Horizon Scanning e-Briefing: 25 June 2018



Police and Crime Commissioner's Horizon Scanning Briefing

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3. Audits and Inspections Criminal justice inspectorate reports and government audits

4. Reviews and Inquiries Government and independent inquiries and legislative reviews

5. Legislation Summary of bills currently progressing through parliament

6. Consultation Current police and criminal justice-related consultation activity

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1. POLICY AND PRACTICE

£19 million funding for councils to boost integration - 8 June 2018

Communities Minister announces latest allocation from the Controlling Migration Fund which includes £16m for 38 projects, £1.75m to help integrate new refugees into their new communities and £1.1 million for 6 councils to support victims of modern slavery when they leave central government-funded support.

£1.38m to strengthen police response to violent and gang-related online content - 17 June 2018

Home Secretary announces plans to create a social media hub hosted by the Metropolitan Police to disrupt and remove overt and covert gang-related online content.

Government to launch national detective training programme - 11 June 2018

Home Office provides £2.8m to support Police Now in 2018/19 and an additional £350,000 seed funding for the detective entry programme. The programme will include digital training and focus on problem solving, crime prevention and safeguarding. The programme aims to boost detective officer numbers by 1,000 over the next five years, enabling recruits to begin working on certain cases, including robbery, within 12 weeks.

Measures to improve road safety announced - 11 June 2018

Prime Minister announces £350,000 innovation competition to provide police forces with the next generation of mobile breathalyser equipment and a £480,000 partnership between police and the RAC to trial an innovative approach to road collision investigation. Transport Minister also <u>announces</u> successful bids for the £100m Safer Roads Fund for local authorities to improve the 50 most dangerous stretches of 'A' roads in England.

Road safety statement: progress report - 13 June 2018

Department for Transport publish progress report on the delivery against actions set out in the <u>2015 road safety statement</u>. 15 of the 23 short-term actions have been delivered. The department also announced its intention to develop a refreshed road safety statement and a 2 year action plan to address the following priority groups: young people, rural road users, motorcyclists and older vulnerable users.

North Yorkshire PCC plans to take on Fire and Rescue Service - 13 June 2018

Home Secretary approves North Yorkshire PCC proposals to take responsibility for Fire and Rescue Service following developments in Essex, Northamptonshire, West Mercia, Staffordshire and Cambridgeshire. The Home Secretary also published the conclusions of the <u>independent assessment</u> of the proposal.

Nominations open for Lord Ferrers Awards for police volunteers - 7 June - 22 July 2018

Revising PACE codes C, H, E and F - 18 June 2018

Commencement of revised PACE Codes C, E, F and H. Key changes include threshold for determining whether a suspect is vulnerable set at 'any reason to suspect' and not raised to 'reason to believe'; stronger safeguards for juvenile and vulnerable suspects and stronger safeguards for live link interviews

<u>Honour Based Abuse, Forced Marriage and Female Genital Mutilation Delivery Plan</u> – 13 June 2018 National Police Chiefs' Council delivery plan 2018 – 2021

HM Courts and Tribunals Services publishes updates on the HMCTS Reform Programme - 20 June 2018

Victim's Commissioner speech on the Government's Serious Violence Strategy - 12 June 2018

Circular 002/2013: amendments to police pension scheme determinations (22 May 2018) - 22 June 2018

Recent Parliamentary briefings: Police complaints systems in the UK (14 June)

2. RESEARCH, DEVELOPMENT AND STATISTICS

Spotlight on Substance Misuse: Emerging good practice across PCC areas - 22 June 2018

Revolving Doors paper explores how PCCs are addressing the issue of drug and alcohol problems amongst those that come into repeat contact with the police and criminal justice system. The paper aims to raise awareness about the link between substance misuse, associated health inequalities and crime, and encourage PCCs to develop programmes which take a public health approach to tackle the root causes of crime.

HMCTS citizen user experience – 21 June 2018

Research commissioned by HM Courts and Tribunals Service to better understand their service users found:-

- Increasing visibility of the processes among service users and providing timely information to be a key need
- Users generally expected the process to be emotionally difficult, formal, but fair
- Users gained their expectations from experience of friends and family, and sources such as TV or internet
- 73% of users interviewed said they trusted HMCTS and 77% felt that they were treated with respect
- Being listened to was found to have the biggest positive impact on users' overall rating of their experience
- Satisfaction with outcome appears as the second most influential factor on overall experience
- 54% of users rated their experience as good while 28% rated their experience as poor

Approaches to preventing and tackling bullying - 13 June 2018

Department for Education report on qualitative research to understand anti-bullying practices schools have found effective. These include approaches to tackling racial bullying, special educational needs and disability (SEND) bullying and lesbian, gay, bisexual or transgender (LGBT) bullying. The report contains common themes found throughout the research and 7 case studies.

Knife and offensive weapon sentencing: January to March 2018 - Published 14 June 2018

Ministry of Justice statistics show a further 6% increase in knife and offensive weapon offences dealt with by the CJS in 2017/18 (21,045) rising from 19,859 in 2016/17 and continuing the increasing trend seen since 2014 (16,430). 37% of offences resulted in immediate custody, compared to 34% in 2016/17 and 22% in 2008/09. The average custodial sentence (7.7 months) has risen by 2.2 months since 2008/09. For 72% of offenders cautioned or convicted for these offences in 2017/18, this was their first such offence. Data release includes an interactive table tool showing <u>criminal history</u> and <u>educational background</u> of knife crime offenders.

Operation of police powers under the Terrorism Act 2000 - 2017/18 - Published 14 June 2018

The number of terrorism-related arrests (441) in the 12 months to March 2018 saw a 17% increase on the previous year and reached the highest level since data collection began in September 2001. The data includes 51 arrests made in connection with the London Bridge, Parsons Green and Manchester attacks between May and September 2017. As investigations following these attacks led to a higher number of people released without charge, the overall proportion of arrests resulting in charge fell to 32% (143), with a further 6% (27) being released on bail pending further investigation. Out of 81 trials completed by the Crown Prosecution Service during the year, 72 (89%) led to a conviction. As at 31 March 2018 there were 228 people in custody for terrorism-related offences domestic extremism / separatism, which marked a 27% increase on the previous year. Further annual and guarterly outcome and demographic profile data available

This Nudge Was Not Enough - 18 June 2018

Cambridge Journal of Evidence-Based Policing publishes findings from a randomised control trial of Text Message Reminders of Court Dates to Victims and Witnesses. The study found that while a text message in isolation did not significantly affect victim and witness attendance at criminal cases in the three magistrates' courts, it was found to be a reliable, quick and cheap method of communicating with witnesses.

3. AUDITS AND INSPECTIONS

HMICFRS State of Policing 2017 - Published 12 June 2018

HM Chief Inspector of Constabulary report summarising key messages from 2017 assessments of police efficiency and effectiveness and findings from child protection inspections re-iterates key issues including:-

- Slow progress among some forces in bringing about changes to meet current and future demand
- The need for forces to ensure the physical and mental welfare of officers and staff
- Public services failing to work together to prevent the crisis in children's and adolescents' mental health
- Failures to work together to tackle problems properly, at an early stage, before they escalate into criminality
- The need for officers to have a better understanding of the role they play in the criminal justice system
- The lack of long-term planning and fragmented use of technology the need to embrace artificial intelligence
- Ensuring police use their powers fairly and proportionately in the wake of the rise of serious violence

Developing the fire and rescue service inspections – 15 June 2018

HMICFRS report brings together learning from the pilot fire and rescue service inspections undertaken in Staffordshire, Suffolk and West Yorkshire between March and May 2018. The first tranche of inspections began in June 2018, with final reports due to be published in autumn 2018. Inspections with tranche two services are expected to begin in autumn 2018. HMICFRS will also be conducting a short staff survey and a survey of the public and their experiences of fire and rescue services which is due to be published in autumn 2018.

Independent Chief Inspector of Borders and Immigration Annual Report - 13 June 2018

Includes overview of the 20 Inspections and 91 recommendations made between April 2017 and March 2018

Upcoming reports and inspection activity

•	HMIC: Crime data integrity (individual force reports)	Ongoing
•	HMI Prisons: Joint inspection of Police Custody Arrangements	Ongoing
•	HMICFRS: National Child Protection Inspection (HMIC-led)	Ongoing
•	HMICFRS: Hate Crime thematic inspection	2017/18
•	HMICFRS: Counter Terrorism thematic inspection	2017/18

- HMICFRS: Independent study of police air support
- HMICFRS: Police response to county lines (Thematic)

4. REVIEWS AND INQUIRIES

Review announced: Medical use of cannabis - 19 June 2018

Home Secretary announces a two part review to consider the medical and therapeutic benefits of cannabis and assess the potential impact that rescheduling cannabis for medicinal use would have based on the balance of harms and public health needs. The review will not look into the reclassification of cannabis as a Class B drug under the Misuse of Drugs Act 1971 or consider the legalisation of cannabis.

Review Announce: Serious and Organised Waste Crime - 10 June 2018

Defra, Home Office and the Environment Agency announce a review into serious and organised waste crime which will be used to inform the new waste strategy and associated resources. The review will consider the extent and nature of crimes waste crime, it's environmental, community and economic impact and the ability of the Environment Agency and law enforcement system to collectively tackle serious and organised waste crime.

Report Published: Transforming Rehabilitation Report - Published 22 June 2018

Justice Committee concludes that the Transforming Rehabilitation (TR) reforms had some laudable aims but has failed to meet them. With the committee unconvinced that TR will ever deliver the kind of probation service needed. There are major questions to be answered including the support people get when they leave custody, the performance of probation providers, contracts with CRCs, poor staff morale and the involvement of the voluntary sector. The report recommends that the Ministry of Justice initiate a review into the long-term future and sustainability of delivering probation services under the Transforming Rehabilitation model, including how performance under might compare to an alternative system for delivering probation. It also recommends that Ministry of Justice set out its vision for future local accountability of probation and the role that PCCs might play. The Committee calls for the findings of the review to be published by 1 February 2019.

Report in preparation: Disclosure of evidence in criminal cases inquiry – Justice Committee

Are victims satisfied? Part two - 11 June 2018

Second part of the Victims' Commissioner's review finds that most PCCs have continuous processes in place to measure and monitor victim satisfaction with the services they fund, while some are undertaking victim service user panels and forums as another mechanism to obtain victim feedback. While most PCCs use surveys, these do not always capture feedback from vulnerable groups such as child victims, or victims with self-disclosed mental health issues. Some PCCs have moved to a solely outcomes focused approach in the wake of the MoJ's new reporting framework and it remains to be seen whether PCCs will continue to measure and monitor victim satisfaction. The report recommends that:-

- · PCCs continue to seek victim feedback on a systematic basis to inform and improve their services
- PCCs reflect on how satisfaction information is captured and scope to enhance its use in design of services
- MoJ reflect on how their new outcome-focused reporting framework could include victim satisfaction
- MoJ, Victims' Commissioner and the APCC consider commissioning work to develop guidance for OPCCs

Inquiries Accepting Evidence

Home Affairs Committee Inquiry into Domestic Abuse - Launched 13 June 2018

Home Affairs Committee Inquiry to inform the development of the draft Domestic Abuse and Violence Bill Accepting written submissions until 5 July 2018

Serious Violence Strategy - Launched 8 June 2018

Home Affairs Committee inquiry to assess the effectiveness of the approach in combatting serious violence Accepting written submissions until 16 August 2018

Inquiries Underway

Policing for the future - Home Affairs Committee - latest evidence 19 June 2018

Hate crime and its violent consequences – HA Committee – latest evidence 19 June 2018

Transforming Courts and Tribunals inquiry - Public Accounts Committee - latest evidence 18 June 2018

Prison Population 2022: Planning for the Future - Justice Committee - latest evidence 15 May 2018

Economic crime inquiry - Treasury Committee - - latest evidence 15 May 2018

<u>Digital currencies inquiry</u> – Treasury Committee – latest evidence 1 May 2018

Powers to deal with unauthorised caravan sites announced - Announced 5 April 2018

Emergency Services Network - Public Accounts Committee - **Evidence session** held 21 February 2018

Counter-terrorism - Home Affairs Committee - Open

Young victims of financial crime inquiry - APPG on financial crime - Open

Spread of so-called 'pop-up' brothels - APPG on prostitution - Open

Cycle safety Review – Department for Transport - Open

Pitchford Undercover Policing inquiry - Open

Independent Inquiry into Child Sexual Abuse (IICSA) comprising 13 independent investigations:

Independent Review into child abuse allegations in football - Open

5. LEGISLATION

Voyeurism (Offences) Bill - introduced 21 June 2018

Government Bill to insert a new offence under Section 67 of the Sexual Offences Act 2003 to include instances of 'upskirting' where the purpose is to obtain sexual gratification or cause humiliation, distress or alarm. A summary conviction would carry a sentence of up to one year in prison and/or a fine. And a more serious offence, tried in the Crown Court, would carry a sentence of up to 2 years in prison, with those convicted being placed on the sex offenders register

Offensive Weapons Bill - introduced 20 June 2018

Briefing

Government Bill to ban the sale of the most dangerous corrosive products to under-18s, make it a criminal offence to possess corrosive substances in a public place without good reason, introduce restrictions on online sales of knives and make it illegal to possess certain offensive weapons like zombie knives and knuckle-dusters in private. Announced on 8th April as part of the government's Serious Violence Strategy

European Union (Withdrawal) Bill - Royal Assent - TBA

Reading list Briefing

Bill to repeal the European Communities Act 1972 and other provisions relating to UK withdrawal from the EU

Assaults on Emergency Workers (Offences) Bill – Lords 2nd reading – 29 June 2018

Briefing

Private Members' Bill to make certain offences aggravated when perpetrated against emergency workers

Asset Freezing (Compensation) Bill - Commons 2nd reading - 26 October 2018

Private Members' Bill to make provision for the imposing of restrictions on assets owned by persons involved in supplying terrorist organisations in the United Kingdom with arms, for the purpose of securing compensation for citizens of the United Kingdom affected by the supply of such arms

Modern Slavery (Victim Support) Bill - Commons 2nd reading - 23 November 2018

Briefing

Private Members' Bill to make provision about identifying and supporting victims of modern slavery

Mental Health Units (Use of Force) Bill - Commons Report Stage - 6 July 2018

Briefing

Private Members' Bill to make provision about the oversight and management of use of force in mental health units and the use of body cameras by police in the course of duties in relation to people in mental health units

Prisons (Interf. with Wireless Telegraphy) Bill - Commons Report Stage - 6 July 2018

Private Members' Bill includes provisions to create new power for the Secretary of State to authorise public communications providers / mobile network operators to interfere with systems to disrupt the illegal activity.

Age of Criminal Responsibility Bill - Lords Committee Stage - TBA

Briefing

Private Members' Bill to raise the age of criminal responsibility from 10 to 12

Stalking Protection Bill - Commons Committee Stage - TBA

APCC response

Private Members' Bill to make provision for protecting persons from risks associated with stalking

Counter-Terrorism and Border Security Bill - Commons Committee Stage - 26 June 2018

Briefing

Government Bill to close gaps in existing counter-terrorism legislation

Criminal Records Bill - Lords Committee Stage - TBA

Lords Briefing

Private Members' Bill to amend the length of time for which an individual may have a criminal record under the Rehabilitation of Offenders Act 1974

<u>Courts and Tribunals (Judiciary and Functions of Staff) Bill</u> – Lords Committee Stage – TBA

Briefing

Government Bill to increase efficiency by allowing greater flexibility to deploy the right judge to the right case.

Violent Crime (Sentences) Bill – Commons 2nd reading – 26 October 2018

Private Members' Bill to increase the minimum custodial sentence on conviction for possession of a knife or other offensive weapon for an offender aged 18 or over and to increase the minimum period of detention

Youth (Services and Provisions) Bill - Commons 2nd reading - 26 October 2018

Private Members' Bill to require Secretary of State to promote / secure youth services of a requisite standard; to impose a duty on local authorities to provide youth services / establish local youth service partnerships

<u>Service Animals (Offences) Bill</u> - Commons 2nd reading – 15 June 2018 <u>Government support announced</u> Private Members' Bill to make it an offence to attack service animals, including police dogs and horses

Freedom of Information (Extension) Bill - Commons 2nd reading - 6 July 2018

Private Members' Bill to extend Freedom of Information Act 2000 in respect of public authorities and extend powers of the Information Commissioner

Emergency Response Drivers (Protections) Bill - Commons 2nd reading - 6 July 2018

Private Members' Bill to protect drivers of emergency vehicles responding to emergencies from civil liability and criminal prosecution in specified circumstances and related provision about criminal proceedings

Criminal Fraud (Private Prosecutions) Bill - Commons 2nd reading - 6 July 2018

Private Members' Bill to make provision about private prosecutions in cases of suspected criminal fraud

<u>Licensing of Taxis and Private Hire Vehicles Bill</u> – Lords 2nd reading – 26 October 2018

Private Members' Bill to make provision about the exercise of taxi and private hire vehicle licensing functions in relation to persons about whom there are safeguarding or road safety concerns

LGA article

Discarded Needles (Offences) Bill - Commons 2nd reading - 23 November 2018

Private Members' Bill to make it an offence to discard needles in public places in specified circumstances

Human Trafficking (Child Protection) Bill - Commons 2nd reading - 18th January 2019

Private Members' Bill to make provision for the removal of foreign national criminal offenders from UK

<u>Foreign Nationals (Criminal Offender & Prisoner Removal) Bill</u> - Commons 2nd reading – 22nd Feb 2019 Private Members' Bill to make provision for creation of secure safe houses for children subject to trafficking

Policing Resources Bill - Lords 2nd reading - TBA

Private Members' Bill to make provision for ensuring that police forces in England and Wales have sufficient resources to deliver police services.

Victims of Crime (Rights, Entitlements, Notification of CSA) Bill - Lords 2nd reading - TBA

Children Act 1989 (Amendment) (FGM) Bill - Lords 2nd reading - TBA

Anonymity (Arrested Persons) Bill - Lords 2nd reading - TBA

Road Traffic Offenders (Surrender Driving Licences) Bill - Lords 2nd reading - TBA

Modern Slavery (Transparency in Supply Chains) Bill – Lords 2nd reading – TBC

<u>Draft Domestic Abuse Bill</u> to better prevent domestic abuse by promoting awareness, protecting and supporting victims, pursuing and deterring and rehabilitating perpetrators and improving performance across all local areas, agencies and sectors. The Bill aims to ensure victims have the confidence to come forward and report their experiences and includes proposals to establish a Domestic Violence Abuse Commissioner to hold the justice system to account in tackling domestic abuse, define domestic abuse in law, create new domestic abuse civil prevention and protection order regime, ensure that sentencing of abusive behaviour involving children reflects the life-long impact that this abuse can have and <u>ratify the Istanbul Convention</u> to allow certain offences committed by British citizens anywhere in the world to be prosecuted in UK courts

6. Consultations

Serious and organised crime in the waste sector

Defra call for evidence as part of a government review into serious and organised crime in the waste sector seeking to explore the threat and impact of serious and organised crime in the waste sector and understand how organisations, such as the Environment Agency, police, local authorities and NCA, respond to the threat

Open date: 10/06/2018 Close date: 08/07/2018

Home Office approach to charging for services

The Independent Chief Inspector of Borders and Immigration call for evidence on Home Office's charging for services relating to asylum, immigration, nationality and customs. The inspection will look at the rationale and authority for particular charges, and whether the Home Office is providing efficient and effective services.

Open date: 16/06/2018 Close date: 18/07/2018

Reconsideration of Parole Board decisions: Creating a new and open system

Ministry of Justice review into the law, policy and procedure relating to parole decisions, focussing on the law, policy, guidance and practice relating to challenges to Parole Board decision making; the transparency of Parole Board decision making and victim involvement in Parole Board hearings

Open date: 28/04/2018 Close date: 28/07/2018

Guideline on sentencing public order

Sentencing Council consultation on new guidelines covering public order offences in England and Wales to help ensure consistent and proportionate sentencing for these offences - which can vary greatly in severity and their impact on emergency workers and police dogs and horses. The guidelines include riots, violent disorder, affray, racially or religiously aggravated offending and offences related to stirring up hatred based on sexual orientation

Open date: 09/05/2018 Close date: 08/08/2018

Police pursuits

Home Office consultation seeking views on <u>proposed changes</u> to legislation, guidance and training in relation to police pursuits, including: whether to revise exemptions from certain road traffic legislation; amending the definitions in the offences of careless and dangerous driving and; making it clear that a suspect being pursued is responsible for their own decision to drive dangerously - blame should not be attached to the pursuing officer.

Open date: 22/05/2018 Close date: 13/08/2018

Serious Violence Strategy

Home Affairs Committee call for evidence seeking feedback on what progress has been made on combatting serious violent crime in recent years; whether the Serious Violence Strategy is likely to be effective in combatting serious crime; whether the new balance between prevention and effective law enforcement is the right one and whether there are sufficient resources in place to make the Strategy successful.

Open date: 08/06/2018 Close date: 16/08/2018

Search Warrants

Law Commission review inviting comments on proposals to simplify the law in relation to search warrants

Open date: 05/06/2018 Close date: 05/09/2018