

Police and Crime Commissioner's Horizon Scanning Briefing

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To be included on our mailing list, please contact [Dan Howitt](#), Nottinghamshire OPCC

1. POLICY AND PRACTICE

[Provisional police funding settlement announced](#) – 13 December 2018

Home Office [announces](#) provisional police funding settlement of up to £14 bn for 2019 to 2020, with PCCs receiving £7.8 bn in general government grants and an increase in the council tax referendum threshold to £24 for a Band D property. Additionally, £153m has been allocated to help policing meet increased pensions costs while £175m has been allocated to the Police Transformation Fund and £495m for national police technology capabilities. Funding for counter-terrorism policing will increase to £816m in 2019 to 2020, as announced by the Chancellor in the budget. [APCC response](#)

[Bidding opens for organisation to run the £200m Youth Endowment Fund](#) – 10 December 2018

Bidding opens for an independent organisation to administer the £200m Youth Endowment Fund for projects to guide vulnerable young people away from violent crime. Prospective bidders to run the Fund will need to submit their proposals by 23 January.

[£4.8m funding for new network of rough sleeping hubs](#) – 18 December 2018

Communities Secretary announces funding for 11 'Somewhere Safe to Stay' centres across England providing immediate shelter and rapid assessment for those sleeping rough or at risk of sleeping rough, and specialist support to address those with complex needs such as mental health problems and substance misuse. The schemes in Brighton and Hove, Bristol, Cheshire and Chester, Derby, Gloucestershire, Lincoln, Liverpool, Medway, Nottingham City, Preston and West London will be active by spring 2019.

[NHS makes £300,000 available for 'drunk tanks' over the festive period](#) - 21 December 2018

NHS England announces funding for 'drunk tanks' to ease pressure on hospital and 999 services over the Christmas and New Year period. The supervised areas enable revellers to be assessed and supported in the community as opposed to being taken to casualty or monitored by the police. The scheme is already used in areas such as Exeter, Hereford, Norwich and Blackpool. A study into the benefits of NHS-operated "Alcohol Intoxication Management Services" (AIMS) is due to report in 2019. [LGA Response](#)

[Roadside evidential breathalysers - Stage 1 competition winners announced](#) - 14 December 2018

Department for Transport announces stage 1 winners of the competition for new mobile breathalysers which will enable police officers to test drivers instantly at the road side. The new designs will now be submitted for Home Office testing with a view to being rolled out in 2020. Applicants are now invited to participate in Stage 2 of the competition which will involve submitting instruments for police user trial and submitting innovative proposals which demonstrate significant wider applicability.

Further action announced to tackle online Child Sexual Exploitation – 19 December 2018

Home Secretary chairs a taskforce bringing together representatives from advertising agencies, trade bodies and brands to tackle advertising on child abuse sites. The action follows research undertaken by the Internet Watch Foundation and commissioned by the Home Office that found that 57 out of 100 CSE websites contained adverts. Other measures taken include a £250,000 innovation call for organisations to bid for funding to assist them in developing innovative solutions to disrupt live streaming of abuse and new tools to improve the capabilities of the Child Abuse Image Database (CAID).

New Code of Practice to tackle sexual harassment at work – 18 December 2018

Government announces a package of measures to tackle sexual harassment at work, including a new statutory code of practice developed by the Equality and Human Rights Commission, awareness raising work, a survey to gather regular data on the prevalence of sexual harassment and consultation on non-disclosure agreements, the evidence base for a new legal duty on employers to prevent sexual harassment, strengthening and clarifying the laws on third party harassment in the workplace and whether further legal protections are required for interns and volunteers. The government will also consider whether further learning can be taken from the criminal justice system to ensure vulnerable claimants have appropriate protection. The measures follow the Women and Equalities Select Committee report on sexual harassment in the workplace

PCCs Making a difference: VAWG in focus – 19 December 2018

APCC report highlights 6 innovative projects where PCCs are making a difference in addressing Violence Against Women and Girls. These include diversion support workers, cyber-stalking and harassment pilot, cognitive therapies, Domestic Violence Protection Orders, support for people with mental health and learning difficulties, and people from BAMER (Black, Asian, Minority Ethnic and refugee) communities.

College of Policing Annual Report and account 2017/18 – Published 20 December 2018

An overview of work done by the College of Policing in 2017/18 and a summary of the college accounts

Suspicious Activity Reports (SARs) Annual Report 2018 – 20 December 2018

National Crime Agency publishes annual report on Suspicious Activity Reports received during 2017/18. 463,938 SARs were received during the year marking a 9.6% increase on 2016-17. 22,619 Defence Against Money Laundering (DAML) requests were received during the year marking a 20% increase on 2016/17.

Recent Parliamentary briefings: [Stalking and Harassment](#) (17 Dec), [Mental health support for firefighters](#) (14 Dec), [Islamophobia in the UK](#) (14 Dec), [Public service pensions](#) (13 Dec), [Independent Inquiry into Child Sexual Abuse](#) (13 Dec), [Counter-extremism policy in English schools](#) (13 Dec), [Public Health Model to reduce youth violence](#) (12 Dec), [The prison estate](#) (12 Dec)

Recent Parliamentary debates: [Public Service Pensions](#) (19 Dec), [Topical Questions: Criminal Justice](#) (18 Dec), [Review of Criminal Injuries Compensation Scheme](#) (18 Dec), [Public Health Model to Reduce Youth Violence](#) (13 Dec), [Police Funding Settlement](#) (13 Dec), [Economic Crime](#) (13 Dec), [ASB, Crime and Policing Act 2014 \(Amendment\) Order 2018](#) (12 Dec), [Anti-corruption Strategy](#) (12 Dec), [Anti-money Laundering and Counter-terrorism Financing regime](#) (10 Dec)

2. RESEARCH, DEVELOPMENT AND STATISTICS

Prevent Programme Referrals 2017/18 – Published 13 December 2018

7,318 individuals were referred to the Prevent programme in 2017/18 due to concerns that they were vulnerable to being drawn into terrorism. The education sector (2,462) and police (2,364) provided the highest number of referrals. Of the 7,318 individuals referred, (42%) left the process requiring no further action, 40% were signposted to alternative services prior to Channel discussions taking place, and 18% (1,314 individuals) were deemed suitable to be discussed at a Channel panel. Of the 1,314 discussed at a Channel panel, 70% did not receive Channel support, and 43% were referred to other services. Of the 394 individuals received Channel support, 76% went on to leave the process and 24% (96 individuals) are currently still receiving Channel support. Of those that left the Channel process, 84% did so with no further terrorism-related concerns.

Police use of force statistics 2017/18 – Published 13 December 2018

Experimental statistics collected for the first time in 2017-18, indicate that around 313,000 police use of force incidents were recorded by police forces in England and Wales in 2017/18, of which tactics were used, such as handcuffing or unarmed skills, in 469,000 cases. Officers used force to protect themselves in around 214,000 incidents. Taser® was used in 17,000 incidents, but in the majority of cases (85%) was not discharged. In around 127,000 incidents, subjects were believed to be intoxicated and around 203,000 incidents led to an arrest. Improvements in recording practices are likely to result in a greater number of use of force incidents being captured over the coming year. [Data available at police force level](#).

Knife and offensive weapon sentencing July to September 2018 – Published 13 December 2018

In the year to September 2018, 21,381 knife and offensive weapon offences were formally dealt with by the CJS, marking the highest level since the year ending September 2010. 36% resulted in an immediate custodial sentence, having risen from 23% in September 2009. The proportion of first time offenders has reduced from 80% in September 2009 to 72%. 82% of offenders sentenced under section 28 of the Criminal Justice and Courts Act 2015 received some form of custodial sentence compared to 65% in September 2014.

[Data available at police force level](#)

Impact of loss and bereavement on people facing multiple disadvantage – 17 December 2018

Revolving Doors literature review demonstrated the disproportionate impact of loss on people facing severe disadvantage, including those in contact with the criminal justice system. 'Complicated' and 'disenfranchised' grief, in particular can have detrimental effects on the bereaved including risk-taking behaviour, mental ill-health and maladaptive self-medication. The research aims to further the conversation on how people facing multiple disadvantages can be better supported in grief.

Examining the efficacy of the Building Skills for Recovery programme – 14 December 2018

Ministry of Justice study examines the efficacy of the Building Skills for Recovery Programme for substance-misusing offenders in custody on reducing offending behaviour and dependent substance misuse and aiding recovery. Data indicates that completion of the programme can have a significant impact on improving impulsivity, locus of control, problem solving, treatment participation and recidivism outcomes.

Criminal court statistics: July to September 2018 – Published 13 December 2018

Outstanding cases in both the magistrates and crown court continue to reduce as disposals remain higher than receipts for a third consecutive quarter.

Police recorded crime and outcomes open data tables – Published 13 December 2018

Prison population figures: November 2018 – Published 14 December 2018

Youth custody data: October 2018 – Published 14 December 2018

3. AUDITS AND INSPECTIONS

Fire and Rescue Service inspections 2018/19 - Tranche 1 – 20 December 2018

HMICFRS publish findings from the first tranche of fire and rescue service inspections comprising Avon, Bedfordshire, Cambridgeshire, Cheshire, Cornwall, Hampshire, Hereford & Worcester, Herts, Isles of Scilly, Isle of Wight, Lancashire, Lincolnshire, Surrey and Warwickshire. Gradings across the 14 forces were as follows:-

- Operationally effectiveness: 10 services were assessed as 'good' while 4 services 'require improvement'
- Responding to emergencies: 11 were assessed as 'good', 2 'require improvement' and 1 was 'inadequate'
- Protecting the public through regulation: 5 were 'good', 8 'require improvement' and 1 was 'inadequate'.
- Understanding local risk: Forces have a good understanding of vulnerable people and premises in the area
- Preventing fires and other emergencies: 9 assessed as 'good', while 5 'require improvement'
- Use of resources to manage risk and plan for the future: 7 'good', 5 'require improvement', 1 'inadequate'
- Treatment of staff: 3 graded as 'good', 10 require improvement, 1 'inadequate'

Specific areas for improvement among some of the services included:-

- Long-term under-investment in fire safety – with a 42% reduction in fire safety audits since 2010/11
- Opportunities to improve the way services model and predict risk and explain these risks to the public
- Tendency to plan risk-based inspection on staff availability rather than the actual level of risk to the public
- Improving consistency in the quality, quantity and timeliness of integrated risk management plans
- Under-resourced protection teams which are struggling to recruit, train and retain specialists
- Opportunities to do more to consistently engage, educate and manage expectations of communities
- Autocratic and domineering behaviour by managers and failure to challenge inappropriate language
- The need to significantly improve staff culture, encourage diversity and develop talent
- Need to invest from high reserves in service modernisation and delivering future efficiencies – in many areas reform isn't evident. Barriers include complex negotiating machinery and strength of Fire Brigade Union
- HMICFRS note that Chief fire officers are not afforded the same operational independence provided to chief constables and suggest that equivalent provisions to the police may help chief fire officers and authority members work together to modernise the fire and rescue service and clarify who is responsible for what

4. REVIEWS AND INQUIRIES

Modern Slavery Act 2015 review: first interim report – Published 17 December 2018

First report from the independent review of the Modern Slavery Act 2015 covering the role of the Independent Anti-Slavery Commissioner considers feedback from members and makes recommendations for improvements in governance, accountability, funding and recruitment processes the role.

Vulnerable Persons and Vulnerable Children's Resettlement Schemes – 13 December 2018

Home Office report outlining the Government's approach to resettling refugees under the Vulnerable Persons and Vulnerable Children's Resettlement schemes and the strategy for evaluating their delivery and effectiveness at integrating refugees into UK society

Inquiries

Islamophobia – Home Affairs Committee – Launched 12 December 2018

The Home Affairs Committee Inquiry to examine the rising number of Islamophobic hate crimes follows publication of a report by the All Party Parliamentary Group on British Muslims calling for the adoption of an official working definition of Islamophobia.

The Macpherson Report: Twenty Years On – Home Affairs Committee – Launched 12 December 2018

Inquiry launched to examine progress in the 20 years since the Macpherson report was published, and in particular how the Government and police service has performed against the following recommendations:-

- Home Secretary and Police Authorities should seek to ensure that the membership of police authorities [and now PCCs and their offices], reflects the cultural and ethnic mix of the communities so far as possible
- Steps should be taken by Police forces in consultation with local Government, other agencies and local communities to encourage the reporting of racist incidents and crimes
- Police and Victim Support Services should ensure that their systems provide for the pro-active use of local contacts within minority ethnic communities to assist with family liaison where appropriate
- Police training and practical experience in the field of racism awareness and valuing cultural diversity should regularly be conducted at local level – local BAME communities should have a role in this
- The Home Office and Police Services should facilitate the development of initiatives to increase the number of qualified minority ethnic recruits

Government response to the Interim IICSA Report – 19 December 2018

Government response to the [Interim Report](#) by the Independent Inquiry into Child Sexual Abuse commits to:-

- Establish a scheme to ensure that each surviving former child migrant receives a payment as soon as possible and continue the Fund until over £8m has been provided to support reunions over at least ten years
- Consider how the Criminal Injuries Compensation Scheme can better serve victims of violent crime including child sexual abuse and terrorism and abolish the rule which denies compensation for some victims who continued to live with their attacker as members of the same family prior to 1979
- Department of Health and Social Care to seek assurance from NHS England and CQC that the relevant organisations have chaperone protocols in place to safeguard vulnerable people in their care
- College of Policing to improve its offer in respect of safeguarding and vulnerability training to ensure that leaders at all levels prioritise, recognise and respond to safeguarding and vulnerability effectively
- Ask the DBS to continue its close engagement with all professional bodies to ensure that effective information sharing takes place at all stages of their respective decision-making processes
- Undertake deep dives into key areas of support, including support for victims of child sexual abuse, and to review the provision of victim support services across Government to improve coordination of funding

Racial harassment in higher education – Equality and HR Commission – Launched 4 December 2018

Inquiry to understand the types of racial harassment experienced at publicly funded higher education institutions, such as universities or higher education colleges, launches call for evidence from staff and students who have experienced, witnessed or helped in an incident of racial harassment. Closing date 15 February 2019

Asylum accommodation – Home Affairs Committee report published – 17 December 2018

Home Affairs Committee concludes that the Home Office needs to show greater urgency about the degrading conditions in which vulnerable people are being housed, including torture survivors, individuals suffering from PTSD, pregnant women and mothers with small children. The Committee recommends the transfer of inspection duties currently carried out by the Home Office to local authorities, including the ability to impose sanctions. As the Government prepares to finalise the £4bn tender of ten year asylum accommodation contracts, it must quickly do more to support local authorities carrying a disproportionate share of responsibilities, and to improve take-up in other areas of the country. The cost of asylum accommodation does not end with housing provision. Local authorities must also provide public services, such as safeguarding and education, and manage the effect on the wider community. This additional requirement has been felt most acutely by the small number of councils that have a disproportionately large amount of asylum accommodation.

5. LEGISLATION

[Prisons \(Interf with Wireless Telegraphy\) Act](#) – Royal Assent - 20 December 2018

[Briefing](#)

Act creates a new power for the Secretary of State to authorise public communications providers, such as mobile network operators, to interfere with systems in order to disrupt the unlawful use of mobile phones in prisons. Amend existing Prisons (Interf. with Wireless Telegraphy) Act 2012.

[Courts & Tribunals \(Judiciary & Functions of Staff\) Act](#) – Royal Assent – 20 December 2018

[Briefing](#)

Act to increase efficiency by allowing greater flexibility to deploy the right judge to the right case. Appropriately qualified and experienced court and tribunal staff will also be able to deal with routine matters - such as issuing a summons, taking a plea - freeing up judges' time to focus on matters that need it most. The legislation aims to allow the judiciary to respond to the changing demands of a reformed courts and tribunals system and underpins the government's agenda to modernise courts and tribunals and deliver value for money

[Counter-Terrorism & Border Security Bill](#) – Lords 3rd reading – 15 January 2019

[Briefing](#)

Government Bill to close gaps in existing counter-terrorism legislation, including provisions to:- extend the [offence](#) of inviting support for a proscribed organisation to cover reckless expressions of support, update the [offence](#) of obtaining information likely to be useful to a terrorist to cover material that is just viewed or streamed over the internet, [increase the maximum penalty](#) for certain preparatory terrorism offences to 15 years'

[Voyeurism \(Offences\) Bill](#) – Lords Report Stage – 15 January 2019

[Briefing](#)

Government Bill to insert a new offence under Section 67 of the Sexual Offences Act 2003 to include instances of 'upskirting' where the purpose is to obtain sexual gratification or cause humiliation, distress or alarm. A summary conviction would carry a sentence of up to one year in prison and/or a fine.

[Crime \(Overseas Production Orders\) Bill](#) – Commons Report Stage – TBC

[Briefing](#)

Bill to create a framework to enable law enforcement agencies and prosecutors to apply to a UK court for an 'overseas production order' requiring a person in a foreign jurisdiction to produce or grant access to electronic data for the purposes of investigating and prosecuting serious crime.

[Stalking Protection Bill](#) – Lords 2nd reading – 18 January 2019

[APCC response](#)

Private Members' Bill (with Government support) to make provision for protecting persons from risks associated with stalking, including the introduction of new civil Stalking Protection Orders (SPOs)

[Asset Freezing \(Compensation\) Bill](#) – Commons 2nd reading – 25 January 2019

Private Members' Bill to make provision for the imposing of restrictions on assets owned by persons involved in supplying terrorist organisations in the United Kingdom with arms, for the purpose of securing compensation for citizens of the United Kingdom affected by the supply of such arms

[Children Act 1989 \(Amendment\) \(FGM\) Bill](#) – Commons 2nd reading – 25 January 2019

[Briefing](#)

Private Members' Bill to state that proceedings under Section 5A of, and Schedule 2 to, the Female Genital Mutilation Act 2003 are family proceedings

[Modern Slavery \(Victim Support\) Bill](#) – Commons 2nd reading – 25 January 2019

[Briefing](#)

Private Members' Bill to make provision about identifying and supporting victims of modern slavery

[Offensive Weapons Bill](#) – Lords 2nd reading – 7 January 2019

[Overarching documents](#) [Briefing](#)

Government Bill to ban the sale of the most dangerous corrosive products to under-18s, make it a criminal offence to possess corrosive substances in a public place without good reason, introduce restrictions on online sales of knives and make it illegal to possess certain offensive weapons like zombie knives and knuckle-dusters

[Age of Criminal Responsibility Bill](#) – Lords 3rd Reading – TBA

[Briefing](#)

[Criminal Records Bill](#) - Lords Committee Stage – TBA

[Lords Briefing](#)

[Human Trafficking \(Child Protection\) Bill](#) - Commons 2nd reading – 18th January 2019

[Freedom of Information \(Extension\) Bill](#) – Commons 2nd reading – 25 January 2019

[Violent Crime \(Sentences\) Bill](#) – Commons 2nd reading – 25 January 2019

[Youth \(Services and Provisions\) Bill](#) – Commons 2nd reading – 25 January 2019

[Licensing of Taxis and Private Hire Vehicles Bill](#) – Lords 2nd reading – 25 January 2019

[Emergency Response Drivers \(Protections\) Bill](#) - Commons 2nd reading – 15 March 2019

[Criminal Fraud \(Private Prosecutions\) Bill](#) - Commons 2nd reading – TBA

[Foreign Nationals \(Criminal Offender & Prisoner Removal\) Bill](#) - Commons 2nd reading – 22nd Feb 2019

[Service Animals \(Offences\) Bill](#) - Commons 2nd reading – TBA

[Policing Resources Bill](#) - Lords 2nd reading - TBA

[Victims of Crime \(Rights, Entitlements, Notification of CSA\) Bill](#) – Lords 2nd reading – TBA

[Anonymity \(Arrested Persons\) Bill](#) - Lords 2nd reading – TBA

[Road Traffic Offenders \(Surrender Driving Licences\) Bill](#) - Lords 2nd reading - TBA

[Modern Slavery \(Transparency in Supply Chains\) Bill](#) – Lords 2nd reading – TBC

[Draft Domestic Abuse Bill](#) to create a legal definition of domestic abuse to ensure it is properly understood as more than just isolated incidents of violence; create a new domestic abuse prevention notice and order to provide clearer pathways of protection for victims; make sure that if abusive behaviour involves a child, that the court can hand down a sentence that reflects the devastating life-long impact that abuse has on the child; and establish a Domestic Abuse Commissioner, to stand up for victims and survivors, raise public awareness, monitor the response of statutory agencies and local authorities and hold the justice system to account in tackling domestic abuse.

[Draft Animal Welfare \(Sentencing and Recognition of Sentience\) Bill](#) to increase the maximum sentence for animal cruelty from six months to five years. In line with the recommendation from the EFRA Committee, legislation on sentencing will be brought forward so courts have the powers available

[Draft Mental Health Bill](#)

6. CONSULTATIONS

[Provisional police grant report: 2019 to 2020](#) **NEW**

Open date: 13/12/2018

Close date: 10/01/2019

[Islamophobia: Call for Evidence](#) **NEW**

Open date: 13/11/2018

Close date: 11/01/2019

[The Macpherson Report: Twenty Years On: Call for Evidence](#) **NEW**

Open date: 12/11/2018

Close date: 16/01/2019

[Preventing and tackling forced marriage](#)

Home Office consultation seeking views about whether it is necessary to introduce a new legal mandatory reporting duty relating to cases of forced marriage and, if it is, what such a reporting requirement would look like. It also seeks views on how the current guidance on forced marriage could be improved and strengthened.

Open date: 15/11/2018

Close date: 28/01/2019

[Extremism in England and Wales: call for evidence](#)

Independent Commission for Countering Extremism Call for Evidence on the harms inflicted by extremists. The evidence will inform a wide-ranging study of extremism to be published in spring 2019, which will aim to build understanding of extremism and give people the confidence to challenge it. The Commission wants to hear from all those concerned about rising extremism, including charities, academics and frontline professionals.

Open date: 11/11/2018

Close date: 31/01/2019

[Airside alcohol licensing at international airports: Call for Evidence](#)

Home Office consultation seeking to help government to assess the scale of drunk and disruptive passengers at international airports, the extent to which airports and airlines use their statutory powers effectively and the impact of current and proposed interventions in relation to [airside alcohol licensing](#).

Open date: 01/11/2018

Close date: 01/02/2019

[Guardianship \(Missing Persons\) Act 2017: Implementing the Act](#) **NEW**

Ministry of Justice consultation seeking views on the content and presentation of the code of practice, procedure and the supervisory regime set up in appointing a trusted person to look after property and financial affairs of a missing person. Feedback will be used to inform the Act which will come into force in July 2019.

Open date: 19/12/2018

Close date: 12/02/2019

[Racial harassment in higher education: Call for Evidence](#)

Equality and HR Commission call for evidence seeking evidence from staff and students who have experienced or witnessed racial harassment. Forms part of an inquiry to understand the types of racial harassment experienced at publicly funded higher education institutions, such as universities or higher education colleges.

Open date: 04/12/2018

Close date: 15/02/2019

[Review of enforcement agent \(bailiff\) reforms: Call for Evidence](#)

Open date: 25/11/2018

Close date: 17/02/2019