via the Twitter hashtag #lammyreview

Open date: 21/03/2016

Close date: 30/06/2016

Media Relations

College of Policing consultation on proposed content for authorised professional practice (APP) on media relations. Consultation seeks feedback from the wide range of individuals and organisations who have an interest in supporting professional, transparent and legitimate relationships between the police and the media.

Open date: 25/05/2016

Close date: 08/07/2016

A new corporate offence of failure to prevent the criminal facilitation of tax evasion

HM Revenue and Customs consultation considers on draft legislation and guidance for the new corporate criminal offence of failure to prevent the criminal facilitation of tax evasion. This consultation seeks stakeholder views to ensure that the offence is both effective at meeting the stated objectives, and not unduly burdensome.

Open date: 17/04/2016

Close date: 10/07/2016

Sentencing youths: principles and guidelines on sexual offences and robbery

Sentencing Council consultation on the production of up to date consolidated youth sentencing guidelines in respect of sexual offences and robbery

Open date: 12/05/2016

Close date: 03/08/2016

Magistrates' Court Sentencing Guidelines

Sentencing Council consultation on draft revised guidelines for 27 summary offences in the Magistrates' Court which include motoring offences, drug and alcohol related offences, football-related offences, animal cruelty, school non-attendance and licencing-related offences. The draft guidelines use the Sentencing Council methodology of determining the seriousness of an offence which assesses both the culpability of the offender and the impact of the harm caused by their offending.

Open date: 19/05/2016

Close date: 11/08/2016