

## Police and Crime Commissioner's Horizon Scanning Briefing

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## 1. POLICY AND PRACTICE

### [Government Spending Round](#) - 4 September 2019

Chancellor sets departmental budgets for 2020-21 and confirms £13.8bn (+4.1%) extra spending in 2020/21.

**Home Office** received an £800m (+6.3%) real terms uplift, primarily for police (+£750m) to increase officer numbers by 6,000 by March 2021. £45m in year funding was also made available to kick start recruitment of the first 2,000 officers by March 2020. The government has committed to [increase officer numbers by 20,000](#) by March 2023 and will provide further details on how they will be allocated between territorial police forces, counter-terrorism policing and serious and organised crime in due course. The Chancellor also confirmed an additional £30m for technology and law enforcement capabilities to tackle and safeguard against child sexual exploitation and abuse and has increased the budget for counter-terrorism policing in line with inflation.

**Ministry of Justice** received an extra £500m (+4.9%) to begin delivery of the government's £2.5bn investment in 10,000 additional prison places and increase security in prisons (£100m) through the introduction of more airport-style security scanners, mobile phone detection and prevention technology, and anti-corruption and intelligence operations. The budget also provided an extra £55m for the Ministry of Justice and £80m for the CPS to support the work of the 20,000 additional police officers and manage the increasing complexity of crime. Additional funding was also confirmed to support ongoing reforms to the probation system.

Other announcements included:-

- £6.2bn extra for the NHS, with an additional £33.9bn per year by 2023/24
- £1bn extra for social care and consultation on a 2% precept to enable a further £0.5bn to be raised
- £2.2bn (+2.6%) extra for the Ministry of Defence
- £100m (+2.5%) extra for security and intelligence agencies, incl. the National Cyber Security Programme
- £1.8bn (+3.3%) for education with a pledge to increase school funding by £7.1bn by 2022/23
- £432m funding for DEFRA for 'world-leading environmental standards'
- 11.4% increase in DfT funding, including £200m to transform local bus transport
- £54m (+13%) extra HCLG funding to help reduce homelessness and rough sleeping
- £3.6bn for a [new towns fund](#) to develop innovative regeneration plans
- £6.3bn to prepare for Brexit, including £2.1bn to increase no deal preparations

A full multi-year spending review will be conducted in 2020 for capital and resource budgets beyond 2020-21. The review will take into account the nature of Brexit and set out further plans for long-term reform.

# Commissioner's e-Briefing: 9 September 2019

## [Guidance: Preventing offending and re-offending by children – 14 August 2019](#)

Public Health England publishes guidance on collaborative approaches to preventing offending and re-offending by children (CAPRICORN). The framework has been developed in partnership with stakeholders in national and local government, the NHS, academia and the voluntary sector.

## [Guidance: Keeping children safe in education 2019: key changes from 2018 – 3 September 2019](#)

Updated guidance includes information on changes to local safeguarding children's boards arrangements, changes to Ofsted framework, the new RSE curriculum, schools' responsibilities in recognising and responding to concerns around pupils at risk of engaging in serious crime and information regarding 'upskirting'

## [College of Policing Brief: August / September 2019 – Published 4 September 2019](#)

## [Solicitor General's speech on Economic Crime 2019 – 2 September 2019](#)

Michael Ellis considers the threat of economic crime, recent successes and the UK's Economic Crime Plan

## [Representative to UN speech on Tackling terrorism and extremism before it starts – 27 August 2019](#)

**Recent Parliamentary briefings:** [Policing in the UK](#) (5 Sep), [Alcohol: drinking in the street](#) (4 Sep), [Police stop and search powers](#) (2 Sep), [Background to the 2019 Spending Round](#) (30 Aug), [Alcohol: minimum pricing](#) (29 Aug), [Anti-social neighbours living in private housing](#) (27 Aug)

## 2. RESEARCH, DEVELOPMENT AND STATISTICS

### [Crime against businesses: 2018 Commercial Victimization Survey – Published 5 September 2019](#)

Findings from the latest Commercial Victimization Survey shows a continued year on year rise in levels of crime experienced by the wholesale and retail sector since 2015 (up from 12,400 incidents per 1,000 premises to 27,400). This rise mirrors trends seen in police recorded shoplifting offences. While the incidence rate in the wholesale and retail sector has risen, the proportion of premises that experienced a crime (40%) has fallen since 2017 (44%) and 2012 (53%) respectively. This reflects indicating rising levels of repeat victimisation (up from 32 incidents per premises in 2012 to 69 incidents per premises). The median total costs of all incidents per victim in the last 12 months was estimated to be £626 in 2018, compared to 500 in 2017 and £237 in 2012. The median cost per theft by customer incident, however, fell to £35 in 2018 following rises since 2015 to £60 in 2017. 42% of theft by customers went on to be reported to the police compared which remain broadly consistent with previous years. By contrast, 82% of burglaries with entry and 62% of attempted burglaries were reported to the police. Crime in the other CVS sectors such as agriculture, forestry and fishing (870 crimes per 1,000 premises) and accommodation and food (5,000 incidents per 1,000 premises) remained largely stable.

### [Rape Monitoring Group Dashboard 2017/18 – Published 28 August 2019](#)

HMICFRS publishes updated Rape Monitoring Group Dashboard covering the 2017/18 period. The dashboard brings [data](#) together from Home Office, CPS and MoJ to help local areas profile the scale of reported rape and variations in outcomes and prompt questions for local scrutiny at [police force level](#). The latest data shows that:-

- While the overall number of reported rapes increased by 31% between 2016/17 and 2017/18 to 54,045, the overall charge rate fell from 6.8% to 4.2% - with the number of charges falling by 555 to 2,238
- The number of incidents of rape which were not recorded as crimes (11,913) increased by 38%
- The number of cases referred to the CPS for a charging decision fell by 9% to 6,012
- The number of suspects found guilty of rape decreased by 21% to 1,062

The data should be interpreted with caution, particularly given improvements police crime recording practices, greater confidence among victims to report both recent and non-recent offences, and rises in the proportion of victims not supporting further police or criminal justice action after reporting a sexual offence.

## **Deaths during or following police contact in 2018/19 – 5 September 2019**

IPOC annual [report](#) highlights 16 deaths in or following police custody in 2018/19, marking a return to the ten year average – following an increase of 7 in 2017/18. Of the 16 deaths:-

- None took place in a police custody suite, however 6 died in hospital after becoming unwell in a police cell
- 6 were taken ill at the scene of an arrest and later died in hospital
- 3 were fatal police shootings, compared to 4 recorded in 2017/18
- 10 had mental health concerns and 13 had links to drugs and/or alcohol

The report also highlights 30 road traffic fatalities from police pursuit-related incidents in 2018/19 marking an increase from 17 in 2017/18 and the highest figure in a decade. Fatalities resulting from emergency response incidents, however, fell from 8 to 5 in 2018/19. There were 63 apparent suicides following police custody, a small increase on the previous year. The IOPC also investigated 152 other deaths following contact with the police in a wide range of circumstances, of which 59% (90) had links to drugs and/or alcohol and 68% (104) were reported to have mental health concerns. Data available at [police force level](#)

## **Operation of police powers under the Terrorism Act 2000 to June 2019 – Published 5 September 2019**

Home Office quarterly statistics highlight a 25% decrease in arrests for terrorism-related activity in the year to June 2019 (266) compared to the previous year (354), with levels returning to the pre-2017 average. Of the arrests, 86 (32%) resulted in a charge - of which 63 were terrorism-related offences, 60 (23%) were released without charge and 104 (39%) were either released under bail pending further investigation, or released under investigation. Of the 63 persons charged with a terrorism-related offence, 28 had been prosecuted, all of whom had been convicted. A total of 26 people were awaiting prosecution, 5 were not proceeded against and 4 received other outcomes. Falls in the number of arrests were seen across all ethnic groups, but most notably among people from Asian backgrounds (-29%). Of those arrested, 45% were White, 35% were Asian, 10% were Black and 11% were of 'Other' ethnic appearance. As at 30 June 2019, there were 218 persons in custody in Great Britain for terrorism-related offences – marking no significant change on the previous year.

## **National Referral Mechanism statistics April to June 2019 – Published 29 August 2019**

2,320 potential victims of modern slavery from 84 different nationalities were referred to the NRM between April and June 2019, marking a 40% increase on the same quarter in 2018 and continuing the upward trend seen since September 2016. Of the referrals, UK (28%), Albania (15%), Vietnam (8%) and China (8%) were the most common. 57.6% reported being exploited as adults and 42.4% reported exploitation as minors. 27% claimed that the exploitation took place overseas only, whilst 61% claimed that it occurred in the UK. Only 6% were referred for exploitation in both the UK and overseas. The most common type of exploitation for both adults and minors was labour (66%), which includes criminal exploitation. Sexual exploitation accounted for 23% of referrals. Referrals into the NRM were most commonly received from UKVI (29%), police (26%) and local authorities (23%). NGO organisations and Home Office Immigration Enforcement each accounted for 10% of referrals. 91% of referrals (2,102) were transferred to police forces in England for investigation while 4% (85) were transferred to Welsh police forces. Data available at [police force level](#)

## **Tell MAMA Annual Report 2018: Normalising Hatred – 2 September 2019**

[Annual report](#) from the Measuring Anti-Muslim Attacks (MAMA) service highlights 1,282 anti-Muslim or Islamophobic reports made in the England and Wales in 2018. Of these, 1,072 were verified as being anti-Muslim attacks through secondary evidential sources – marking an 11% reduction on the previous year. Despite this decrease, the report states that instances of discrimination, hate speech, and anti-Muslim literature are rising, indicating growing hatred and more general intolerance. Similar to the profile seen in 2017, around 73% of verified anti-Muslim attacks occurred at street level, while around 30% occurred online. The data shows two significant 'Spike Points' of Anti-Muslim Hatred in 2018 – one in March/April, reflected by the 'Punish a Muslim Day' letters and one in August following an article by Boris Johnson referring to veiled Muslim women as 'letterboxes' and 'bank-robbers'. Tell MAMA also received a further 1,891 reports of anti-Muslim hate crimes and incidents from the 20 police forces it shares a data sharing agreement with via the NPCC.

## [Road Casualties involving illegal alcohol levels – 2017 final estimates](#) - Published 28 August 2019

## [National Statistics for Test Purchasing Knives to under 18's – 29 August 2019](#)

National Trading Standards statistics highlight that of 2,231 tests carried out by Trading Standards in England and Wales during 2018/19, 344 separate occasions (15%) resulted in the sale of a knife to a child. Poundland, Home Bargains, Asda and Tesco sold knives to children at least 15 times each during the tests. Some retailers have taken action since the tests began to introduce new steps to help prevent the sale of knives to children. Separately, children were sold a knife on 41 occasions out of 100 online test purchases carried out.

### Upcoming publications

- Detailed analysis of fires attended by fire and rescue services: 2018/19 – 12 September 2019
- Drug misuse: Findings from the 2018/19 Crime Survey for England & Wales – 19 September 2019
- Football-related arrests and banning orders: 2018 to 2019 season – 19 September 2019
- Fire prevention and protection statistics 2018/19 – 3 October 2019
- Hate crime, England and Wales, 2018 to 2019 – 15 October 2019
- Crime outcomes in England and Wales to June 2019 – 17 October 2019
- Police powers and procedures, England and Wales 2018/19 – 24 October 2019

## 3. AUDITS AND INSPECTIONS

### [Leading Lights: Arrangements for the selection and development of chief officers](#) – 3 September 2019

HMICFRS and HMIC Scotland joint inspection of police effectiveness in the selection and training of candidates for chief officer roles concludes that a lack of consistency, fairness and transparency in the process is having a detrimental effect on forces' ability to identify and support those with the most potential to become chief officers. Consequently, forces are not able to identify potential chief officers as quickly and effectively as they should be and appointments are often managed in an often-haphazard manner. Furthermore, training and development opportunities for chief officers are not sufficiently comprehensive or coherent and the Strategic Command Course (SCC) contains modules which may not be relevant to all forces. The report also notes that too often there is a shortage of applicants for chief officer roles, and officers do not move between forces readily enough. The report makes nine recommendations for strengthening and standardising the approach which include:-

- College of Policing commissioning independent reviews of the SPNAC and SCC
- The professional reference (advisory) group being expanded to include figures outside policing
- The College drafting new regulations, and providing comprehensive information on the conduct and procedure for selecting candidates to attend the SPNAC
- The College devising a new framework for continuous professional development, supported by a new national workforce planning function

### **HMICFRS announce roads policing thematic inspection**

Secretary of State for Transport has commissioned HMICFRS to inspect the capability and capacity of police forces to provide road policing. Fieldwork will be undertaken during October and November of 2019 and will involve five individual forces and two forces in collaboration. The inspection will seek to assess:-

- How well understood and applied national and local police strategies are for roads policing
- The extent to which forces have a co-ordinated, and well-resourced structure for policing the road network
- How well understood the roles and responsibilities of police forces and partner agencies are
- The degree to which forces develop and disseminate learning products to enable effective first response
- What engagement with partners from government, academia and the private sector exists

## Upcoming reports and inspection activity

- [National Joint Targeted area inspections of Child Protection Thematic](#) Pending
- Evidence-led Domestic Abuse prosecutions (HMCPSI) Pending
- PEEL Reports 2019/20 – Tranche 2 September 2019
- Released Under Investigation: Impact of changes to police bail procedures Fieldwork Sept 2019
- HMICFRS Roads Policing Thematic (Sec. State Transport Commission) **NEW** Fieldwork Oct 2019
- PEEL inspection fieldwork Autumn 2019
- Fire and Rescue Service inspection (third tranche) December 2019
- HMICFRS State of Fire and Rescue Services in England December 2019
- Joint Inspection of Prosecution team case file quality (Police / CPS) Fieldwork 2019
- Integrated Offender Management: Follow-up to explore IOM in TR environment Early 2020
- PEEL Reports 2019/20 – Tranche 3 January 2020
- HMICFRS: Independent study of police air support 2019/20
- HMICFRS: Police response to county lines (Thematic) 2019/20
- HMICFRS: Counter-terrorism 2019/20
- HMICFRS: Older people in the criminal justice system 2019/20
- HMICFRS: Cyber-crime 2019/20
- HMICFRS: Use of PNC by non-police organisations (Home Office commission) 2019/20
- HMICFRS: Police response to domestic abuse (annual review) 2019/20
- Joint Inspection of Domestic Abuse: Evidence-led prosecutions (Police/CSP) 2019/20
- PEEL Reports 2020/21 – Tranche 1 May 2020
- HMICFRS: State of Policing 2019 July 2020
- [National Joint Targeted area inspections of Child Protection Thematic \(x8\)](#) July 2020
- [HMIC: Crime data integrity \(individual force reports\)](#) Ongoing
- [HMI Prisons: Joint inspection of Police Custody Arrangements](#) Ongoing
- [HMICFRS: Police Effectiveness - Child Protection \(x6\)](#) Ongoing
- [HMI Probation: Joint inspection of Youth Offending Teams](#) Ongoing

## 4. REVIEWS AND INQUIRIES

### [National Police Chiefs' Council commissions urgent review on officer safety](#) – 2 September 2019

NPCC commissions an urgent review of officer safety following a meeting of chief constables to consider the current threat picture in the context of recent serious attacks. The review will focus on officer safety training; equipment; deployment and operational planning; investigations into officer assaults and the care provided after an assault; and the response from the criminal justice system and the extent to which it is providing a sufficient deterrent. Review findings will be considered at an extraordinary Chief Constables' Council in November.

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### Inquiries

#### [Road safety: young and novice drivers](#) – Transport Committee – Launched 25 July 2019

Transport Select Committee launches inquiry to scrutinise what action the Government is taking to reduce the risks of young and novice drivers being involved in a road traffic collision. Young drivers aged 17-24 account for 7% of the UK's driving licence holders but are involved in 20% of fatal and serious collisions.

Accepting written submissions until 30 August 2019

#### [Ageing prison population](#) – Justice Committee – Launched 25 July 2019

Accepting written evidence until 1 October 2019

#### [Children and young people in custody](#) – Justice Committee – Launched 25 July 2019

Accepting written evidence until 1 October 2019

#### [Court and Tribunal Reforms](#) – Justice Committee – Report in preparation

#### [Detention of children with learning disabilities](#) - JC on Human Rights – Oral evidence – 17 June 2019

#### [Islamophobia](#) – Home Affairs Committee – Latest evidence 11 June 2019

#### [The Macpherson Report: Twenty Years On](#) – Home Affairs Committee – Latest evidence 22 July 2019

#### [Modern Slavery](#) – Home Affairs Committee - latest evidence 29 July 2019

#### [Progress implementation Lammy Review recommendations](#) – Justice Committee – 23 April 2019

#### [Independent Inquiry into Child Sexual Abuse \(IICSA\)](#) – Open

- ['After' – New BBC Sounds 2 part podcast](#) – 27 August 2019
- [Accountability and Reparations investigations report](#) – 19 September 2019
- [Preliminary hearing - responses to allegations involving Lord Janner](#) - 24 September 2019
- [Preliminary hearing - Roman Catholic Church investigation](#) – 25 September 2019
- [Preliminary hearing - Residential Schools investigation](#) - 30 September 2019

## 5. LEGISLATION

### [Prime Minister announces prorogation of Parliament](#) – 28 August 2019

Queen approves order to suspend parliament 'no earlier than 9 September and no later than 12 September'. The current parliamentary session will be brought to an end. Any bills set to be re-introduced as part of the new legislative programme will be announced as part of the Queen's Speech. The Prime Minister confirmed that the European Union Withdrawal Agreement Bill will be a central feature of the new legislative programme alongside work to address crucial public priorities such as 'helping the NHS, fighting violent crime, investing in infrastructure and science and cutting the cost of living'.

## 6. CONSULTATIONS

### [Proposals for revising the Code of Practice for Victims of Crime](#)

MoJ consultation on initial proposals to strengthen and simplify the Code of Practice for Victims of crime by providing greater clarity around victims' rights; improve awareness that victims who do not report the crime or withdraw from the criminal justice process are entitled to the same support as those who do report it; create short, user-friendly guidance for victims and clearer guidance for criminal justice practitioners

**Open date: 17/07/2019**

**Close date: 11/09/2019**

### [Transparency in supply chains](#)

Home Office consultation on proposed changes to section 54 (transparency in supply chains) of the Modern Slavery Act 2015, designed to improve reporting and compliance with the Act and extend its scope. This includes extending the requirement to publish modern slavery statements to large public sector organisations.

**Open date: 09/07/2019**

**Close date: 17/09/2019**

### [Statutory guidance to police on firearms licensing](#)

The Home Office consultation on draft statutory guidance for police issuing firearms licences to ensure officers are consistently checking applicants' medical records in order to better protect the public. This comes following HMICFRS findings of inconsistent police licensing practice across the country.

**Open date: 23/07/2019**

**Close date: 17/09/2019**

### [Knife Crime Prevention Orders \(KCPOs\): guidance](#)

Home Office consultation on guidance for police and CPS in relation to the operation of, and application for, new Knife Crime Prevention Orders (KCPOs) which have been introduced through the Offensive Weapons Act 2019. The new preventative civil Orders will be an additional tool that the police will be able to use to work with young people and adults to encourage them to help steer them away from knife crime and serious violence.

**Open date: 15/08/2019**

**Close date: 25/09/2019**

### [Proposed amends to APP \(guidance\) on Stop and Search](#)

College of Policing public consultation on proposed updates to stop and search guidance in view of changes to Section 60 'non-suspicion' searches announced in March 2019. This includes guidance on how forces should speak with communities about their use of Section 60, share results and explain its impact; principles for public scrutiny and benefits of using body-worn video footage as part of the public scrutiny process.

**Open date: 01/08/2019**

**Close date: 29/09/2019**

### [Offensive Weapons Act 2019: draft statutory guidance](#)

Home Office consultation on draft statutory guidance for police, retailers and trading standards on how the Offensive Weapons Act 2019 should be implemented and applied, the obligations imposed under the act, and what factors should be taken into account when making decisions on how to proceed with individual cases of the possession, sale and delivery of knives, corrosives and offensive weapons, and their use to threaten others.

**Open date: 15/08/2019**

**Close date: 09/10/2019**

### [Sexual Harassment in the Workplace](#)

Government Equalities Office consultation on proposed reforms to the Equality Act 2010 to better protect employees, including interns and volunteers, from sexual harassment in the workplace.

**Open date: 11/07/2019**

**Close date: 02/10/2019**