Horizon Scanning e-Briefing: 19 February 2018



Police and Crime Commissioner's Horizon Scanning Briefing

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1. POLICY AND PRACTICE

National Policing, Health and Social Care Consensus - 7th February 2018

Policing, health and social care organisations agree a national consensus to improve people's health and wellbeing, prevent crime and protect the most vulnerable people in England by:-

- Moving beyond single service-based practice to whole place approaches to commissioning and delivering preventative services in response to assessments of threat, harm, risk and vulnerability
- Getting better at identifying and supporting vulnerable people through the millions of interactions between community members, health and police services and our partners each year
- Enabling partner agencies to work better together to support 'troubled families', domestic abuse victims, children subject to Child Protection Plans and the management of sexual and violent offenders and those with complex dependencies such as drugs, alcohol or mental health.
- Identifying and exploring opportunities where national bodies can promote guidance, promote the sharing of information, support education and training needs and share learning to improve services
- Ensuring staff have the skills and knowledge necessary to prevent crime, recognise risk factors earlier, protect the public, improve health and wellbeing and secure public trust
- Working together to use shared capabilities and resources more effectively to enhance the lives of those with complex needs and the people they interact with
- Offering an integrated approach through the better co-ordination, prevention and early intervention that will increase the reach and impact of all services.

Government plans to make sure that what is illegal offline is illegal online - 6th February 2018

Prime Minister announces plans for the Law Commission to review current legislation on offensive online communications to ensure that laws are up to date with technology. The announcement, coinciding with Safer Internet Day also included plans for a new social media code of practice to set minimum standards for online platforms and new <u>guidance for teachers</u> to develop children's online safety skills.

Reducing Crime, Preventing Harm: West Midlands Drug Policy Recommendations - 12th February 2018

PCC David Jamieson publishes recommendations for local drug policy in the West Midlands following a Drug Policy Summit held in December 2017. The report considers government policy, highlights good and effective practice form across the country and identifies a range of policy proposals considered worthy of being 'closely looked at for their ability to reduce crime and prevent harm'.

Putting information sharing at the heart of collaborative working – 7th February 2018

Centre of Excellence for Information Sharing publishes a report for police and health services on sharing information for prevention, early intervention and care purposes. The report brings together local examples of collaboration between the Police and the health services through improved information sharing and highlights a range of questions for consideration when sharing information

Mental health of adults in contact with the criminal justice system - 13th February 2018

National Institute for Health and Care Excellence publishes a revised quality standard for the mental health of adults in contact with the criminal justice system. The quality standard covers recognising, assessing and managing mental health problems in adults who are in contact with the criminal justice system – including police contact, court and prison custody, street triage, liaison and diversion services, and probation services.

Global CSE Threat Assessment 2018 – 14th February 2018

WePROTECT Global Alliance Partnership publishes the first global CSE threat assessment, which highlights how technology is enabling offenders to attain unprecedented levels of access, new capabilities and increasing confidence to abuse children on a mass scale. The report notes that the growing ownership of mobile devices, expansion of high speed internet and encrypted communications technology which is allowing offenders from anywhere in the world to target children. Individual dark net sites are hosting up to 1million paedophiles, who regularly meet to plan and encourage online abuse and share up to 1.6m files. Increasingly offending is now committed entirely online, with offenders coercing and extorting children into producing indecent images of themselves via webcams. The presence of a video camera on every device and computer has seen peer to peer image sharing make way for the increasing threat of live streaming.

Recent Parliamentary briefings: Money laundering law (14th Feb), Alcohol: minimum pricing (9th Feb), Parental Alcohol Misuse and Children (9th Feb), Strengthening Families (7th Feb), Rough sleeping (6th Feb), International Day of Zero Tolerance for FGM: 2018 (6th Feb), Suicide Prevention (5th Feb)

Recent Parliamentary debates: <u>Crimes against Older People: Prosecution Rates</u> (8th Feb), <u>Drug Trafficking Gangs: Prosecution Rates</u> (8th Feb), <u>Police Grant Report</u> (7th Feb), <u>Draft Policing and Crime Act 2017</u> (Consequential Amendments) Regulations 2018 (6th Feb)

Statutory Instrument - Criminal Legal Aid Regulations 2017 - Comes into force 21st February 2018

SI 1319/2017 – reinstates legal aid for pre-tariff reviews for indeterminate sentence prisoners (ISPs).

2. RESEARCH, DEVELOPMENT AND STATISTICS

Police trial new Home Office mobile fingerprint technology – 10th February 2018

West Yorkshire Police, in collaboration with the Home Office will trial a new mobile fingerprinting app which will allow frontline officers across the country to use their smartphones to identify people via the new Biometric Services Gateway in less than a minute. 250 scanners will be rolled out to officers over the coming weeks, with a further 20 forces expected to roll out the system by the end of 2018.

New technology revealed to help fight terrorist content online - 13th February 2018

Home Office and ASI Data Science announce the development of new advanced machine learning technology to automatically detect terrorist content on any online platforms. Tests have shown this new tool can automatically detect 94% of Daesh propaganda with 99.9% accuracy and can be integrated into upload processes to stop the majority of video propaganda before it reaches the internet. The Home Office and ASI will be sharing the methodology with smaller companies to help combat abuse of their platforms by terrorists.

The nature of violent crime in England and Wales: 2016/17 - Published 8th February 2018

Detailed findings from the Crime Survey for England and Wales highlight a significant decrease in experience of violent crime in 2016/17 (1.7%) when compared to rates at their peak in 1995 (4.8%), but no statistically significant change over the previous year. Violence without injury accounted for 53% of all CSEW violent incidents, while the higher harm crimes of wounding (24%) and assault with minor injury (23%) accounted for lesser proportion. The survey found that only 43% of victims reported their experiences to the police. Victims believed the perpetrator(s) to be under the influence of alcohol in 40% of violent incidents. A self-completion module asking young people about knife possession found that 5.7% of 10 to 15 year olds and 4.8% of 16 to 29 year-olds knew someone who carried a knife for their own protection. Less than 1% of respondents (0.5%) personally carried a knife. These proportions have shown no statistically significant variation since 2011/12. Further data available, including details of offences involving weapons and violence involving children

Sexual offences in England and Wales: 2016/17 - Published 8th February 2018

Detailed findings from the Crime Survey for England and Wales highlight no significant change in the prevalence of sexual assault reported in surveys in 2004/05 (2.6%) compared to 2016/17 (2.0%). Within this figure, however, the prevalence of indecent exposure or unwanted sexual touching has seen a statistically significant reduction from 2.3% in 2014/15 to 1.7% in 2016/17. The survey showed that around 83% of victims did not report their experiences to the police. Around 20% of women and 4% of men are estimated to have experienced some type of sexual assault since the age of 16. Further demographic data available

Domestic Abuse in England and Wales: 2016/17 - Published 8th February 2018

Detailed findings from the Crime Survey for England and Wales highlight statistically significant reductions in the prevalence of adult domestic abuse between 2011/12 (7.0%) and 2016/17 (5.9%), largely driven by reductions in partner abuse (5.2% to 4.5%) over the same period. The number of domestic abuse victims is estimated to have fallen from 2.7m in 2004/05 to 1.9m in 2016/17. Around 26% of women and 15% of men are estimated to have experienced some form of domestic abuse since the age of 16. Women were more likely than men to have experienced all types of domestic abuse, with the exception of non-sexual family abuse, where the difference was not significant. Further domestic abuse and stalking data available

Fire and rescue incident statistics to September 2017 - Published 8th February 2018

Home Office statistics show FRSs attendances increased by 3% in the year to September 2017, but remain 34% lower than ten years ago. Fire attendances (175,673) accounted for 30% of call outs, marking a 9% increase over the last year, but a 49% decrease compared to ten years ago. FRSs also attended 170,000 non-fire incidents (31%) during the year, up 2% on the previous year and continuing the trend seen since 2014/15, which has been largely affected by a rise in medical incidents attended. The number of fire-related fatalities (346) increased by 37% during the year, largely driven by fatalities linked to Grenfell Tower (77).

Reported road casualties: estimates involving illegal alcohol levels: 2016 - Published 8th February 2018

DfT provisional estimates for 2016 show a 7% rise in overall drink drive casualties of all severities in 2016 and a 6% rise in drink drive accidents of all severities. An estimated 230 fatal drink drive accidents occurred in 2016. General road deaths and casualties meanwhile decreased by 4-5% in 2016, while vehicle traffic levels increased by 1.0%. Data includes reported drinking and driving, road casualties and road accidents

Criminal Justice Statistics Quarterly: September 2018 – Published 15th February 2018

Ministry of Justice report highlights a 7% reduction in the number of individuals formally dealt with by the criminal justice system over the last year, reaching a record low and continuing the downward trend seen since 2007. The number prosecuted at magistrates' courts fell by 5%, however the overall conviction ratio increased by 1% point to 86%. The custody rate for indictable offences has increased from 24% in September 2010 to 32%. Additional data published includes Offending History Data Tool and Prolific Offenders

Youth custody data to December 2017 - Ministry of Justice - Published 9th February 2018

3. AUDITS AND INSPECTIONS

PEEL: Police leadership Inspection Reports 2017 - Published 8th February 2018

HMICFRS' annual all-force assessment of police leadership found many examples of police leaders showing drive and commitment to improvement. In almost all forces, police leaders showed that they understand the importance of treating the people they serve fairly and with respect. Leaders were found to generally welcome and value feedback and challenge from their workforce, although more could be done to show their workforces that they had made changes in response to the findings from workforce surveys. The assessment also found commitment from police leaders towards understanding the nature and scale of vulnerability, however, in some areas, forces need to take more action. Other areas for improvement included:-

- · Looking outside of the organisation for innovation and new ideas
- Finding future leaders and ensuring the workforce feels that the processes are fair
- Skills and capabilities succession planning including considering talent from outside policing
- Developing a deeper understanding of workforce skills in order to plan for future demand
- Developing leaders only 3 forces could prove that all of their staff had been through a recent PDR

The report recommends that forces improve their use of PDR processes, in line with College of Policing guidance, to better understand their people's leadership skills and capabilities. Force level reports available

Enforcement and Recall - 9th February 2018

HMI Probation thematic inspection finds the overall quality of CRC offender management and enforcement decision-making in community orders, suspended sentence orders and post-sentence supervision to be poor. Levels of contact were not always adequate to meet the individual's needs resulting in CRCs not always knowing when enforcement was appropriate. The report notes that task of building a competent CRC workforce is constrained by the level of resourcing. The inspectorate found the overall quality of NPS assessment, supervision planning case management and enforcement decision making to be good with a positive balance being struck between purposeful work and the use of enforcement to re-engage individuals or to apply controls. Both CRCs and NPS had very limited access to appropriate women only provision and there was inconsistent evidence of CRC staff responding positively to women-specific needs. The report recommends that

- The government ensure that probation services are sufficiently resourced to supervise complex individuals
- HMI Prison and Probation Service set expectations that CRCs and the NPS develop partnership-based approaches with key local stakeholders to manage those released from prison on licence
- CRCs ensure effective assessment and planned and purposeful levels of face-to-face contact with clients
- CRCs and NPS should jointly develop local partnerships that directly address service users' needs in relation to accommodation, health, education and substance misuse and; jointly develop local services which are accessible to those with diverse needs, particularly women.

4. REVIEWS AND INQUIRIES

Justice Committee recommendation additional resources for HMI Prisons – 16th February 2018

Evidence session following an inspection of HMP Liverpool recognises that failings are not limited to one establishment, but symptomatic of shortcomings across the prison estate. The Committee recommends that:-

- HMIP are given additional resources to follow-up on recommendations and hold prisons to account
- Major contracts are subject to a public framework which outlines expectations, performance and penalties
- Annual public notification of where, why and by how much contractors are penalised in such cases
- MOJ and HMPPS publish a plan to resolve the persistent overcrowding of the estate
- MOJ set out how it plans to minimise the risk of gaps between justice and healthcare systems

Good Work Plan: Government response to Taylor review of modern working practices - 7th Feb 2018

Government response to the Taylor review sets out proposals to ensure workers know their rights and receive the benefits and protections they are entitled to. The government will also enforce vulnerable workers' holiday and sick pay, introduce a new right to a payslip for all workers, including casual and zero-hour workers and a right for all workers to request a more stable contract

Inquiries

Reducing Modern Slavery - Public Accounts Committee - Evidence session - 21st February 2018

The Committee will take evidence from the Home Office, the National Crime Agency, and the Independent Anti-Slavery Commissioner following the National Audit Office report published in December 2017 which found administrative problems, a complex referrals process, inconsistent data quality and weak understanding of how much victim support services would cost in the response to modern slavery.

<u>Emergency Services Network</u> – Public Accounts Committee – <u>Evidence session</u> – 26th February 2018 Committee will examine the Emergency Services Network: progress review inquiry

Harassment and intimidation near abortion clinics - Home Affairs Com - Oral evidence session TBA

<u>Transforming Rehabilitation</u> – Justice Committee – <u>latest evidence</u> 7th February 2018

Hate crime and its violent consequences - Home Affairs Committee - latest evidence 6th Feb 2018

Business rates retention - CLG Committee - latest evidence 5th Feb 2018

Brexit: policing & security cooperation inquiry - Home Affairs Committee - latest evidence 23rd Jan 18

Government Contracts for CRCs - Public Accounts Committee - latest evidence 17th Jan 2018

Counter-terrorism - Home Affairs Committee - one-off evidence session held on 30th January 2018

Prison Population 2022: Planning for the Future – Justice Committee – <u>latest evidence</u> 10th Jan 2018

Policing for the future - Home Affairs Committee - last evidence session 9th January 2018

Independent Inquiry into Child Sexual Abuse (IICSA) comprising 13 independent investigations:

Protection of children outside the UK, Cambridge House, Knowl View and Rochdale, Child Sexual Exploitation by Organised Networks, Accountability and Reparations, Children in Custodial Institutions, the internet, allegations involving the late Lord Janner, Children in the Care of Nottinghamshire Councils, Child Sexual Abuse in the Anglican Church, Child Sexual Abuse in Residential Schools, Allegations Linked to Westminster, Children in the Care of Lambeth Council and Child Sexual Abuse in the Roman Catholic Church

<u>Independent Review into child abuse allegations in football</u> - Open

Spread of so-called 'pop-up' brothels - APPG on prostitution - Open

Cycle safety Review - Department for Transport - Open

Pitchford Undercover Policing inquiry - Open

- Reports awaiting government response:
 - o Offender-monitoring tags Report published 24th January 2018
 - o Growing Threat of Online Fraud Report published 6th December 2017
 - Apprenticeships inquiry Report published 30th March 2017

5. LEGISLATION

European Union (Withdrawal) Bill - Lords Committee stage - 21st Feb 2018

Lords briefing

Bill to repeal the European Communities Act 1972 and other provisions relating to UK withdrawal from the EU

Data Protection Bill - Commons 2nd reading - TBC

Lords briefing

The Bill to modernise and make data protection laws fit for the digital age by empowering people to take control of their data; supporting UK businesses and organisations through change and ensuring that the UK is prepared for the future after leaving the EU.

Government fact sheets

Sanctions and Anti-Money Laundering Bill – Commons 2nd reading – 20th Feb 2018 Commons briefing
Government Bill to give the UK the necessary legal powers to maintain existing sanctions regimes currently imposed through EU law and introduce new measures against countries, organisations and individuals who threaten our security or undermine international law following Brexit.

Commons briefing
Commons briefing
Further information

Asset Freezing (Compensation) Bill - Commons 2nd reading - 15th June 2018

Private Members' Bill to make provision for the imposing of restrictions on assets owned by persons involved in supplying terrorist organisations in the United Kingdom with arms, for the purpose of securing compensation for citizens of the United Kingdom affected by the supply of such arms

Laser Misuse (Vehicles) Bill - Lords Report Stage - 27rd February 2018

Lords briefing

Government bill to make provision creating new offence of shining or directing a laser beam towards a vehicle

<u>Secure Tenancies (Victims of Domestic Abuse) Bill</u> - Lords Report Stage - 6th March 2018 <u>Lords briefing</u> Government bill to make provision about granting of old-style secure tenancies in cases of domestic abuse.

<u>Assaults on Emergency Workers (Offences) Bill</u> - Commons Report Stage - 17th April 2018 <u>Briefing</u>
Private Members' Bill to make certain offences aggravated when perpetrated against emergency workers

Prisons (Interf. with Wireless Telegraphy) Bill - Commons Committee Stage - TBC

Private Members' Bill includes provisions to create a new power for the Secretary of State to authorise public communications providers, such as mobile network operators, to interfere with systems in order to disrupt the unlawful use of mobile phones in prisons. Amend existing Prisons (Interf. with Wireless Telegraphy) Act 2012.

Age of Criminal Responsibility Bill - Lords Committee Stage - TBC

Lords briefing

Private Members' Bill to raise the age of criminal responsibility from 10 to 12

Modern Slavery (Victim Support) Bill - Lords Committee Stage - TBC

Lords briefing

Private Members' Bill to make provision about identifying and supporting victims of modern slavery

Stalking Protection Bill - Commons Committee Stage - TBC

APCC response

Private Members' Bill to make provision for protecting persons from risks associated with stalking

Mental Health Units (Use of Force) Bill - Public Bill Committee - TBC

Commons Briefing

Private Members' Bill to make provision about the oversight and management of use of force in mental health units and the use of body cameras by police in the course of duties in relation to people in mental health units

Service Animals (Offences) Bill - Commons 2nd reading - 23rd February 2018

Private Members' Bill to make it an offence to attack service animals, including police dogs and horses; to make certain offences aggravated when perpetrated against such animals

Emergency Response Drivers (Protections) Bill - Commons 2nd reading - 16th March 2018

Private Members' Bill to protect drivers of emergency vehicles responding to emergencies from civil liability and criminal prosecution in specified circumstances and related provision about criminal proceedings

Freedom of Information (Extension) Bill - Commons 2nd reading - 15th June 2018

Private Members' Bill to extend Freedom of Information Act 2000 in respect of public authorities and extend powers of the Information Commissioner

Licensing of Taxis and Private Hire Vehicles Bill - Lords 2nd reading - 26th October 2018

Private Members' Bill to make provision about the exercise of taxi and private hire vehicle licensing functions in relation to persons about whom there are safeguarding or road safety concerns

LGA article

Human Trafficking (Child Protection) Bill - Commons 2nd reading - 18th January 2019

Private Members' Bill to make provision for the removal of foreign national criminal offenders from UK

Foreign Nationals (Criminal Offender & Prisoner Removal) Bill - Commons 2nd reading - 22nd Feb 2019

Private Members' Bill to make provision for creation of secure safe houses for children subject to trafficking

Criminal Records Bill - Lords 2nd reading - 23rd February 2018

Lords Briefing

Private Members' Bill to amend the length of time for which an individual may have a criminal record under the Rehabilitation of Offenders Act 1974

Policing Resources Bill - Lords 2nd reading - TBC

Private Members' Bill to make provision for ensuring that police forces in England and Wales have sufficient resources to deliver police services. Proposes the appointment of an independent body to report annually on adequacy of police grant funding.

Victims of Crime (Rights, Entitlements, Notification of CSA) Bill - Lords 2nd reading - TBC

Private Members' Bill to make provision for specifying new statutory rights and entitlements for victims of crime under the Victims Code of Practice; require PCCs to assess victims services; increase duties of the Victims and Witnesses Commissioner; grant victims the right to request a review of a decision not to prosecute;

Children Act 1989 (Amendment) (FGM) Bill - Lords 2nd reading - TBC

Private Members' Bill to state that proceedings under Section 5A of, and Schedule 2 to, the Female Genital Mutilation Act 2003 are family proceedings

Anonymity (Arrested Persons) Bill - Lords 2nd reading - TBC

Private Members' Bill to prohibit the publication of certain personal information until an arrested person has been charged with an offence / set out circumstances where such information can be published

Road Traffic Offenders (Surrender Driving Licences) Bill - Lords 2nd reading - TBC

Private Members' Bill to make provision about the provision and surrender of driving licences or certificates in relation to certain offences; make provision in relation to identifying persons in connection with FPNs etc.

Modern Slavery (Transparency in Supply Chains) Bill - Lords 2nd reading - TBC

Private Members' Bill to make further provision for transparency in supply chains in respect of slavery and human trafficking

Pending

- Draft Domestic Violence and Abuse Bill
- Draft Courts Bill
- Draft Drone Bill

6. Consultations

Proposed policing inspection programme and framework 2018/19

HMICFRS consultation on 2018/19 inspection programme and framework, setting out proposed thematic inspections and approach. Respondents are invited to provide feedback on what they consider the greatest opportunities, risks and difficulties as the inspectorate move towards an integrated PEEL assessment.

Open date: 22/01/2018 Close date: 19/02/2018

Proposed fire and rescue services inspection programme and framework 2018/19

HMICFRS consultation on proposed inspection framework to assess and report on the efficiency and effectiveness of the 45 fire and rescue services in England. We will use the consultation responses to develop a programme and framework, and methodology for our inspections.

Open date: 19/12/2017 Close date: 19/02/2018

Modernisation of courts and tribunals

HM Courts & Tribunals Service Roadshow events seeking views from providers and legal professionals on the £1 billion modernisation programme which is due to be completed in 2022. Dates announced include:

26/02/2018 – Cardiff Magistrates' Court **08/03/2018** – Sheffield Magistrates' Court

Green Paper: Transforming children and young people's mental health provision

Departments for Health and Education green paper seeking views on proposed measures to improve mental health support for children and young people which include encouraging every school and college to have a 'designated senior mental health lead', give young people earlier access to services and pilot a 4-week waiting time for NHS children and young people's mental health services.

Open date: 04/12/2017 Close date: 02/03/2018

Professionals Breaking the Silence

NSPCC is seeking feedback from professionals on their experiences of listening to children and receiving disclosures of abuse and neglect. Responses will be used to inform the development of a practical resource to support professionals working with children and improve children's experiences of the disclosure process.

Open date: 09/02/2018 Close date: 25/03/2018

Reducing crime at sites handling waste, and introducing fixed penalties for waste duty of care

DEFRA consultation seeking views on proposed measures to enforce more appropriate competence standards for permitted waste site operators and make changes to waste exemptions to prevent them being used to hide illegal activity. Also seeks views on ways to improve householder awareness of their waste duty of care and proposals to introduce a fixed penalty for householders failing to pass their waste to authorised waste carriers.

Open date: 15/01/2018 Close date: 26/03/2018

Fit for the future: transforming the court and tribunal estate

Ministry of Justice consultation setting out the proposed future strategy for HM Courts & Tribunals Service in its approach to court and tribunal estate reform – focusing on ensuring access to justice, delivering value for money and enabling efficiency in the longer term.

Open date: 18/01/2018 Close date: 29/03/2018

Data-sharing MoU between NHS Digital and Home Office

Public Health England call for evidence on the public health impact of the <u>MoU on data sharing</u> between NHS Digital, the Home Office and the Department of Health, particularly on the healthcare-seeking behaviour and health outcomes of the migrant population.

Open date: 15/02/2018 Close date: 30/03/2018

New ways to report road accidents to the police

Department for Transport consultation on proposals to allow police forces to offer drivers the option of submitting accident reports by other methods, including online. Currently, under Section 170 of the Road Traffic Act 1988, road traffic accidents should be reported in person at a police station or to a police constable.

Open date: 30/01/2018 Close date: 24/04/2018

Local government ethical standards

Committee on Standards in Public Life call for evidence as part of its review to examine the structures, processes and practices in local government, maintaining codes of conduct for local councillors, investigating alleged breaches fairly and with due process, enforcing codes and imposing sanctions for misconduct, managing conflicts of interest and whistleblowing.

Open date: 29/01/2018 Close date: 18/05/2018

Parole process review

Victims' Commissioner is seeking views from victims, and those who have been invited to join the Victim Contact Scheme in particular, as part of the Government's review of the parole process. The consultation seeks feedback on how victims are engaged and involved in the process and whether arrangements for keeping victims informed at all key stages of the parole process are working

Open date: 14/02/2018 Close date: N/A