

Police and Crime Commissioner's Horizon Scanning Briefing

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1. POLICY AND PRACTICE

[Apply for funding: Places of Worship Security Fund – 8 June 2018](#)

Home Office opens bidding for a further £1m funding for places of worship that have been subjected to or could be vulnerable to hate crime attacks. Successful applicants will receive up to £56,000 towards improved security. The deadline for bids is 10 August 2018

[Updated counter-terrorism \(CONTEST\) strategy published – 4 June 2018](#)

Home Secretary [launches](#) the government's updated counter-terrorism strategy which takes account of the heightened and evolving threat and findings of a fundamental review of all aspects of counter-terrorism. The strategy remains structured around the four P's - aiming to **prevent** people becoming terrorists or supporting terrorism, **pursue** terrorists, **protect** against a terrorist attack and **prepare** in order to mitigate the impact of a terrorist attack. Strengthening the approach, the strategy also aims however to:-

- Disrupt terrorist threats in the UK earlier – including stronger powers for the Police and CPS
- Share information more widely and support more local interventions to tackle radicalisation
- Develop a more integrated relationship with the private sector – particularly in strengthening venue security, designing out vulnerability in infrastructure and gaining faster alerts to suspicious purchases
- Prioritise strengthening the resilience of local communities to terrorism
- Take the lead on international efforts to improve counter-terrorism globally

The counter-terrorism strategy will be underpinned by new legislation to amend existing terrorism offences to update them for the digital age, making it an offence to repeatedly view streamed video content online, strengthen the sentencing framework for terrorism and increase the maximum penalty for certain offences, and to enable further terrorism offences committed overseas to be prosecuted in the UK courts.

[Government response to the Internet Safety Strategy green paper – 7 June 2018](#)

Government confirms plans to continue to develop the Digital Charter and publish a White Paper before the end of the year setting out more definitive steps on online harms and safety. The White Paper will draw together different aspects of Government work and consider new policy areas that were identified as part of the consultation, including: age verification to assist companies to enforce terms and conditions; policies aimed at improving children and young people's mental health, including the impact of screen time; tackling issues related to live-streaming; and, further work to define harmful content.

[Nominations open for Lord Ferrers Awards for police volunteers – 7 June – 22 July 2018](#)

Commissioner's e-Briefing: 11 June 2018

[Justice Minister sets out vision for Secure Schools](#) - 1 June 2018

Published alongside [guidance](#) that sets out the expectations and requirements for prospective providers. Secure Schools will have up to 70 places and be run by not for profit child-focused and creative providers who will put education, healthcare and purposeful activity at the heart of their work to rehabilitate young offenders.

[Good Practice Guide: Transformation guidance for audit committees](#) – 24 May 2018

National Audit Office guidance for committees overseeing transformation programmes setting out the questions that should be asked during set-up, delivery and live-running phases.

[Operational advice on unauthorised encampments](#) – 1 June 2018

Revised NPCC and College of Policing operational advice to support chief officers in shaping the police response to unauthorised encampments

[Using data to tackle bullying in schools](#) – 1 June 2018

Equality and Human Rights Commission guidance and blog for teachers, schools and education authorities

[Children and Sentencing](#) – 1 May 2018

Howard League for Penal Reform toolkit for adults supporting children facing sentence in the criminal courts

[Sentencing Council launch new definitive guideline on breach offences](#) – 7 June 2018

[Special grant funding applications made by PCCs to the Home Office 2017/18](#) – 4 June 2018

Recent Parliamentary briefings: [Terrorism in Great Britain: the statistics](#) (7 Jun), [Sexual harassment in education](#) (7 Jun), [Safeguarding in English schools](#) (5 Jun), [Inspection of the Vulnerable Persons Resettlement Scheme](#) (4 Jun), [Reviewing and reforming local government finance](#) (31 May)

2. RESEARCH, DEVELOPMENT AND STATISTICS

[Women most at risk of experiencing partner abuse](#) – 31 May 2018

ONS analysis of CSEW findings between 2015 and 2017 highlights disparities in those experiencing partner abuse over a 12 month period among women who have a long-term illness or disability (12.4%) compared to those that do not (5.1%) and bisexual women (10.9%) compared with women that are not (6.0%). Higher rates of victimisation are also evident among women who identify with Mixed/Multiple ethnicities (10.1%), women living in households with an income of less than £10,000 (14.3%) and women living in social housing (11.1%).

[Brief interventions for alcohol use disorders within criminal justice settings](#) – 30 May 2018

College of Policing 'what works' crime reduction toolkit publishes findings from a systematic review of 10 studies which focus on the effectiveness of brief interventions to reduce re-arrest among adults and young people. Findings from 4 studies suggest that brief interventions for alcohol use disorders reduce crime, but do not have a statistically significant overall effect. The review identified a possible mechanism, the 'teachable moment', but did not test this.

[Desperate for a Fix: shop theft and a Second Chance Programme](#) – 6 June 2018

Centre for Social Justice report highlights the growing proportion of prolific offenders with substance abuse needs and makes proposals for a new intensive 'Second Chance' programme using shop theft as the trigger for tackling addiction and reducing other more serious offending. Includes a range of recommendations for PCCs

[Stability Index 2018](#) – Published 1 June 2018

Children's Commissioner annual measure of the stability of the lives of children in care finds that most children in care continue to experience some kind of instability in one form or another, with only 1 in 4 that do not experience a placement move, school move or social worker change within a year.

[Child sexual abuse: trauma-informed care](#) – 31 May 2018

Department of Health and Social Care review concludes that exemplar child sexual abuse and exploitation services are being delivered in the UK, albeit in selected areas and at a relatively small scale. The report notes that large scale delivery of services that recognise the whole-life impact of past and present trauma on an individual to achieve recovery are likely to represent a very good return on investment.

[Routine enquiry about adverse childhood experiences: implementation pack evaluation](#) – 31 May 2018

Department of Health and Social Care evaluation of findings from a pilot of an implementation pack to support routine enquiry about adverse childhood experiences.

[Involve us, Respect us](#) – 30 May 2018

Barnardo's report for policy makers, schools, teachers and support workers on the effective delivery Relationships and Sex Education (RSE) ahead of government plans to make RSE compulsory from Sept 2019.

[“What about my right not to be abused?”](#) – Published 30 May 2018

Women's Aid, in partnership with Queen Mary University of London, publishes a report examining domestic abuse and child contact proceedings in the family courts through the lens of human rights.

3. AUDITS AND INSPECTIONS

Upcoming reports and inspection activity

- HMICFRS: Hate Crime thematic inspection 2017/18
- HMICFRS: Counter Terrorism thematic inspection 2017/18
- HMICFRS: Independent study of police air support
- HMICFRS: Police response to county lines (Thematic)

4. REVIEWS AND INQUIRIES

[Review of rape and serious sexual offences \(RASSO\) cases](#) – 5 June 2018

CPS publishes review of over 3,637 cases in England and Wales in which someone had been charged with rape or serious sexual assault following concerns in relation to how disclosure is handled by the CPS and the police. Common themes were identified based on findings from 47 RASSO prosecutions which had been stopped and were found to have issues with the disclosure of unused material. These included: communications evidence such as texts, emails and social media being examined too late in the process, the failure to identify and obtain material such as medical or social services records and the emergence of new evidence after charge. Action is already under way to address the issues identified in the review, which includes the extension of Disclosure Management Documents to all RASSO and Complex Crown Court cases to ensure disclosure issues are dealt with at an early stage; the introduction of Disclosure Champions in all CPS Crown Court and Magistrates' Court teams; new College of Policing training for all forces; a new procedure for officers to identify reasonable lines of enquiry when submitting a charging decision request to the CPS; and a new protocol between the CPS and police on the use of third party material.

[Assessment of the Sentencing Council's Drug Offences Guideline](#) – 1 June 2018

A small decrease in sentencing severity was observed in the 12 months following implementation of the guideline, alongside a more marked reduction in sentencing severity for the importation of class A drugs – where evidence suggests that coercion and exploitation are often associated factors. Further research is underway to examine evidence which suggests that some drug offending may be becoming more serious.

Commissioner's e-Briefing: 11 June 2018

Inquiries

[Powers to deal with unauthorised caravan sites announced](#) – [Consultation](#) open until 15 June 2018

[Disclosure of evidence in criminal cases inquiry](#) – Justice Committee – Oral evidence 13 June 2018

[Policing for the future](#) – Home Affairs Committee – latest evidence 5 June 2018

[Transforming Rehabilitation](#) – Justice Committee – latest evidence 5 June 2018

[Transforming Courts and Tribunals inquiry](#) – Public Accounts Committee – latest evidence 5 June 2018

[Prison Population 2022: Planning for the Future](#) – Justice Committee - latest evidence 15 May 2018

[Economic crime inquiry](#) – Treasury Committee - – latest evidence 15 May 2018

[Digital currencies inquiry](#) – Treasury Committee – latest evidence 1 May 2018

[Hate crime and its violent consequences](#) – HA Committee – latest evidence 24 April 2018

[Emergency Services Network](#) – Public Accounts Committee – [Evidence session](#) held 21 February 2018

[Counter-terrorism](#) - Home Affairs Committee – Open

[Young victims of financial crime inquiry](#) – APPG on financial crime - Open

[Spread of so-called 'pop-up' brothels](#) – APPG on prostitution – Open

[Cycle safety Review](#) – Department for Transport - Open

[Pitchford Undercover Policing inquiry](#) - Open

[Independent Inquiry into Child Sexual Abuse \(IICSA\)](#) comprising 13 independent investigations:

- Reports awaiting government response:
 - [Apprenticeships inquiry](#) - [Report published](#) 30th March 2017
 - [Brexit: policing & security cooperation inquiry](#) – Report published 21st March 2018
 - [Business rates retention](#) - CLG Committee – Report published 24 April 2018

5. LEGISLATION

[Counter-Terrorism and Border Security Bill](#) – [introduced 6 June 2018](#)

[Commons briefing](#)

Government Bill to close gaps in existing counter-terrorism legislation, including provisions to:- extend the [offence](#) of inviting support for a proscribed organisation to cover reckless expressions of support, update the [offence](#) of obtaining information likely to be useful to a terrorist to cover material that is just viewed or streamed over the internet, [increase the maximum penalty](#) for certain preparatory terrorism offences to 15 years' imprisonment, [require Registered Terrorist Offenders to provide additional information to the police](#) in line with what Registered Sex Offenders must provide, add terrorism offences to the list of offences for which an individual can be subjected to a [Serious Crime Prevention Order](#), [amend the Terrorism Act 2000](#) so that the detention clock can be paused when a detained person is transferred from police custody to hospital, introduce a power to stop, question, search and detain an individual at a [port or border area](#) in order to determine whether they are, or have been, involved in hostile state activity

[Violent Crime \(Sentences\) Bill](#) – [introduced 7 June 2018](#)

Private Members' Bill to increase the minimum custodial sentence on conviction for possession of a knife or other offensive weapon for an offender aged 18 or over and to increase the minimum period of detention and training order for a person aged 16 or 17; set a minimum custodial sentence on conviction for an offender in possession of a knife and intending to commit an offence or having a weapon to use in committing murder

[Youth \(Services and Provisions\) Bill](#) – [Introduced 6 June 2018](#)

Private Members' Bill to require the Secretary of State to promote and secure youth services and provision of a requisite standard; to impose a duty on local authorities to provide youth services and establish local youth service partnerships with youth participation

[European Union \(Withdrawal\) Bill](#) – [Ping Pong stage – 12 June 2018](#)

[Reading list](#) [Commons Update](#)

Bill to repeal the European Communities Act 1972 and other provisions relating to UK withdrawal from the EU

[Asset Freezing \(Compensation\) Bill](#) – [Commons 2nd reading – 15 June 2018](#)

Private Members' Bill to make provision for the imposing of restrictions on assets owned by persons involved in supplying terrorist organisations in the United Kingdom with arms, for the purpose of securing compensation

[Modern Slavery \(Victim Support\) Bill](#) – [Commons 2nd reading – 23 November 2018](#)

[Lords briefing](#)

Private Members' Bill to make provision about identifying and supporting victims of modern slavery

[Assaults on Emergency Workers \(Offences\) Bill](#) – [Lords 2nd reading – TBA](#)

[Briefing](#)

Private Members' Bill to make certain offences aggravated when perpetrated against emergency workers

[Mental Health Units \(Use of Force\) Bill](#) – [Commons Report Stage – 15 June 2018](#)

[Briefing](#)

Private Members' Bill to make provision about the oversight and management of use of force in mental health units and the use of body cameras by police in the course of duties in relation to people in mental health units

[Prisons \(Interf. with Wireless Telegraphy\) Bill](#) - [Commons Report Stage – 6 July 2018](#)

Private Members' Bill includes provisions to create a new power for the Secretary of State to authorise public communications providers, such as mobile network operators, to interfere with systems in order to disrupt the unlawful use of mobile phones in prisons. Amend existing Prisons (Interf. with Wireless Telegraphy) Act 2012.

[Age of Criminal Responsibility Bill](#) – [Lords Committee Stage – TBA](#)

[Lords briefing](#)

Private Members' Bill to raise the age of criminal responsibility from 10 to 12

Commissioner's e-Briefing: 11 June 2018

[Stalking Protection Bill](#) - Commons Committee Stage – TBA

[APCC response](#)

Private Members' Bill to make provision for protecting persons from risks associated with stalking

[Criminal Records Bill](#) - Lords Committee Stage – TBA

[Lords Briefing](#)

Private Members' Bill to amend the length of time for which an individual may have a criminal record under the Rehabilitation of Offenders Act 1974

[Freedom of Information \(Extension\) Bill](#) – Commons 2nd reading – 15th June 2018

Private Members' Bill to extend Freedom of Information Act 2000 in respect of public authorities and extend powers of the Information Commissioner

[Service Animals \(Offences\) Bill](#) - Commons 2nd reading – 16 June 2018

Private Members' Bill to make it an offence to attack service animals, including police dogs and horses; to make certain offences aggravated when perpetrated against such animals.

[Courts and Tribunals \(Judiciary and Functions of Staff\) Bill](#) – Lords 2nd reading - 20 June 2018

Government Bill to increase efficiency by allowing greater flexibility to deploy the right judge to the right case. Appropriately qualified and experienced court and tribunal staff will also be able to deal with routine matters

[Emergency Response Drivers \(Protections\) Bill](#) - Commons 2nd reading – 6 July 2018

Private Members' Bill to protect drivers of emergency vehicles responding to emergencies from civil liability and criminal prosecution in specified circumstances and related provision about criminal proceedings

[Licensing of Taxis and Private Hire Vehicles Bill](#) – Lords 2nd reading – 26th October 2018

Private Members' Bill to make provision about the exercise of taxi and private hire vehicle licensing functions in relation to persons about whom there are safeguarding or road safety concerns

[LGA article](#)

[Human Trafficking \(Child Protection\) Bill](#) - Commons 2nd reading – 18th January 2019

[Foreign Nationals \(Criminal Offender & Prisoner Removal\) Bill](#) - Commons 2nd reading – 22nd Feb 2019

[Policing Resources Bill](#) - Lords 2nd reading - TBA

[Victims of Crime \(Rights, Entitlements, Notification of CSA\) Bill](#) – Lords 2nd reading – TBA

[Children Act 1989 \(Amendment\) \(FGM\) Bill](#) – Lords 2nd reading - TBA

[Anonymity \(Arrested Persons\) Bill](#) - Lords 2nd reading – TBA

[Road Traffic Offenders \(Surrender Driving Licences\) Bill](#) - Lords 2nd reading - TBA

[Modern Slavery \(Transparency in Supply Chains\) Bill](#) – Lords 2nd reading – TBC

[Offensive Weapons Bill](#) to ban the sale of the most dangerous corrosive products to under-18s, make it a criminal offence to possess corrosive substances in a public place without good reason, introduce restrictions on online sales of knives and make it illegal to possess certain offensive weapons in private

[Draft Domestic Abuse Bill](#) to better prevent domestic abuse by promoting awareness, protecting and supporting victims, pursuing and deterring and rehabilitating perpetrators and improving performance across all local areas, agencies and sectors.

6. CONSULTATIONS

[Powers for dealing with unauthorised development and encampments](#)

Cross-departmental government consultation seeking views on the law and powers available to deal with unauthorised development and encampments, including local authority and police powers, court processes, trespass, planning enforcement, the provision of authorised sites and the impacts on the travelling community

Open date: 05/04/2018

Close date: 15/06/2018

[Guideline on sentencing arson and criminal damage](#)

Sentencing Council publishes proposed new guidelines covering arson and criminal damage offences to help ensure consistent and proportionate sentencing for these offences which can vary greatly in severity. The guidelines include arson, damage / arson with intent to endanger life, damage to the value of above and below £5000, threats to damage property and racially or religiously aggravated criminal damage offences.

Open date: 27/03/2018

Close date: 26/06/2018

[Reconsideration of Parole Board decisions: Creating a new and open system](#)

Ministry of Justice review into the law, policy and procedure relating to parole decisions, focussing on the law, policy, guidance and practice relating to challenges to Parole Board decision making; the transparency of Parole Board decision making; victim involvement in Parole Board hearings and arrangements for communicating with victims

Open date: 28/04/2018

Close date: 28/07/2018

[Guideline on sentencing public order](#)

Sentencing Council consultation on new guidelines covering public order offences in England and Wales to help ensure consistent and proportionate sentencing for these offences - which can vary greatly in severity and their impact on emergency workers and police dogs and horses. The guidelines include riots, violent disorder, affray, racially or religiously aggravated offending and offences related to stirring up hatred based on sexual orientation

Open date: 09/05/2018

Close date: 08/08/2018

[Police pursuits](#)

Home Office consultation seeking views on [proposed changes](#) to legislation, guidance and training in relation to police pursuits, including: whether to revise the various exemptions from certain road traffic legislation to make them clearer and more consistent; amending the definitions in the offences of careless and dangerous driving to take account of the training and experience of police drivers and; making it clear that a suspect being pursued is responsible for their own decision to drive dangerously - blame should not be attached to the pursuing officer.

Open date: 22/05/2018

Close date: 13/08/2018

[Parole process review](#)

Victims' Commissioner is seeking views from victims, and those who have been invited to join the Victim Contact Scheme in particular, as part of the Government's review of the parole process. The consultation seeks feedback on how victims are engaged and involved in the process and whether arrangements for keeping victims informed at all key stages of the parole process are working

Open date: 14/02/2018

Close date: N/A