# Horizon Scanning e-Briefing: 06 August 2018





# Police and Crime Commissioner's Horizon Scanning Briefing

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To be included on our mailing list, please contact Dan Howitt, Nottinghamshire OPCC

### 1. POLICY AND PRACTICE

### Apply for funding: Early Intervention Youth Fund - 30 July 2018

Home Office invites funding bids from PCCs, working with Community Safety Partnerships, for projects that steer young people away from serious violence via targeted early interventions and prevention activity. Projects should aim to delivering services to support and prevent young people from getting involved in crime; deliver positive outcomes for young people, focused on addressing risk factors which are linked to serious violence; build on, and developing, our understanding of what works in practice for tacking these risks factors; drive improved local, multi-agency partnership working; and reduce levels of serious violence and crime. The total level of funding available over the two year period has been increased from £11m to £22m.

Home Office announces successful bids for the 2018/19 Police Transformation Fund – 1 August 2018
Government announces the 15 Police Transformation Fund projects receiving a total of £42.7m between 2018 and 2020. The funding is in addition to £70m already being invested in the National Enabling Programme (unified IT), the Specialist Capabilities Programme, the Digital Policing Portfolio and Transforming Forensics.

£2m extension of the Independent Child Trafficking Advocates scheme announced – 30 July 2018

Home Office confirms a £2m extension of the Independent Child Trafficking Advocates (ICTAs) scheme, which aims to ensure public authority decision making is in the best interests of the children involved in their care

#### Future vision for probation – 27 July 2018

Justice Secretary, David Gauke, launches consultation on the future of probation services, setting out plans to:

- Strengthen offender supervision in existing CRC contracts ensuring new offenders are seen at least monthly
- Invest an extra £22m a year to improve through-the-gate support for offenders leaving prison
- Introduce a standard training framework for probation staff and explore implementing a professional register
- End CRC contracts in 2020 (2 years early) and work to develop a more effective commercial framework
- Align CRC and NPS areas across ten new probation regions in England to improving joint working
- Simplify and strengthen ties with key partners, including the third sector, local authorities and PCCs
- Create opportunities to co-commission rehabilitation services with PCCs

# Appropriate adult partnership agreement for vulnerable adults in custody - 31 July 2018

Home Office publishes a voluntary framework for PCCs and local authorities working to improve safeguards and access to justice for vulnerable adults in custody through the provision of appropriate adults. The agreement was developed in partnership with the National Appropriate Adult Network, LGA, APCC and NPCC.

NPCC Strategies 2018-2021 published for Wildlife Crime Policing and Rural Affairs- 24 July 2018

Recent Parliamentary briefings: Children and young people's mental health (1 Aug), Press regulation after Leveson (27 Jul), Supporting children in need into adulthood (24 Jul), Family Hubs (23 Jul),

# 2. RESEARCH, DEVELOPMENT AND STATISTICS

### The economic and social costs of crime - 23 July 2018

Updated Home Office report estimates the total economic and social costs of crime in England and Wales to have been around £50bn for crimes against individuals and £9bn for crimes against businesses in 2015/16. Violent crimes make up almost three quarters of the total, with homicide (£3.2m) and rape (£39,360) having the highest estimated unit cost. The total estimated costs of crime against individuals (excluding fraud and cybercrime) is estimated to have fallen from £75bn in 2004/05 to £44bn in 2015/16 as a result of long term reductions in levels of crime recorded vis the Crime Survey for England and Wales.

### The economic and social costs of modern slavery - 30 July 2018

Home Office research report applies methodology used in 'The Economic and Social Costs of Crime' to the offence of Modern slavery to derive a total estimated cost of modern slavery in the UK of £3.3 to £4.3 bn a year. The profile estimates the individual unit costs of labour exploitation to be around £319,000, average unit cost of sexual exploitation to be around £320,000 and the average unit cost of domestic servitude to be around £390,000. In each case, the average cost to law enforcement stood at around £7,730. It has not been possible to estimate the costs to the criminal justice system via this method.

### 2018 National Rural Crime Survey - 23 July 2018

National Rural Crime Network publishes findings from the 2018 rural crime survey which showed that:-

- 27% of respondents believe their local police are doing a good job having reduced since the 2015 survey
- Rural communities commonly cite fly tipping (57%) and speeding (32%) as local concerns
- Farmers, young people and working families were most affected by crime and fear of crime, with 69% of farmers and rural-specific businesses having been victims of crime over the past 12 months.

#### Police use of firearms statistics 2017/18 - 26 July 2018

Home Office statistics showing a continued (19%) increase in police firearms operations in 2017/18 compared to the previous year. Reflecting trends since 2009, around 84% of all police firearms operations (15,794) involve Armed Response Vehicles. There were 12 incidents in which police firearms were discharged in 2017/18, which was broadly similar to the level in 2016/17 (10). The number of armed officers in England and Wales increased by 3% in 2017/18 to 6,459. This continues the upward trend seen since 2016. Force level data available

### National Travel Survey - Self-reported Road Safety Statistics - 26 July 2018

Department for Transport publishes road safety statistics from the National Travel Survey for 2017. Around 4.6% of respondents had been involved in a road accident over the previous 12 months, with 1.0% of respondents having been injured via a road accident. This has reduced from 7.3% and 1.8% respectively since 2007. The police attended 35% of self-reported road accidents in 2017, were subsequently informed of 15% and were not made aware of the accident in around 50% of cases.

### Prison Performance Ratings 2017/18 - Published 26 July 2017

Ministry of Justice annual report shows that 14 (12%) of prisons are now showing exceptional performance. Around a third of prisons showing exceptional performance are Male Open prisons. A further 50 (42%) of prisons are meeting the majority of targets. For 54 (46%) of prisons, performance is a concern, with 15 (13%) showing performance as a serious concern – the highest proportion since 2011/12. Supplementary tables

### Safety in Custody Statistics to March 2018 - Published 26 July 2018

Ministry of Justice Statistics show continued reductions in deaths (-2%) in prison custody over the last year, but a continued rise in incidents of self-harm (+16%), assaults (+16%), prisoner on prisoner assaults (+16%) and assaults on prison staff (+26%) with, in each case, levels reaching record highs.

### Annual HM Prison and Probation Service digest: 2017 to 2018 - Published 26 July 2018

Ministry of Justice detailed statistics for prisons and probation for financial year ending March 2018

## **Intervening with Extremist Offenders** - 24 July 2018

Ministry of Justice / HMPPS pilot study of two programmes to encourage and facilitate desistance and disengagement from extremist offending. The findings have led to a number of programme revisions, including the two programmes being combined into a single programme called Healthy Identity Intervention.

**UK Prison Population Statistics** - Commons Briefing - 23 July 2018

Proven reoffending statistics to September 2016 - Published 26 July 2018

Offender Management Statistics to March 2018 - Published 26 July 2018

NPS and CRC Community Performance to March 2018 - Published 26 July 2018

CRC Payment By Results Statistics: October 2015 to September 2017 - Published 26 July 2018

### 3. AUDITS AND INSPECTIONS

## Disruptive and investigatory powers: transparency report 2018 - 23 July 2018

Home Office report setting out the way in which disruptive and investigatory powers are used by the security and intelligence agencies as well as law enforcement to tackle the threats posed by terrorism, organised crime and hostile state activity. The report gives a detailed explanation of the various disruptive and investigatory powers such as stops and searches under the Terrorism Act and proscription of terrorist organisations. It also provides extensive statistical information relating to those powers.

### Upcoming reports and inspection activity

•	HMIC: Crime data integrity (individual force reports)	
•	HMI Prisons: Joint inspection of Police Custody Arrangements	Ongoing
•	HMICFRS: National Child Protection Inspection (HMIC-led) examining police effectiveness in their interactions with children, from initial contact and early identification of children who are at risk, through to investigation	
•	HMICFRS: Hate Crime thematic inspection	2017/18
•	HMICFRS: Counter Terrorism thematic inspection	2017/18
•	HMICFRS: Independent study of police air support	
•	HMICFRS: Police response to county lines (Thematic)	

#### 4. REVIEWS AND INQUIRIES

### An assessment of Independent Child Trafficking Advocates: Interim findings - 30 July 2018

Home Office report on the first year of the Independent Child Trafficking Advocates early adopters programme finds that a total of 215 children were referred into the service, most aged 16 or 17. The most common nationality of children referred was British, followed by Vietnamese. Interim findings provide early insights into how ICTAs' work varied between different groups of children.

### Welfare in detention of vulnerable persons review: progress report - 24 July 2018

Independent follow up review, commissioned on behalf of the Home Secretary, looks in detail at healthcare, caseworking, safer detention, oversight and staff culture, and alternatives to detention.

### Pressing for progress: women's rights and gender equality in 2018 - 23 July 2018

Equality and Human Rights Commission report highlights the risk of reductions in funding for women's services as Britain leaves the EU and calls for a sustainable funding model for refuges and domestic abuse services. The report also calls for improvements in reporting, prosecution and conviction rates for sexual violence and domestic violence crimes, mandatory training for professionals in how to identify and support women affected by FGM and stronger support services for survivors of violence, including specialist support services to BAME women, disabled women and women with complex needs.

### <u>Victims of Mentally Disordered Offenders</u> – 2 August 2018

Victims' Commissioner's report on the entitlements and experiences of victims of Mentally Disordered Offenders highlights the extent to which these victims feel isolated and unsupported within the system, particularly in view of not having the same entitlements under the Victims Code as other victims.

### Independent review of the Modern Slavery Act 2015 announced - 30 July 2018

Home Office announces plans for an independent review of the Modern Slavery Act in order to consider its impact and opportunities to further strengthen the UK's response to tackling the issue. The Home Office also confirmed a £2m extension of the Independent Child Trafficking Advocates (ICTAs) scheme, which aims to ensure public authority decision making is in the best interests of the children involved in their care.

### Inquiries

### **Transforming Courts and Tribunals Report published - 20 July 2018**

Public Accounts Committee report concludes that the 1.2 billion courts modernisation programme is hugely ambitious and, as such, the changes will be extremely challenging to deliver. The performance of HMCTS to date shows that it has much to learn if it intends to do everything it plans. The extended timetable has already fallen behind schedule, delivering only two-thirds of what was expected at this stage, and there is still no sufficiently well-developed plan of what it is trying to achieve. The pressure to deliver quickly and make savings is limiting HMCTS's ability to consult meaningfully with stakeholders and risks it driving forward changes before it fully understands the impact on users and the justice system more widely.

## **Modern Slavery** – Launched 18 July 2018

Home Affairs Committee inquiry to examine progress made in the three years since the Modern Slavery Act came into force. Accepting written submissions until 7 September 2018

### **Serious Violence Strategy** - Launched 8 June 2018

Home Affairs Committee inquiry to assess the effectiveness of the approach in combatting serious violence Accepting written submissions until 16 August 2018

Domestic Abuse - Home Affairs Committee - latest evidence 17 July 2018

## 5. LEGISLATION

### Assaults on Emergency Workers (Offences) Bill - Royal Assent - TBA

**Briefing** 

Private Members' Bill to make certain offences aggravated when perpetrated against emergency workers

# Mental Health Units (Use of Force) Bill - Lords 2<sup>nd</sup> reading - 7 September 2018

**Briefing** 

Private Members' Bill to make provision about the oversight and management of use of force in mental health units and the use of body cameras by police in the course of duties in relation to people in mental health units

# Asset Freezing (Compensation) Bill - Commons 2<sup>nd</sup> reading - 26 October 2018

Private Members' Bill to make provision for the imposing of restrictions on assets owned by persons involved in supplying terrorist organisations in the United Kingdom with arms, for the purpose of securing compensation for citizens of the United Kingdom affected by the supply of such arms

# Modern Slavery (Victim Support) Bill - Commons 2<sup>nd</sup> reading - 23 November 2018

**Briefing** 

Private Members' Bill to make provision about identifying and supporting victims of modern slavery

# Prisons (Interf. with Wireless Telegraphy) Bill – Lords 2<sup>nd</sup> reading – TBA

Briefing

Private Members' Bill includes provisions to create a new power for the Secretary of State to authorise public communications providers, such as mobile network operators, to interfere with systems in order to disrupt the unlawful use of mobile phones in prisons. Amend existing Prisons (Interf. with Wireless Telegraphy) Act 2012.

### Voyeurism (Offences) Bill - Commons Report Stage - 5 September 2018

Commons briefing

Government Bill to insert a new offence under Section 67 of the Sexual Offences Act 2003 to include instances of 'upskirting' where the purpose is to obtain sexual gratification or cause humiliation, distress or alarm. A summary conviction would carry a sentence of up to one year in prison and/or a fine. And a more serious offence, tried in the Crown Court, would carry a sentence of up to 2 years in prison, with those convicted being placed on the sex offenders register

### **Stalking Protection Bill** - Commons Report Stage – 23 November 2018

**APCC** response

Private Members' Bill (with Government support) to make provision for protecting persons from risks associated with stalking, including the introduction of new civil Stalking Protection Orders (SPOs)

### Courts and Tribunals (Judiciary and Functions of Staff) Bill – Lords Report Stage – TBA

**Briefing** 

Government Bill to increase efficiency by allowing greater flexibility to deploy the right judge to the right case. Appropriately qualified and experienced court and tribunal staff will also be able to deal with routine matters - such as issuing a summons, taking a plea - freeing up judges' time to focus on matters that need it most.

# Counter-Terrorism and Border Security Bill - Commons Report Stage - TBA

**Briefing** 

Government Bill to close gaps in existing counter-terrorism legislation, including provisions to:- extend the <u>offence</u> of inviting support for a proscribed organisation to cover reckless expressions of support, update the <u>offence</u> of obtaining information likely to be useful to a terrorist to cover material that is just viewed or streamed over the internet, <u>increase the maximum penalty</u> for certain preparatory terrorism offences to 15 years' imprisonment, <u>require Registered Terrorist Offenders to provide additional information to the police</u>

Offensive Weapons Bill – Public Bill Committee – 13 September 2018 Overarching documents Briefing Government Bill to ban the sale of the most dangerous corrosive products to under-18s, make it a criminal offence to possess corrosive substances in a public place without good reason, introduce restrictions on online sales of knives and make it illegal to possess certain offensive weapons like zombie knives and knuckle-dusters in private. Scheduled 13 September 2018

# Age of Criminal Responsibility Bill - Lords Committee Stage - TBA

**Briefing** 

Private Members' Bill to raise the age of criminal responsibility from 10 to 12

#### Criminal Records Bill - Lords Committee Stage - TBA

**Lords Briefing** 

Private Members' Bill to amend the length of time for which an individual may have a criminal record under the Rehabilitation of Offenders Act 1974

Children Act 1989 (Amendment) (FGM) Bill - Lords Committee stage - TBA

Commons briefing

Private Members' Bill to state that proceedings under Section 5A of, and Schedule 2 to, the Female Genital Mutilation Act 2003 are family proceedings

Freedom of Information (Extension) Bill – Commons 2<sup>nd</sup> reading – 26 October 2018

Emergency Response Drivers (Protections) Bill - Commons 2<sup>nd</sup> reading - 23 November 2018

Violent Crime (Sentences) Bill - Commons 2<sup>nd</sup> reading - 26 October 2018

Youth (Services and Provisions) Bill - Commons 2<sup>nd</sup> reading - 26 October 2018

Criminal Fraud (Private Prosecutions) Bill - Commons 2nd reading - 26 October 2018

<u>Licensing of Taxis and Private Hire Vehicles Bill</u> – Lords 2<sup>nd</sup> reading – 26 October 2018

Discarded Needles (Offences) Bill - Commons 2nd reading - 23 November 2018

Human Trafficking (Child Protection) Bill - Commons 2nd reading - 18<sup>th</sup> January 2019

Foreign Nationals (Criminal Offender & Prisoner Removal) Bill - Commons 2nd reading - 22<sup>nd</sup> Feb 2019

Service Animals (Offences) Bill - Commons 2nd reading - TBA

Policing Resources Bill - Lords 2nd reading - TBA

Victims of Crime (Rights, Entitlements, Notification of CSA) Bill - Lords 2<sup>nd</sup> reading - TBA

Anonymity (Arrested Persons) Bill - Lords 2<sup>nd</sup> reading - TBA

Road Traffic Offenders (Surrender Driving Licences) Bill - Lords 2<sup>nd</sup> reading - TBA

Modern Slavery (Transparency in Supply Chains) Bill - Lords 2<sup>nd</sup> reading - TBC

<u>Draft Domestic Abuse Bill</u> to better prevent domestic abuse by promoting awareness, protecting and supporting victims, pursuing and deterring and rehabilitating perpetrators and improving performance across all local areas, agencies and sectors. The Bill aims to ensure victims have the confidence to come forward and report their experiences and includes proposals to establish a Domestic Violence Abuse Commissioner to hold the justice system to account in tackling domestic abuse, define domestic abuse in law, create new domestic abuse civil prevention and protection order regime, ensure that sentencing of abusive behaviour involving children reflects the life-long impact that this abuse can have and <u>ratify the Istanbul Convention</u> to allow certain offences committed by British citizens anywhere in the world to be prosecuted in UK courts

### 6. Consultations

### **Guideline on sentencing public order**

Sentencing Council consultation on new guidelines covering public order offences in England and Wales to help ensure consistent and proportionate sentencing for these offences - which can vary greatly in severity and their impact on emergency workers and police dogs and horses. The guidelines include riots, violent disorder, affray, racially or religiously aggravated offending and offences related to stirring up hatred based on sexual orientation

Open date: 09/05/2018 Close date: 08/08/2018

### Public consultation on new neighbourhood policing guidelines - 2 July 2018

College of Policing launches public consultation on new evidence-based guidelines for chief officers on how they should deliver, support and develop neighbourhood policing. The guidelines define the features of neighbourhood policing and set out essential elements for how it should be delivered through community engagement, problem solving and targeted activity.

Open date: 29/06/2018 Close date: 09/08/2018

### **Police pursuits**

Home Office consultation seeking views on <u>proposed changes</u> to legislation, guidance and training in relation to police pursuits, including: whether to revise the various exemptions from certain road traffic legislation to make them clearer and more consistent; amending the definitions in the offences of careless and dangerous driving to take account of the training and experience of police drivers and; making it clear that a suspect being pursued is responsible for their own decision to drive dangerously - blame should not be attached to the pursuing officer.

Open date: 22/05/2018 Close date: 13/08/2018

# **Serious Violence Strategy**

Home Affairs Committee call for evidence seeking feedback on what progress has been made on combatting serious violent crime in recent years; whether the Serious Violence Strategy is likely to be effective in combatting serious crime; whether the new balance between prevention and effective law enforcement is the right one and whether there are sufficient resources in place to make the Strategy successful.

Open date: 08/06/2018 Close date: 16/08/2018

### **Supporting Ex-Offenders on their Path to Employment**

Ministry of Justice call for evidence seeking case studies from public, private and voluntary sector employers and organisations which support ex-offenders to find employment. More specifically, the government would like to improve their understanding of inclusive recruitment practices, employability initiatives and evidence of the impact these recruitment practices and employability initiatives have had.

Open date: 04/07/2018 Close date: 31/08/2018

# Review of legal aid for inquests

Ministry of Justice call for evidence seeking views on people's experience of the current inquests system in view of recent criticisms levelled against the availability of legal aid, including for death in custody cases and deaths where the state may have been involved. Respondents are asked whether more needs to be done to ensure that bereaved families can properly participate in these cases.

Open date: 19/07/2018 Close date: 31/08/2018

### **Search Warrants**

Law Commission review inviting comments on proposals to simplify the law in relation to search warrants, make the law fairer by extending protections, improving judicial scrutiny and making the law more transparent; modernise the law to ensure that it reflects current technology and the changing nature of investigations and; make the law more cost-effective by introducing a streamlined way to obtain a warrant

Open date: 05/06/2018 Close date: 05/09/2018

### Guideline on sentencing where there is no offence-specific guideline

Sentencing Council consultation on draft General sentencing guideline for use where there is no offence specific guideline

Open date: 09/06/2018 Close date: 11/09/2018

### Drone legislation: use, restrictions and enforcement NEW

Government consultation on proposed measures to prevent the misuse of drones, which include police powers to issue fixed penalty notices for failure to comply with drone rules; use of counter-drone technology to protect public events and critical national infrastructure and stop contraband reaching prisons; minimum age restrictions on drone ownership and the regulation and mandation of 'apps' for pilots to file their flight plans

Open date: 26/07/2018 Close date: 17/09/2018

### Strengthening probation, building lives NEW

Ministry of Justice consultation seeking feedback on proposed changes to the structure and content of Probation and Community Rehabilitation Company services. This includes plans to strengthen offender supervision, invest more in through-the-gate support, align CRC and NPS areas in England and strengthen ties with key partners and develop opportunities to co-commission rehabilitation services with PCCs.

Open date: 27/07/2018 Close date: 21/09/2018